

Playing Pitch Strategy

July 2021

Scarborough Borough Council



DOCUMENT CONTROL

Author	Jo Ireland Customers, Communities and Partnerships Manager
Owner	Customers and Communities
Protective Marking	NOT PROTECTIVELY MARKED
Cabinet Approval Date	
Council Approval Date	
Policy Date/Period	
Policy Review Frequency	Annually

REVIEW HISTORY

Date	Reviewed By	Version	Any Revisions?

REVISION HISTORY (only required where changes made)

Date	Revised By	Version	Description of Revision
		0.1	Creation of Policy

DOCUMENT REVISION APPROVALS

Version	Approval	Date
	Cabinet	
	Council	

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ACKNOWLEDGEMENTS

The consultants would like to express their thanks to the many clubs, leagues, schools and facility operators and managers who have contributed to the study, particularly through the Covid-19 pandemic.

As well as being based on the analysis of a range of questionnaire returns and other data, the Strategy is informed by direct discussions with over sixty clubs and other conversations with league personnel and sports facility managers and operators. The findings thus represent the distillation of hours of conversations and probably cannot do justice to the many points raised.

We believe this anecdotal information, from people who have played and been involved in sport in the area over many years, to be as valuable as the more formal quantified analysis and would like to thank all those who have taken part in the consultation for their contribution.

We are particularly grateful to the many volunteers who run local pitch sport clubs and have given up their time to provide us with information and comment.

Jacky and Kevin Bennett

Bennett Leisure & Planning (belap)



FOREWARD BY PORTFOLIO HOLDER

A relevant, deliverable and up to date Playing Pitch Strategy is an important document for all local authorities to have, which is why I am thrilled that as a Council we have been able to produce this document. Our new strategy focuses on pitch based sports along with athletics, and recognises the important contribution such sports make to the overall wellness of the Borough.

As the Portfolio Holder responsible for Sport, I recognise the value of inclusive participation in sport at all levels. I know that being able to be involved in sport, whether as a participant, a coach, volunteer or supporter provides enjoyment and social opportunities, as well as wider benefits in improving physical and mental health.

As a Council we will use this strategy to protect and enhance pitch based sports provision across the Borough and to help with the planning and location of facilities.

The Action Plan is ambitious but I, and our Officers look forward to working with Sport England, local clubs and leagues, governing bodies, education sites and those who own and manage facilities to deliver our shared aims and ambitions as set out in the Strategy.

Sport needs high quality facilities to thrive but more importantly sport is about people coming together with a shared passion and interest to play a sport they enjoy. I would like to thank the many volunteers across the Borough who give up their time to support and deliver grassroots sport, as active participation in our community would not be possible without you.

Councillor Jim Grieve

Scarborough Borough Council: Portfolio Holder (Quality of Life)



A great place to live, work & play

1 CONTEXT

1.1 The new Scarborough Borough Council Playing Pitch Strategy is being developed in line with Sport England's Playing Pitch Strategy Guidance, October 2013. The previous Playing Pitch Strategy is out of date. As well as considering the sports of football, cricket, rugby union, rugby league and hockey, athletics has also been included as a popular local sport with strong links to pitch-based sports. The PPS will have a multi-functional role and will be used across Council service areas and to support the work of external organisations with an interest and stake in playing pitch provision within Scarborough Borough.

1.2 In particular, the new Strategy will:

- assist with improving health, wellbeing and increasing participation in sport.
- inform the development and implementation of planning policy, particularly through the review of the Local Plan, adopted in July 2017.
- inform the assessment of planning applications.
- develop a priority list of deliverable projects.
- provide evidence to help secure internal and external investment in pitch based sports.
- take account of and support relevant NGB strategies for playing pitch provision.
- take account of the changes in participation in pitch sports such as the decline of Sunday leagues football and increase in junior football and make appropriate recommendations to address these trends.

1.3 Sport England's Playing Pitch Strategy Guidance comprises five distinct stages. Stage A is the set-up phase and Stage B, the supply and demand information gathering phase. Stage C is the assessment and analysis of needs and the production of the Strategy and Action Plans (this stage) is Stage D. Stage E is focused on implementation, delivery and monitoring.

1.4 There are two documents from the earlier stages which underpin this document; they are:

Stage B: Scarborough PPS Stage B Database (Appendix 1E)

Stage C: Scarborough PPS Final Stage C Needs Assessment Report

This presents supply, demand and analysis information on a sport by sport basis, as follows): Section 1 - Introduction & Context; Section 2 – Football; Section 3 – Cricket; Section 4 – Rugby; Section 5 – Hockey; Section 6 – Athletics and Section 7 - Key Issues and Findings.

Stage D brings together the key findings and issues from the two sub areas and comprises two documents: the Main Strategy (this document) and Site Action Plans.

This document sets out the Vision and main themes which underpin the vision (Section 2), followed by Sections presenting the key findings and priority actions for each sport. Section 8 considers the delivery of the Strategy, followed by Appendices 1 and 2 setting out information on projected numbers of teams. Appendix A (separate document) sets out action plans on a site by site basis.

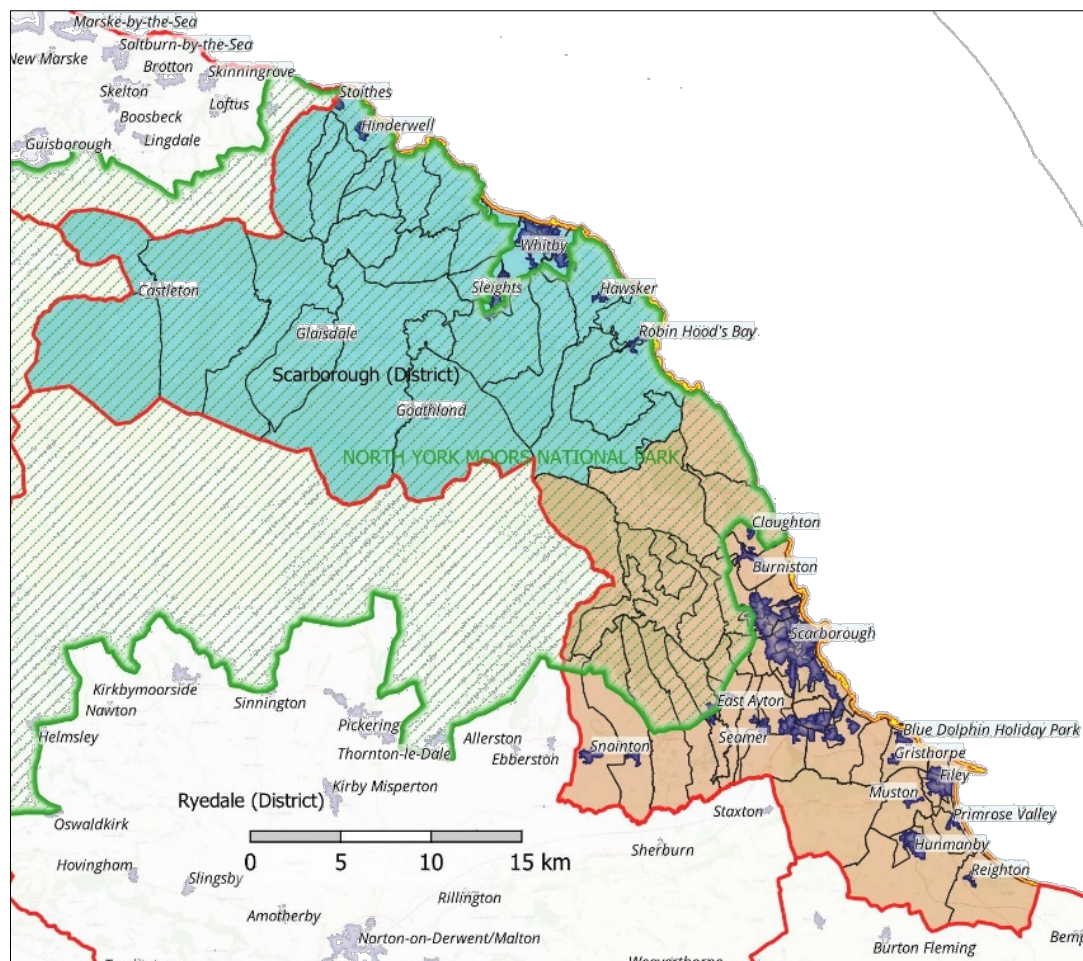
1.5 The Strategy's production has been overseen by a Steering Group. An initial scoping meeting was held in January 2020 and the group has met regularly since. The Steering Group comprised officers from Scarborough Borough Council and representatives from North York Moors National Park, Everyone Active, Sport England, Rugby Football Union, Rugby Football League, England Hockey, the North Riding County FA, the Football Foundation, North Yorkshire Sport, the England & Wales Cricket Board, Yorkshire Cricket Board and England Athletics.

Strategic Context

1.6 The Strategy area covers the whole of Scarborough Borough, including the area covered by the North York Moors National Park, with a total area of 816.5 km². In addition to the town of Scarborough, the borough covers a large stretch of the coast of Yorkshire, including Whitby and Filey. It borders Redcar and Cleveland to the north, the Ryedale and Hambleton districts to the west and the East Riding of Yorkshire to the south.

1.7 To assist in producing a targeted and effective action plan, the Borough has been split into two separate analysis areas, these being 'Scarborough, Filey and the Derwent Valley' (the 'Scarborough Sub Area') and 'Whitby and the North York Moors National Park' (the 'Whitby Sub Area'). The suggested analysis areas are based on the geographies of current pitch provision, with participants in the southern part of the Borough looking towards Scarborough and participants in the north looking towards Whitby.

Figure 1 SCARBOROUGH BOROUGH PPS: SUB AREAS FOR MODELLING PITCH DEMAND



1.8 The Scarborough Local Plan, adopted in 2017, provides the strategic planning context for the Borough to 2032. As the local plan needs to provide a forward view of 15 years, the council is embarking on a local plan review; the consultation on the first stage of this review (the Issues and Options stage) concluded in late 2020.

1.9 The adopted (2017) Local Plan includes Policy HC14 setting out requirements for Open Space and Sports Facilities, seeking to retain existing facilities and support ongoing development of new facilities. In addition to several neighbourhood amenity areas, HC15 allocates 13.4ha site at Oliver’s Mount, Scarborough for strategic playing pitch provision. Infrastructure policies in the Local Plan provide policy basis for securing new development contributions to help deliver sports facilities.

1.10 The Council has chosen not to implement Community Infrastructure Levy due to viability concerns, but the Green Space Supplementary Planning Document (adopted Nov 2014) provides a basis for negotiation for delivery of open space, sport and recreation both on site and via offsite contributions.

1.11 The North York Moors National Park (NYMNP) covers more than half of the land area of the Borough, from Staithes in the northeast to Westerdale in the west and as far south as

East and West Ayton, excluding the urban areas of Whitby and Scarborough. The Scarborough area within NYMNP comprises a scattered population with a few smaller villages and hamlets. 12% of the population of the Borough lives in the national park.

1.12 The NYMNP Local Plan, covering the period 2020 to 2035 was adopted by the National Park Authority in July 2020. The plan does not allocate any new housing within the Borough Council area, but relies on policy-compliant windfalls. The plan seeks to avoid the loss of community and recreation facilities and supports the provision of new facilities within the Park’s villages.

1.13 In Scarborough Borough, so far three areas have been defined for the purposes of preparing a Neighbourhood Plan; Eastfield, Filey and Cayton, but proposals are not very far advanced at present.

1.14 For the purposes of modelling sports provision projections of population are required. The default practice is to use ONS modelled population projections, but these do not take account of fully completed housebuilding since 2011. To provide more robust estimates, projections have been adjusted to include growth due to planned housing delivery.

1.15 It was agreed to produce potential team generation/pitch demand scenarios for two sub areas, and three time periods:

- The playing pitch five year period to 2026,
- An interim ten year period (2031/2)
- A longer forward planning scenario horizon for the period to 2038.

1.16 This means that for estimating future numbers of teams the following populations and population increases have been used:

Table 1 TOTAL POPULATION GROWTH TO 2026, 2031 AND 2038

	Current (Base) Population (2020)	2026 Population	Increase 2020-2026	2031 Population (trajectory housing numbers basis)	Increase 2020 - 2031	2038 Population	Increase 2020 – 2038
Scarborough Sub Area	90,710	96,375	5,665	99,844	9,134	105,209	14,499
Whitby Sub Area	26,585	27,420	835	27,707	1,122	28,351	1,766
Borough Total	117,295	123,795	6,500	127,551	10,256	133,560	16,265

1.17 Housing growth will be a key determinant of where additional demand for playing pitches will be focussed in the coming years. A strategic housing site to the south of Cayton (Local Plan policy SGA1) – a development of around 2,500 new homes – is of note and on-site playing field provision will be required here. Housing growth to the north of

Scarborough town provides an opportunity to secure S106 monies to improve capacity elsewhere – this could be in the form of either new or improved pitches/grounds.

Local Context

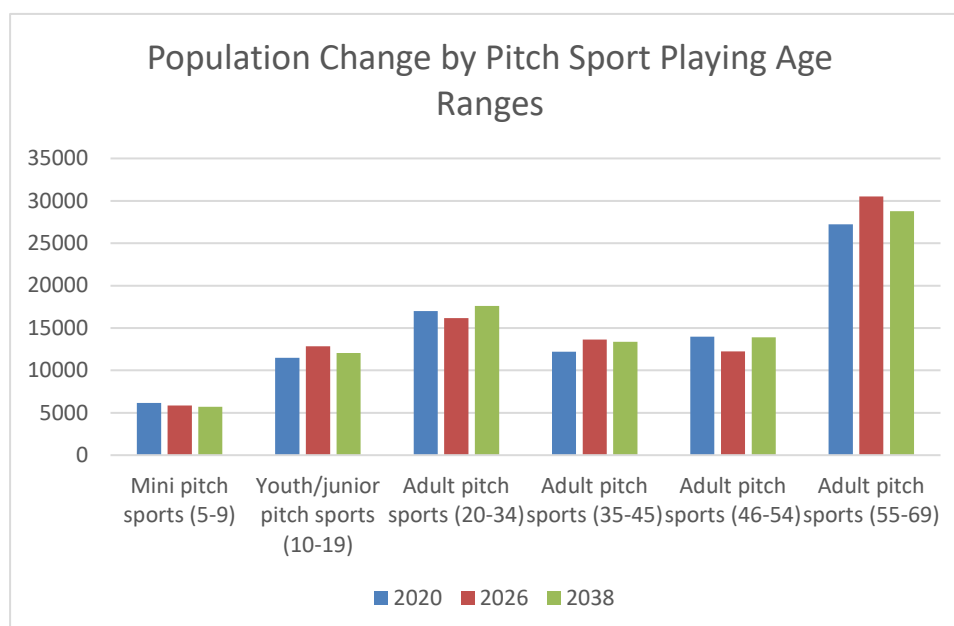
1.18 Based on the 2011 Census analysis of the borough wide household type there is an even split between retired households, households with children, and working age households (with no children). These groups have differing needs for sport and recreation, but it is clear there is a strong and ongoing need to support sporting activity in the borough.

1.19 An analysis of population projections for the main pitch sport playing age ranges within Scarborough Borough to 2038 indicates the following:

Table 2: CHANGES IN PITCH SPORT PLAYING AGE RANGES 2020 - 2038

Age group	Population 2020	Population 2026	Population 2038	% Change 2020-2026	% Change 2020-2038
Mini pitch sports (5-9)	6174	5840	5716	-5.4%	-7.4%
Youth/junior pitch sports (10-19)	11502	12832	12053	11.6%	4.8%
Adult pitch sports (20-34)	16985	16162	17586	-4.8%	3.5%
Adult pitch sports (35-45)	12206	13630	13383	11.7%	9.6%
Adult pitch sports (46-54)	13993	12249	13910	-12.5%	-0.6%
Adult pitch sports (55-69)	27222	30503	28770	12.1%	5.7%
Overall 'active participation' age groups (5-69)	88082	91216	91418	3.6%	3.8%
TOTAL POPULATION	117295	123795	133560	5.5%	13.9%

Figure 2 POPULATION CHANGE BY PITCH SPORT PLAYING AGE RANGES



1.20 Although over this time the proportion of the population in the mini pitch sport playing age ranges are expected to decrease, growth in the junior age ranges and younger adult age groups will help to sustain current levels of activity within the pitch sports.

1.21 Overall Scarborough is ranked as the 75th most deprived authority (of 317 districts and upper tier authorities) and 70th most deprived in relation to 'local concentration' of that deprivation (i.e. pockets of deprivation) in England. There are specific pockets of deprivation – generally focused on the more urban areas of the borough, with several areas being in the 10% most deprived in the country, notably in Scarborough (ref: North Yorkshire Sport initiatives).

1.22 Sport England's Active Lives Survey indicates that the population of Scarborough which is 'active' (150+ minutes a week activity) is slightly less than both the regional and national average (61.0% in Scarborough; 63.3% in England).

2 STRATEGY VISION AND THEMES

2.1 A variety of national policy documents set the scene for the Strategy in this report. The National Planning Policy Framework (NPPF) (revised July 2019) requires that planning policy making and decision taking should consider the role of health and wellbeing in planning and has stringent policies around the protection of playing fields, the disposal of which can only be considered if robust evidence can be provided to support alternative, equal and replacement provision. Particularly since local authorities took on new public health responsibilities in 2013, an increasing range of statutory, corporate and planning documents, including DCMS, Sport England and NGB strategies reiterate the importance of creating healthy environments which can support and benefit people's wellbeing - not just physical but mental as well.

2.2 These include: 'Sporting Future - A New Strategy for an Active Nation' (DCMS; 2015) and Sport England's Playing Fields Policy and Guidance (2018). Sport England's 'Planning for Sport Guidance' (2019) sets out 12 guiding principles under the three objectives of 'Protect, Enhance and Provide'. It's new 10 Year Strategy: 'Uniting the Movement' has 5 key themes including 'Positive experiences for children and young people'; 'Connecting with Health and Wellbeing' and 'Active Environments'.

2.3 The Scarborough Borough Playing Pitch Strategy and Action Plans will contribute to the Scarborough Borough Local Plan Review. They will also be aligned to Scarborough Borough Council's 'Better Borough, Brighter Futures; Corporate Plan 2020-2023' and other documents as appropriate. The various NGB Strategies have many common themes around the sustainability of pitch sport provision and focusing on participation by women and girls and young people.

Vision and Themes

2.4 Within this framework, the Strategy is committed to an inclusive approach; ensuring that everyone, regardless of their background or situation, has the chance to be active and/or play sport in the way that is right for them.

2.5 The Vision for the Scarborough Borough Playing Pitch Strategy is:

"To ensure residents have access to high quality, accessible sports pitches, to promote participation in sporting activity now and in the future."

2.6 The Strategy considers ways in which current and future demand for new pitch space can be met, not just through providing new facilities but through making better use of existing resources. Local authorities, including parish councils, are experiencing severe budgetary and financial constraints, with less money available not only for providing new pitch space but for managing and maintaining grass and artificial turf pitches.

2.7 Planned housing developments can help to deliver new and/or improved pitches through developer contributions such as S106 planning obligations, which the Needs Assessment supporting the Strategy will underpin. It is important that the Strategy is future-proofed and plans for all elements of growth and demand. Meeting demand through

to 2038 will depend upon new and/or improved facilities being in the right place and designed appropriately and flexibly in order to be able to respond to changing patterns of participation.

2.8 There are a number of overarching themes (T1 – T8) which run across all sports and which are presented here, together with some cross-cutting, general action points:

T1 Protecting playing fields

A playing field is defined (in planning terms) as “the whole of site which encompasses at least one playing pitch”. A playing pitch may have either a natural or artificial grass surface and is defined as “a delineated area which, together with any run-off area, is of 0.2 hectares or more, and which is used for association football, American football, rugby, cricket, hockey, lacrosse, rounders, baseball, softball, Australian football, Gaelic football, shinty, hurling, polo or cycle polo.”

Playing fields, whether in public, private or educational ownership, should be protected where the strategy shows a clear need now or in the future.

However, this robust and up-to-date PPS has demonstrated that there are some areas where there is sufficient playing field provision to meet future demand. In these areas, where there will still be sufficient provision, should the site in question be developed and the site has no special significance to the interests of sport, these sites can be disposed of. Their disposal should nevertheless be in line with local planning policies and the National Planning Policy Framework (NPPF) (paragraph 97). Such sites are identified within the Strategy.

Any playing field site or sport facility that is not included in this PPS is purely an accidental omission. The lack of inclusion should not be indicative of the sports facility being surplus to requirements and any planning application that would result in the loss or prejudice the use of an omitted site would still be considered against paragraph 97 of the NPPF and relevant local planning policy.

General Action:

- To incorporate relevant policies within the Local Plan to protect pitches from redevelopment for alternative uses, unless it can be proven that the site(s) in question is/are surplus to requirements (in line with the NPPF (para 97) and Sport England’s Playing Field Policy (March 2018)).

T2 Encouraging and supporting education establishments to embrace secure community use of their pitch sport facilities

Playing pitch facilities on education sites (including primary and secondary schools, independent schools and FE and HE establishments) hold a considerable part of the stock of playing field land in Scarborough Borough. They are essential for the maintenance of the current level of youth and adult football and hockey in particular and are capable of

providing essential overflow and back up facilities in the future, notably for rugby. A number of schools have aspirations for improvements and new provision which can help to meet some of the deficiencies identified in this Strategy, if planned and progressed in partnership.

North Yorkshire Sport is actively involved with schools in the Scarborough Borough area and is currently rolling out a number of new initiatives to promote sport within schools following Covid-19. Various NGBs are also focusing on raising participation in schools, notably the FA through the 'Girls' Football School Partnerships' and the ECB's initiative to deliver a girls' secondary school programme.

It is accepted that there are difficulties regarding the security of and access to educational sites and that that schools often do not have the budgets to pay for appropriate upkeep and maintenance of pitches to maintain sufficient capacity for both school and community use. Sport England can provide advice on this (see www.sportengland.org/campaigns-and-our-work/use-our-school/).

It is also essential that secure community use agreements are in place at all schools whose facilities are used by outside organisations and that these agreements are regularly monitored and updated.

General Action

- To explore opportunities for additional access to school pitches which do not currently have community use, in order to increase participation and promote school to club links and alleviate any lack of spare capacity.
- To support investment in facilities to enhance capacity and enable community use on school sites (for example, through improvements to access and ancillary provision such as toilets and changing facilities).
- To ensure that secure community use agreements are in place at all schools with facilities that are currently in community use, providing security of tenure and appropriate pricing and access for at least ten years to facilities on school sites. Existing agreements should be monitored on a regular basis.

T3 Ensuring that facilities are viable and sustainable

Maintaining viable playing fields, and thus protecting them, involves ensuring they are well used. Wherever possible, sites and ancillary facilities should be multi-use with a range of activities – both winter and summer - on site (both formal sport and other activities) to enable all year-round use. NGBs acknowledge the potential for the joint provision of community sports buildings which cater not only for more than one sport but for other uses as well (with, for example, more flexible changing accommodation, club/community rooms and kitchen/café facilities). Opportunities for the multi-use of buildings should be explored wherever possible. There may also be opportunities for the co-location of facilities such as artificial grass pitches and athletics tracks.

Maintaining viable sites, across all ownership and management arrangements, involves ensuring that facilities are well maintained and can be enhanced and upgraded when required. Pitches on public open space require careful management to avoid problems caused by public use such as litter and damage to pitches.

T1 above, as well as referring to the protection of grass pitches, refers to 3G FTP and sand based artificial grass pitches which cater for mainly for football and hockey respectively. Adequate and appropriate consideration should be given to the long term viability of each type of facility if an alternative surface is provided which may impact on its use.

This Strategy also acknowledges the potential impact of installing different surfaces and maintenance regimes on climate change and environmental sustainability.

General Action:

- To explore the potential for the joint provision and dual use of multi sports facilities wherever possible.
- To ensure that all new facilities are subject to full community use and appropriate business, management and usage plans, to include provision for maintenance and a robust sinking fund for future refurbishment and/or replacement.
- To recognise issues around shared grounds (i.e. cricket/rugby and cricket/football) and encourage liaison between clubs.
- At sites which also function as open space, direct casual use to other areas of the site to help reduce wear and tear (e.g. removing / repositioning goal posts, protecting the cricket square).

T4 Ensuring the pitch sports and their facilities are fully inclusive

Playing pitch facilities should be an equitable resource – available and accessible to all, whatever their gender, level of ability or disability, level of inactivity or activity or income. Football, cricket and rugby are still predominantly male sports, with less than 5% of teams in the Scarborough Borough area being registered as female. Out of 131 football teams, there is one U18 Women’s team and 7 girls’ teams. Only one (occasional) Women’s friendly cricket XI was recorded, with a few girls playing in junior cricket teams. In rugby, out of 23 teams, there are four women’s and/or girls’ teams. Hockey is more gender equitable with generally equal numbers of participants and teams.

Other under-represented groups include people from lower socio-economic groups, disabled people, people from particular ethnic groups and those with long-term health conditions. There is evidence that costs and programming can disproportionately hinder use by under-represented groups.

Better quality, dedicated changing, shower and pavilion facilities and measures to enhance the safety and attractiveness of playing field sites – proper paths, good quality grass, adequate lighting, windbreaks, shelters, and seats – are all measures that will enhance their inclusivity. There also need to be age-appropriate sized facilities across the sports (notably in football).

General Action:

- To support the NGB's strategies and sports developments initiatives targeted at lower participant groups as set out in this Strategy.
- To actively explore new and innovative models to secure the viable long-term management of playing field facilities e.g. opportunities for multi-use of changing rooms and pavilions (such as workshops, small offices or playgroups)
- To ensure facilities are well designed and able to attract and accommodate all members of the community, with diverse needs and abilities.

T5 Supporting the voluntary sector

For the most part, the continuation of viable and sustainable community pitch sport sites will depend on the voluntary sector. Many club personnel stated that it is increasingly difficult to administer clubs and teams and this is a contributory factor to the volunteer base contracting. It seems to be increasingly hard to motivate players to stay involved with teams for the duration of the season. It also costs a considerable amount at the start of each season to set teams up and funds for this are dwindling, with the reduction in sponsorship opportunities, not just for clubs, but for the leagues too, this is increasingly hard to find. Recruiting enough coaches and managers and umpires, particularly for youth teams is also becoming more difficult.

Moreover, a declining pool of volunteers is making it harder to maintain grounds to an acceptable standard.

Many grounds in the rural areas and smaller towns rely heavily on income from their club facilities to support their pitch based activities (e.g. end of season renovation works), and to help pay for their maintenance and the purchase of appropriate equipment.

How the voluntary sports sector and the income streams for clubs will be impacted in the long term by the coronavirus pandemic is largely unknown. Research within the Strategy suggested that enthusiasm, commitment and demand is still strongly in evidence for the restarting of activities and the full effects may not become apparent until later seasons. Assistance on relevant funding is available from Scarborough Borough Council to potentially support end of season renovation works and there are examples of schemes now being developed to support the sector.

General Action:

- To provide support and encouragement where possible to the pitch sport voluntary sector e.g. through providing guidance information and financial support.
- To maintain liaison with and support parish councils over maintenance and protection of vulnerable and/or poorly maintained sites.
- To support clubs with management responsibilities to improve the pitches under their control by, for example, engaging with the Grounds Management Association Regional Pitch Advisor Programmes.

T6 Promoting the benefits of playing pitch sports to health and wellbeing

There is now widespread appreciation of the problems of obesity and poor health allied to a lack of exercise and how the provision and use of sports pitches and associated facilities may link into wider health and community development agendas.

Playing fields are undoubtedly 'healthy places', operating at the interface between open space, recreational activity and sport. Their importance has been highlighted through the Covid-19 pandemic when so many regular sporting activities have been severely curtailed and on return to a more 'normal' situation, it will be important to ensure that they provide facilities for as many people within the community as possible and reflect the interests and aspirations of the areas in which they are located.

We need to consider playing pitch facilities in the round and their impact on biodiversity and climate change too. Although artificial grass pitches may provide a more viable, all year round surface, they may contribute to biodiversity loss and require compensatory planting. Outdoor activity spaces are often windswept and uninviting; however soft planting and trees (also acting as windbreaks and shelters) can make them more welcoming for all the community, whilst enhancing biodiversity.

General Action:

- To promote opportunities for people to engage in pitch sports through targeted events, activities and promotions.
- To ensure links between the Playing Pitch Strategy and any Health and Wellbeing Strategies are highlighted and further developed.
- To ensure planning policy promotes fit for purpose and well-designed provision which integrates with wider opportunities for people to lead active lifestyles.

T7 Promoting increased participation and realising club development aspirations

The overall aim of the actions proposed through this Playing Pitch Strategy are to increase active participation in the pitch sports and improve the standard of play. To this end, Scarborough Borough Council's Sports Development Team will work closely with the NGBs, Sport England and other members of the Steering Group on a range of initiatives, in line with their national strategies.

Initiatives specific to different sports are dealt with under the relevant sport sections below. However there are a number of actions which cover all sports. The first priority is to support clubs as we come out of the pandemic and to assist with the effective recovery of club structures and return to play, to ensure a sustainable delivery model for local sport.

Scarborough Borough Council have also recently launched a new website initiative called 'Active Yorkshire Coast' that will assist grassroots sports clubs on many sporting aspects. The website also provides an opportunity for sports and leisure providers to raise awareness of their sporting offer, as part of the recovery strategy.

General Action:

- To encourage clubs to attain Club Mark accreditation awards or similarly recognised NGB accreditation e.g. FA Charter Standard.
- To support clubs with funding from relevant external sources such as Sport England, the Football Foundation, etc. or to identify and allocate other sources including S106 funding.
- To continue to provide structured coach education programmes to develop volunteer skills and expertise to develop club structures, regulate activity and increase active participation.
- To work with North Yorkshire Sport, the School Games Organisers and School Sports Co-ordinators to ensure the School Games programme assists with the development of local sport, by establishing formal school / club links and engaging with local community coaches.

T8 Ensuring Delivery

Section 9 sets out the process for the delivery of this Strategy. It will be particularly important to ensure annual monitoring deals with the uncertainties associated with coming out of the Covid-19 pandemic and reflects key trends and changes.

3 KEY FINDINGS AND PRIORITY ACTIONS: FOOTBALL

3.1 KEY FINDINGS

Quantity

37 sites for football have been recorded, comprising 84 pitches (60 in Scarborough Sub Area and 24 in Whitby Sub Area). This represents 39 adult, 26 youth and 19 mini pitches. Almost all these pitches are available for use and used by the community (the principal exceptions being some schools and the pitches at Eastway Playing Field in Scarborough).

There has been a reduction of around 25% in the number of adult football pitches in community use from the 2013 Study (some 14 pitches across the Borough), principally due to a decrease in the number of pitches marked out at Oliver's Mount and changes in the sizes of, and community access, to some pitches on school sites.

Education pitches are critical to the stock (41% of football sites are at schools). For example, at least 6 adult teams and upwards of 10 youth teams would require relocation if pitches at Raincliffe Sports Centre, Scarborough TEC and Scalby School in Scarborough were no longer available. Almost all football in Whitby takes place either at Caedmon College Whitby or Eskdale School.

Pitch Quality

Over 70% of pitches were rated either as good (40%) or adequate; this is a comparatively high proportion and a reflection of the number of pitches managed by sports clubs and community organisations who undertake their own pitch maintenance (e.g. pitch sport sites at Cayton, Seamer, Ayton, Snainton, Mulgrave, etc.).

Those rated as poor represents 10% (two) of the pitches in the Whitby Sub Area, but 35% of the pitches in Scarborough Sub Area (explained by poorly drained pitches at Filey Community Sports Club, poor pitches at Oliver's Mount and the poor drainage and minimal maintenance at school sites).

Changing Facilities Quality

Changing facilities were rated as being of poor quality at Filey Sports Association and Ayton Sports Association (West Ayton Site) but both these sites are about to receive remedial work on their facilities. Otherwise changing facilities were generally of a fair standard although certain sites have small changing rooms (East Ayton) or lack separate facilities for referees (Snainton Playing Field).

Demand for Football

Some 40 clubs fielding 131 teams were recorded (99 teams in Scarborough Sub Area and 32 in Whitby Sub Area). There are 36 men's, 1 women's (U18), 55 boys, 7 girls and 32 mini teams. 9 teams (3 adults and 6 girls' teams) play outside the Borough in Sherburn. Since 2013 there has been a 45% decline in adult teams; growth in youth (4%) & minis (28%).

The Strategy recognises that there may be some longer term changes due to Covid-19; however, an assessment in December 2020, suggested that teams for the 2020/21 season would be similar to 2019/20.

Analysis of Capacity in Scarborough Sub Area

Peak time for senior football is on Saturday afternoon (75% of play); peak time for youth and mini football is Sunday morning (69% and 94% of play respectively).

An analysis of capacity in the Scarborough Sub Area indicates the following:

SCARBOROUGH SUB AREA		Match equivalents			
Sub Area	Number	Current Carrying Capacity for Community Use	Current Community Use	Difference	Extent of any spare capacity for community use during the peak period
Adult	22	46	30.75	15.25	5.5
Youth	17	37	23	15	3.0
Mini	14	56	20.75	35.25	15.5

- There is currently sufficient community use provision to accommodate both Saturday adult and Sunday adult teams (there are nominally spaces for up to 11 Saturday and 10 Sunday teams on existing pitches although there are constraints around access and management for some and/or no changing).
- Existing youth 9v9 pitches could accommodate up to an additional 4 teams on Saturdays or Sundays and youth 11v11 pitches, up to 2 teams.
- However, there is insufficient community use provision to accommodate youth teams appropriately. At least four U12's and U11's are playing on adult pitches (albeit with cones, flat discs, etc.) when they should be on 9v9 pitches. Several older youth age groups (from U13's and U14's) are playing on adult size pitches. Whilst this is acceptable from the point of view of pitch size, it takes these pitches out of use for adult play and although adult teams do not require them at present, the situation may change in the future.
- It should be noted that there is the capacity to mark out more pitches at Oliver's Mount.
- There are 14 mini pitches altogether at 9 sites; there is sufficient room to accommodate mini play even at peak times.
- An important need to meet is for youth football clubs to be based at one site with enough land to provide a range of mini and 9v9 and youth 11v11 pitches, together with appropriate changing facilities.

Analysis of Capacity in Whitby Sub Area

An analysis of capacity in the Whitby Sub Area shows the following:

WHITBY SUB AREA		Match equivalents			
Sub Area	Number	Current Carrying Capacity for Community Use	Current Community Use	Difference	Extent of any spare capacity for community use during the peak period
Adult	13	32	17.5	14.5	4.5
Youth	2	6	4.75	1.25	0.5
Mini	5	24	10	14	8

- The two school playing field sites at Caedmon College Whitby (Whitby Sixth Form) and Eskdale School accommodate almost all youth and adult play in Whitby town itself. At the time of the study, the adult and youth pitches were virtually fully used, with some capacity for mini play on a Sunday.
- Elsewhere in this Sub Area, there are spaces for up to 7 Saturday and 8 Sunday teams (including Hinderwell Playing Field).
- Sleights FC’s U11’s and U10’s play on the adult pitch at Sleights Sports Field, using cones and flat discs to delineate the pitch. This was the only ground identified where youth teams were not playing on age appropriate sized pitches.
- The situation in Whitby itself has changed since last season now that the 3G FTP at Eskdale School has opened. If, as is envisaged, all youth teams currently playing their matches on grass pitches at Caedmon College and Eskdale School can be accommodated on the 3G FTP, there will be sufficient grass pitch capacity to accommodate existing demand (and the expected growth in teams to 2038).

3G Football Turf Pitch Provision

There are two full size 3G FTPs in Scarborough Sub Area – at Scarborough Sports Village and Pindar Leisure Centre. There is a 60x40m 3G training pitch at Scarborough TEC, and a number of other smaller (sand based and tarmac) MUGAs (multi-use games areas).

3G FTP Capacity

At both 3G FTPs in the Borough, there is some spare capacity, both for weekday evening training and for match play (particularly at Pindar Leisure Centre). This has been considered in the analysis of future need for 3G FTPs in the borough (see FS7).

Future Trends

Although population growth will influence demand, it is the longer-term trends in participation, such as the evidenced drop off in adult 11v11 football and apparent growth in small sided football that may have the most significant impact on demand for football pitches. The FA is aware of the decline in the number of male adult players generally and as well as trying to manage this is focusing on:

- creating more female adult and youth teams and disability teams. This has implications for the provision of accessible, safe and gender appropriate changing and toilet facilities.

- creating more sustainable environments for football and more diverse playing opportunities. This may see support for the development of co-funding and joint location of facilities with other sports and activities.
- promoting formats which require less commitment and organisation, less people and/or less physical exertion, such as Walking Football, Veterans Football, FA Just Play, etc.
- providing greater support for the voluntary sector.

Other trends noted within the Strategy are the growth in youth and mini football, particularly the introduction of older age groups in the Scarborough & District Minor League. If this trend continues, the existing stock of 5v5, 7v7 and 9v9 pitches will need to be retained and wherever possible be located on secure sites which have the capacity to accommodate changes in pitch sizes and/or alignments. Some rest and recovery should be built into the pitch stock to give time for management and husbandry of the resource ('strategic reserve').

3.2 PRIORITY ACTIONS FOR FOOTBALL – SCARBOROUGH SUB AREA (FS1 - FS11)

ISSUE 1: Meeting current and future demand for football in the Scarborough Sub Area

As previously shown and as summarised in the table below, there is spare capacity in the existing supply of football pitches in the study area.

Pitch type	Extent of any spare capacity for community use during the peak period (Match Equivalent Sessions)
Adult	5.5
Youth	3.0
Mini	15.5

Appendix 1 Tables 1.C and 1.D (Football) present the estimated increases in teams according to population growth and latent and aspirational demand for the three milestone years of 2026, 2031 and 2038. In terms of estimating the number of pitches required there is a degree of flexibility required; latent demand has been added in now (as it forms part of hypothetical current demand), with aspirational (future) and trends demand mostly factored in by the end of the first 5-year period (with population growth on top).

As shown in Appendix 1 Table 1.C, by 2038, it is estimated that an additional 10 men's and 1 ladies' team; 6 boys and 7 girls x 11v11 teams; 4 boys and 2 girls 9v9 teams and 7 mini teams are expected to form in the Scarborough Sub Area.

The estimate of pitch space required for football to 2038 in the Scarborough Sub Area is as follows:

ISSUE 1: Meeting current and future demand for football in the Scarborough Sub Area

Table 1 Estimate of pitch space required for football to 2038; Whitby Sub Area

Estimate of pitch space required	Adult	Youth11v11 + 9v9	Minis
By 2026	2	5	1
By 2031	4	8	2
By 2038	6	10	3

3.2.A ENSURING THAT THERE ARE ENOUGH FACILITIES TO MEET CURRENT AND FUTURE DEMAND

Not all demands for pitch space need to be met by new provision and the following actions, in order of priority, present ways in which future demand might be met in the area:

FS1 Encouraging new teams to play on pitches where there is currently spare capacity i.e. increasing use of underused grounds

There is currently spare capacity to accommodate adult play (up to 5.5 MES (equivalent to 11 teams) at peak times (Saturday pm) at:

- Ayton Sports Assn (West Ayton site): 1 MES (2 teams)
- Eastway Playing Fields: 2 MES (4 teams),
- Hunmanby Playing Fields: 0.5 MES (1 team)
- McCain’s Sports Ground: 1 MES (2 teams)
- Oliver’s Mount: 1 MES (1 team) (with the potential for more pitches at this site)
- Scarborough TEC: 0.5 MES (1 team)

Spare capacity to accommodate youth teams exists for up to 6 teams (3 MES) at:

- Cayton Playing Fields: 0.5 (1 team),
- Eastway Playing Fields: 1 MES (2 teams)
- George Pindar School: 0.5 MES (1 team)
- Hunmanby Playing Fields: 0.5 MES (1 team)
- Seamer Sports Assn: 0.5 MES (1 team)

There is sufficient spare capacity in the existing supply of pitches to accommodate the expected increase in mini teams.

FS2 Providing pitches on grounds where football pitches have existed in the past and could be reinstated and/or where there is room to put in additional pitches.

Additional pitches can be provided at:

- Oliver’s Mount: there is currently space to mark out up to 11 adult pitches (see FS6 below)
- Snainton Playing Field (9v9 youth pitch);
- McCain’s Sports Ground (9v9 youth pitch)
- School pitches (see FS3)

FS3 Securing (greater) community use of pitches on school sites which are not currently hosting community use but have done in the past

Whilst the emphasis should be on securing community use at school sites which currently host community teams, there may be scope to develop community use of other school pitches if required in the longer term. This may include the following sites:

<i>Existing pitches on school sites</i>	<ul style="list-style-type: none"> There are youth pitches at St Augustine’s RC School and Graham School (both in Scarborough), and Ebor Academy (Filey).
<i>School sites which may have room for additional pitches</i>	<ul style="list-style-type: none"> Barrowcliff, Wheatcroft Community, and Seamer & Irton Primary Schools have space for mini or small youth pitches, which may be able to be brought into the supply <u>if required</u> to give added flexibility and capacity Scarborough Sixth Form (adult pitch if required) George Pindar School (up to three adult pitches if required) Scalby School Playing Fields (adult pitch if required)
<i>Schools where there is community use but not known if use is secure</i>	<ul style="list-style-type: none"> Braeburn Primary School
Additional Action:	<ul style="list-style-type: none"> Clarify availability of pitches on school sites and factor into future supply (with negotiated secure community use agreements) if required and as appropriate.

FS4 Encouraging teams to play matches on 3G FTPs

The two 3G FTPs in Scarborough – at Scarborough Sports Village and Pindar Leisure Centre - have some spare capacity for match play on Saturdays and Sundays. This has the potential to alleviate pressure on the natural grass pitch stock and reduce the need for new/additional pitches in the future.

Additional Action:	<ul style="list-style-type: none"> To continue to monitor and assess the impact of the movement of teams from grass pitches to 3G FTPs during the life of the Strategy and any remaining capacity on both types of facility. See also FS7 below.
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FS5 Development of football pitch hub site with range of pitch sizes to support participation by women and youth teams (boys and girls)

The Strategy identifies the need for a site within Scarborough that can accommodate a range of pitch sizes particularly to accommodate older youth teams (maybe with 1- 2 x 9v9, and 3-4 x youth 11v11/adult pitches) with good quality changing and ancillary facilities (to attract young people – both boys and girls). Other facilities might include floodlights and an indoor area suitable for small coaching/classroom activities.

This accords with the FA’s priority to increase provision to meet the needs of 14–18-year-old boys and girls and will help to bridge the gap between adult and youth football with a range of pitches to facilitate progression particularly within the Scarborough & District Minor League. It could also potentially provide a base for Scarborough Ladies FC to be anchor club and to accommodate youth girls’ teams currently playing outside the area.

The preferred site for this is Oliver’s Mount – see FS6.

FS6 Enhancement and development of Oliver’s Mount

Oliver’s Mount has a long history of accommodating football and numerous comments were received during the consultation for this Strategy to the effect that improving this site and reinstating pitches here would provide a massive boost to grass roots football in Scarborough. Being located within Scarborough, it is well situated to provide a focus for football participation and development in the area. There is no other site or land currently available that could fulfil the need for a community football hub in Scarborough. It will also help to ease pressure on any grounds, particularly those which struggle to accommodate youth teams on appropriately sized pitches.

The Local Football Facilities Plan identified Oliver’s Mount as a potential grass pitch hub site for affiliated football in the town, highlighting in particular the need to address the poor quality of the grass pitches.

Facilities at Oliver’s Mount could meet the need for both adult and youth play and potentially provide a base for Scarborough Ladies FC and for the Scarborough & District Minor League and scope for rest and recovery of pitches at other grounds or when they are temporarily out of action.

The site can accommodate up to 11 pitches in two areas. It is envisaged that football would be the primary pitch sport but the potential to offer other pitch sports/outdoor sports/informal activity should also be considered. Further feasibility work is required.

Additional Action:	<ul style="list-style-type: none"> Further feasibility work to be carried out on the options and opportunities provided by this site, in discussions with Scarborough Borough Council, local leagues, clubs, the NRFA and Football Foundation (see also Appendix A: Site Action Plans).
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FS7 Provision of 3G Facilities

The provision of new 3G FTPs has to be balanced against the increases in capacity from improving the quality of grass football pitches, which other action points in the Strategy address. As well as providing opportunities for match play and general training, the potential of 3G FTPs in developing youth match play (including girls’ football) and opportunities for disability teams to participate and in improving the recreational/small sided offer for men and women is also recognised.

In assessing the future demand for 3G FTP provision in the Scarborough Sub Area, the following has been taken into account:

- current provision equivalent to at least 2.5 x 3G FTPs
- the existing spare capacity at current facilities for training and match play
- the projected increase in the number of teams to 2038.
- the current location of facilities and teams. Some of the South Scarborough area lies outside the
- reasonably expected driving distance for accessing such facilities (20 minutes); there are 23 teams currently playing in this area which is expected to increase.

As referred to elsewhere in the Strategy, hockey and football require different artificial grass surfaces (sand based and 3G FTPs respectively). **See Section 7.4 under Hockey which relates to the protection, and sustainability of artificial grass pitches, both sand based and 3G FTPs.**

Additional Action:	<ul style="list-style-type: none"> To keep a watching brief on capacity at existing 3G FTPs in the Borough. Modelling suggests that a requirement for 0.4 additional 3G FTPs, requiring three 3G FTPs in total to meet demand in the Scarborough Sub Area by 2038.
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3.2.B ENSURING THAT FACILITIES ARE OF AN APPROPRIATE QUALITY TO MEET CURRENT AND FUTURE DEMAND

There are a number of ways in which capacity can be increased by either enhancing the quality of existing provision (through improved pitch maintenance for example) or providing facilities such as floodlights which enable additional training and match play.

FS8 Increasing the capacity of sites for training by upgrading adjoining MUGAs

In particular, Hunmanby Playing Field is a priority site for improvement to the adjoining small MUGAs. This will enable training to take place and thus take some pressure off the grass pitches here.

FS9 Increasing the capacity of sites for training and match play by providing floodlights

Floodlights may be either permanent or portable and can help to extend training and/or play through the winter. Possible sites include:

- Raincliffe Sports Centre
- Ayton Sports Association (East Ayton site)
- Seamer Sports Association
- Snainton Playing Fields
- Sites such as Scalby Cricket Club (Carr Lane) and Sleights Playing Field (in Whitby Sub Area) which are on the border of the North York Moors National Park, but where portable lights may be acceptable in planning terms.

FS10 Enhancements to pitch quality through improved maintenance

There are grounds where upgrading the ground from standard to good quality would enable more games to be played (although this would have minimal impact on increasing capacity at peak times for adult play). In particular, increasing capacity for youth play could noticeably be achieved by improving the quality of pitches at Filey Community Sports Club (exclusively used by Scarborough Athletic YFC); Scalby School Playing Fields and Oliver's Mount.

The following grounds are identified where a regime of good maintenance could help to improve problems with drainage and thus increase the capacity of the ground include:

- Ayton Sports Association (East Ayton site)
- Cayton Playing Fields
- Filey Community Sports Club
- Graham School
- Hunmanby Playing Field
- Northstead County Primary School
- Oliver's Mount
- Raincliffe Sports Centre
- Scalby School Playing Fields
- Snainton Playing Fields
- St Augustine's RC School
- George Pindar School/Pindar Leisure Centre

Additional Action:	<ul style="list-style-type: none"> To consider the provision of pitches with hybrid grass technology at suitable sites to increase capacity. To identify sites which may benefit from Pitch Inspection Reports. To support roll out of FF's grounds maintenance programme to maintain standard of the pitches.
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FS11 Making sites more attractive to encourage use (particularly by young people and women)

Such measures may include the following:

<i>Enhancements/upgrade of changing facilities</i>	<ul style="list-style-type: none"> George Pindar School/Pindar Leisure Centre (LFFP), Oliver's Mount, Filey Sports Assn, Ayton Sports Association (West Ayton and East Ayton sites)
<i>Changing facilities on school sites</i>	<ul style="list-style-type: none"> Scalby School Playing Fields
<i>Dug outs/shelters</i>	<ul style="list-style-type: none"> Snainton Playing Fields
<i>Improved access/better car parking</i>	<ul style="list-style-type: none"> Scalby Cricket Club (Carr Lane); Ayton Sports Association (East Ayton), Cayton Playing Fields
<i>Better goals</i>	<ul style="list-style-type: none"> Ayton Sports Association (East Ayton), Cayton Playing Fields
<i>Perimeter fencing & netting</i>	<ul style="list-style-type: none"> Seamer Playing Fields

3.3 PRIORITY ACTIONS FOR FOOTBALL – WHITBY SUB AREA (FW1 – FW7)

ISSUE 2: Meeting current and future demand for football in the Whitby Sub Area

As previously shown and as summarised in the table below, there is spare capacity in the existing supply of football pitches in the study area, particularly in adult and mini pitches.

Pitch type	Extent of any spare capacity for community use during the peak period (Match Equivalent Sessions)
Adult	4.5
Youth	0.5
Mini	8

As shown in Appendix 1 Table 1.D, there is less population growth to be generated by new housing in the Whitby Sub Area than in the Scarborough Sub Area. The study estimates that there will be future growth in teams to 2038 as follows: 2-3 adult teams, around, 3-4 youth 11v11 teams, 5-6 x 9v9 teams and 4-5 mini teams. This equates to the following number of pitches.

Table 2 Estimate of pitch space required for football to 2038; Whitby Sub Area

Estimate of pitch space required	Adult	Youth11v11 + 9v9	Minis
By 2026	1	2	1
By 2031	2	4	2
By 2038	2	5	2

3.3.A ENSURING THAT THERE ARE ENOUGH FACILITIES TO MEET CURRENT AND FUTURE DEMAND

As mentioned previously demand for new pitch space can be met in a number of ways and the provision of the new 3G FTP at Eskdale School, opening in June 2021 will alter the pattern of play significantly.

FW1 Encouraging new teams to play on pitches where there is currently spare capacity

All the grounds in the Whitby Sub Area have spare capacity for Saturday (peak time) play. There is currently spare capacity to accommodate adult play (up to 3 MES (equivalent to 6 teams) at peak times (Saturday pm) at:

- Fylingdales Cricket and Football Club: 0.5 MES (1 team)
- Hinderwell Playing Fields: 1.0 MES (2 teams)
- Lealholm Sports Field: 0.5 MES (1 team)
- Sleights Sports Field: 0.5 MES (1 team)
- Staithes Athletic Club: 0.5 MES (1 team)

There is room for 8 teams on Sundays.

If, as is hoped, all youth teams currently playing their matches on grass pitches at Caedmon College Whitby and Eskdale School can be accommodated on the 3G FTP (see below), there will be two adult, one 9v9, two 7v7 and one 5v5 grass football pitches available at Caedmon College and 2 adult and one 9v9 pitch at Eskdale School. (Pitches may be remarked to different sizes depending on demand).

Theoretically, therefore, existing and future spare MES in Whitby itself (including Mulgrave) could accommodate up to 9 adult teams at peak time on a Saturday and up to 14 adult/youth teams on a Sunday (and around 8-9 mini teams). This accommodates the expected growth in teams to 2038.

NB The (adult) football pitch at Larpool Lane, Whitby has not been factored into the calculations owing to its significant limitations (lack of changing, sloping site, single pitch only etc.) and is not considered a sustainable option for future pitch provision. Therefore, it can be considered for disposal.

FW2 Providing pitches on grounds where football pitches have existed in the past and could be reinstated and/or where there is room to put in additional pitches

Football pitches could be remarked out at Egton Recreation Ground and Danby Playing Fields if local demand necessitated it. There is spare room at Mulgrave Sports Ground for an additional youth pitch.

FW3 Securing (greater) community use of pitches on school sites

As in Scarborough, the emphasis should be on securing community use at school sites which currently host community teams (such as the mini pitch at Stakesby Primary Academy).

There may also be scope to develop community use of other school pitches in the longer term if required. These may include pitches at, for example, East Whitby Academy (space for a youth 9v9 pitch) and Caedmon College Whitby (Scoresby site) (adult pitch).

FW4 Encouraging teams to play matches on 3G FTPs

According to the current booking schedules for the Eskdale School 3G there is currently one team using the 3G FTP for match play on Saturdays. There is room for another team (0.5 MES), and potentially 3 teams (1.5 MES) if league rules allow for staggered kick offs.

The precise pattern of play is still to be decided but there are potentially 8 youth teams and 7 mini teams wishing to play on Sunday. The women’s game will be developed on the Eskdale 3G site with FA Wildcats and FA Just Play Initiatives.

Depending on scheduling the majority of these should be able to be accommodated on the 3G FTP and it is concluded that the new 3G FTP is likely to be able to cope with expressed demand at least in the short to medium term. Modelling suggests that additional 3G FTP provision (equivalent of up to 0.2 of a full size 3G FTP) may be required to meet demand in the Whitby Sub Area by 2038.

3.3.B ENSURING THAT FACILITIES ARE OF AN APPROPRIATE QUALITY TO MEET CURRENT AND FUTURE DEMAND

There are a number of ways in which capacity can be increased by either enhancing the quality of existing provision (through improved pitch maintenance for example) or providing facilities such as floodlights which enable additional training and match play.

FW5 Enhancements to pitch quality through improved maintenance

There are grounds where upgrading the ground from standard to good quality would enable more games to be played (although this would have minimal impact on increasing capacity at peak times for adult play).

The following grounds are identified where a regime of good maintenance could help to improve problems with drainage and thus increase the capacity of the ground include:

- Staithes Athletic Club (to include levelling as well)
- Eskdale School

FW6 Enhancements to changing facilities to meet league specifications

Improvements to the changing facilities for women and girls are required at the Turnbull Ground for Whitby Town FC to meet league requirements.

Should Fishburn Park FC aspire to promotion, ground improvements (floodlights, spectator stand & perimeter fencing) will be required at Broomfield Park to progression.

FW7 Making sites more attractive to encourage use (particularly by children and young people)

Such measures may include the following

<i>Enhancements/upgrade of changing facilities</i>	Staithes Athletic Club
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Facilities for equipment storage	Sleights Sports Field, Hinderwell
New football posts	Sleights Sports Field, Staithes

3.4 PRIORITY ACTIONS FOR FOOTBALL – SPORTS DEVELOPMENT INITIATIVES (FD1 – FD6)

CONTEXT

NATIONAL GOVERNING BODY STRATEGY

The FA’s recently launched national strategy – entitled ‘Survive. Revive. Thrive’ - outlines seven transformational objectives through to 2024:

- Male participation: Modernised opportunities to retain and re-engage millions of male participants in the game.
- Female participation: A sustainable model based on a world-class, modernised offer. This includes increasing opportunities to ensure girls have the same access as boys to football in schools and clubs.
- Club network: A vibrant national club network that delivers inclusive, safe local grassroots football and meets community needs.
- Facilities: Enhanced access to good quality pitches across grassroots football improving quality of pitches, with the aim of seeing 5000 good-quality pitches added to the current number by 2024.
- Grassroots workforce: A transformation in community football by inspiring, supporting and retaining volunteers in the game.
- Digital products and services: An efficient grassroots digital ecosystem to serve the administrative and development needs of players, parents and the workforce.
- Positive environment: A game that’s representative of our diverse footballing communities, played in a safe and inclusive environment.

THE SITUATION IN SCARBOROUGH BOROUGH

The Sports Development Team of Scarborough Borough Council works very closely with the North Riding County FA, the East Riding County FA, the three local leagues (plus Beckett Football League and North Riding League), the District FA, local clubs and coaches, schools and Everyone Active (as the leisure operator of two key football sites) to assist in the delivery and development of local football.

Scarborough Borough Council also provides the safeguarding lead for the Scarborough & District Minor League, the Scarborough & District FA and the Scarborough & District Schools FA.

ACTIONS

FD1 Encourage usage of 3G FTPs at Eskdale, SSV and Pindar Leisure Centre

Action	Continue to develop and monitor business plans against grant outcomes and develop different types of usage. Continue to provide delivery focus for the female game and inclusive football opportunities.
Responsible Bodies	SBC, North Riding County FA (NRCFA), local leagues, clubs, Everyone Active
Timescale	Ongoing

FD2 Support the development of other formats of the game

Action	<p>Look to maintain and develop football development initiatives around walking football at SSV and Eskdale 3G, inclusive football at Eskdale 3G, and football for physical and mental wellness across the Borough.</p> <p>Also, support and develop small sided informal or recreational football opportunities at SSV, PLC and Eskdale.</p>
Responsible Bodies	SBC, North Riding County FA (NRCFA), local leagues, local clubs
Timescale	Ongoing

FD3 Support the development of youth football

Action	<p>To support the Scarborough & District Minor League (SDML) with their continued development of mini soccer age groups.</p> <p>To work with the North Riding CFA, SDML, and York and District Youth Football League (YDYFL) to develop the ‘football offer’ for teams in the older youth age groups – U14, U15 etc.</p> <p>Support for clubs wanting to run more youth boys’ teams. For example, Phoenix YFC, Eastfield Sports Junior FC and Cayton Corinthians FC have all expressed an interest in developing team numbers.</p>
Responsible Bodies	SBC, North Riding County FA (NRCFA), local leagues, local clubs
Timescale	Ongoing

FD4 Support the development of women’s and girls’ football

Action	<p>To continue the development of FA Weetabix Wildcats sessions, of which there are two at the Eskdale 3G, one at SSV and one at Raincliffe School, Scarborough.</p> <p>To introduce a FA Snickers Just Play Female session to SSV and Eskdale 3G to develop the female game.</p> <p>To assist Scarborough Ladies FC with their aspiration to develop an open age team, which could be linked to the FA Snickers Just Play Female session at SSV.</p> <p>Look to support the development of female coaching courses to support delivery schemes and future development of girls playing opportunities.</p>
Responsible Bodies	SBC, North Riding County FA (NRCFA), local leagues, local clubs
Timescale	Ongoing

FD5 Support the formation of additional adult teams

Action	Offer support to clubs which wish to consolidate their adult membership and run second teams include Cayton Corinthians and Valley FC.
Responsible Bodies	SBC, North Riding County FA (NRCFA), local leagues, local clubs
Timescale	Ongoing

FD6 Assistance with setting up and developing additional leagues

Action	<p>Continue to support the growth in the Scarborough & District Minor League, alongside their FA Development Plan.</p> <p>Explore the feasibility and potential of delivering formal leagues for older age formats.</p>
Responsible Bodies	SBC, North Riding County FA (NRCFA), local leagues, local clubs
Timescale	Ongoing

4 KEY FINDINGS AND PRIORITY ACTIONS: CRICKET

4.1 KEY FINDINGS

Quantity

There are 19 cricket pitches in the Scarborough sub area currently with community use and a further three pitches which are currently disused (the Oriel ground in Scarborough, a pitch at Hunmanby Playing Fields and the second cricket pitch at Seamer Sports Ground). There are three grass pitches on school sites which are not available for use by the community.

There are 13 cricket pitches in the Whitby sub area currently with community use and a further three pitches which are available for community use and not used (Caedmon College Whitby (Scoresby Site), Lealholm Sports Field and Sleights Sports Field).

Of those ground that regularly host community use, no grounds have an artificial wicket. A number of schools record non turf (NTW) wickets of various standards; none have evidence of recent use although the non turf wicket at Caedmon College Whitby has had community use in the past.

Pitch Quality

As would be expected, the standard of cricket pitches is commensurate with the standard of play and of particular note are the very good pitches at Scarborough Cricket Club and at Folkton & Flixton, Scalby, Whitby and Wykeham Cricket Clubs. Only four poor pitches were recorded, due principally to the low number of wickets and/or the fact that the square itself is not properly constructed. Ground quality was recorded as having declined slightly since 2013.

Most teams appear satisfied with the standard of cricket pitches in the Scarborough area.

Despite the fact that 16 shared grounds were recorded, most of which had football pitches on the outfield, no major problems were noted. Staithe is an example of a ground with a properly constituted square in the middle of a football pitch, with both football and cricket teams playing at a good standard.

Changing Facilities Quality

There have been some smart, new pavilion improvements recently at cricket grounds including Brompton Cricket Club and Scalby Cricket Club and the majority of changing facilities were either rated adequate or good. A few clubs are looking to extend their facilities. Several rural grounds may not have showers due to the lack of electricity.

Training Facilities

The majority of clubs train in summer on their home ground (although not all clubs have nets to which several aspire). In winter, a number of clubs train using nets in sports halls. The most frequently mentioned venues were Saltburn Leisure Centre (outside the borough), Fyling Hall School, Barons Fitness Centre (Scarborough Rugby Club) and Scarborough College sports hall; Pindar Leisure Centre and Whitby

Sports Centre also have cricket nets. A significant number of clubs mentioned difficulty in obtaining convenient, local indoor nets for close season training.

Demand for Cricket

The study records 27 cricket clubs in Scarborough, fielding 70 adult (senior) and 40 youth (junior) teams (U9-U18 years) – 110 teams in total. 14 clubs in Scarborough Sub Area fielding 74 teams and 13 clubs in the Whitby Sub Area fielding 36 teams. There is one female team fielded (at Folkton & Flixton CC). Small numbers of girls were recorded in junior teams and there are some younger girls are scattered throughout the clubs participating in the All Stars initiative.

The number of men's teams has declined by 22% since 2013; the number of youth teams has increased by 8% during the same period.

Analysis of Capacity for Cricket in the Scarborough Sub Area

There is a strong tradition of midweek adult play in cricket as well as at weekends. Peak time for adult play is Saturday afternoons (56% of play), with 41% of play on midweek evenings. 68% of youth play takes place on midweek evenings and 33% on Sunday afternoons.

In the Scarborough Sub Area, the assessment of capacity suggests the following that there is an existing theoretical shortfall to meet of 102 ME sessions in the Scarborough Sub Area. None of the clubs stated that their grounds were overplayed or indicated that there were any problems in accommodating matches. There are five grounds where more wickets have been cut in the past. The evidence suggests that these would be reinstated if they were required to accommodate the clubs' needs and thus it is concluded that these additional wickets are not required at present. However, see CS1 and CS2 below.

None of the five clubs fielding 3rd XIs mentioned any difficulties or issues with accommodating them in the study, although it is understood that some teams have requested that some Saturday fixtures be moved to Sundays to avoid the need to play off-site. This pattern of play has now been agreed by the leagues on trial basis for the 2021 season.

Analysis of Capacity for Cricket in the Whitby Sub Area

In the Whitby Sub area, two cricket grounds were assessed as being overplayed (because their wickets are rated as poor). Grosmont, Staithes and Westerdale grounds all have the potential to accommodate another team. The rest of the grounds are operating at a sustainable level, including Whitby Cricket Club and Mulgrave Community Sports which are the largest and most active clubs in the sub area. Neither club mentioned that they were at capacity. In Whitby there is a small existing theoretical shortfall of 5 ME sessions to meet current demand (equivalent to 1 wicket).

Future Trends

The main characteristics of future demand for cricket in Scarborough Borough are likely to be a buoyant youth sector, with a leaning towards the younger age groups and stable adult teams. There are some strong, well established and managed clubs with very good quality grounds, which need to be maintained and supported to ensure the current level of activity continues. There is also vibrant midweek activity associated with several grounds. Most clubs remain optimistic on play returning to pre-Covid 19 levels.

‘Inspiring Generations’ is the game-wide five-year strategic plan to grow cricket in England and Wales from 2020-24. This focuses on engaging children and young people through All Stars and Dynamos and by enhancing cricket facilities, including NTWs at schools, on transforming women’s and girls’ cricket, principally through investing in participation and facilities, and in making the game more accessible through installing non turf wickets.

4.2 PRIORITY ACTIONS FOR CRICKET – SCARBOROUGH SUB AREA (CS1 – CS8)

ISSUE 3: Meeting current demand for cricket in the Scarborough Sub Area

As set out under Key Findings, the assessment of capacity in the Scarborough Sub Area suggests that there is an existing theoretical shortfall to meet of 102 ME sessions. This is equivalent to 20 good quality wickets.

Demand for additional pitch space to meet current demand for cricket can be achieved in a variety of ways, including improvement in the maintenance, and thus quality, of the pitch, the provision of additional grass wickets and the addition of non turf facilities (either training nets or a non turf wicket). Where a club wishes to run additional teams which cannot be accommodated at their existing ground they may look to utilise other grounds with spare capacity; this happens when a 3rd Saturday XI is formed for example.

The issue of ball strike needs to be considered when looking at bringing a ground back into use or enlarging the size of the square (it may be that ball netting is required to prevent cricket balls leaving the ground and causing damage to adjacent properties or people).

Each option will need to be appraised and tailored with reference to the specific conditions and potential of each ground and the requirements of the club; the following action points highlight some possibilities.

CS1 Increasing the number of wickets at existing grounds

A further 45 ME sessions could be accommodated by preparing additional wickets at the following grounds. These grounds are highlighted as each has hosted more wickets in previous seasons (as indicated) but there may be other grounds where this is also possible:

- Filey Sports Assn (FSA): plus 2 wickets (10 MES)
- McCain Food Sports Field: plus 1 wicket (5 MES)
- Muston Cricket Club: plus 1 wicket (5 MES)
- Ravenscar Cricket Club: plus 2 wickets (10 MES)
- Snainton Cricket Club: plus 1 wicket (5 MES)
- Wykeham Cricket Club: plus 2 wickets (10 MES)

The cumulative impact of points CS1 and CS2 in providing additional capacity across the study area should be noted (100 additional MES combined).

Additional Action:

- Work with clubs to understand any constraints / limitations on expanding their squares in line with previous parameters.

CS2 Regrading standard rated pitches to good (increasing their capacity through improved maintenance)

There are a number of sites identified within the Action Plans where the quality of the ground has been assessed as standard (capable of accommodating 4 matches per season). Upgrading/regrading the quality of the pitch itself, through improving the maintenance if required, to a 'good' standard (thus able to accommodate 5 matches per season) could account for an additional 55 MES, as follows (additional MES in brackets):

- Ayton Sports Association (East Ayton) (8 MES)
- Ayton Sports Association (West Ayton) (4 MES)
- Brompton Cricket Club (6 MES)
- Cloughton Cricket Club (8 MES)
- Filey Sports Assn (FSA) (6 MES)
- McCain Food Sports Field (4 MES)
- Muston Cricket Club (4 MES)
- Ravenscar Cricket Club (6 MES)
- Snainton Cricket Club (9 MES)

The cumulative impact of points CS1 and CS2 in providing additional capacity across the study area should be noted (100 MES combined).

Additional Action:

- Support for the provision of additional hybrid wickets at Scarborough Cricket Club
- Continue to promote and improve the quality of pitches by working with existing clubs the YCB and the Pitch Advisory and Grounds Education Service (PAGES).

ISSUE 4: Meeting future demand for cricket in the Scarborough Sub Area

Appendix 1 Tables 1.E and 1.F (Cricket) present the estimated increases in teams according to population growth and latent and aspirational demand for the three milestone years of 2026, 2031 and 2038. In terms of estimating the number of pitches required there is a degree of flexibility required; latent demand has been added in now (as it forms part of hypothetical current demand), with aspirational (future) and trends demand mostly factored in by the end of the first 5-year period (with population growth on top).

As shown in Appendix 1 Table 1.E, by 2038, it is estimated that up to an additional 21 cricket teams are expected to form in the Scarborough Sub Area: 9 men's teams; 2 women's teams; 6 boys' teams and 3 girls' teams.

It is estimated that access to the equivalent of up to 3 cricket pitches will be required, using the Sport England Playing Pitch calculator, a cricket pitch is deemed to have 8 wickets; thus up to 24 wickets will be required (theoretically able to provide capacity for 120 MES (match equivalent sessions). The analysis suggests one pitch would be required by 2026 and two by 2031/2.

As already mentioned (see CS1 and CS2), it would be possible to address the current theoretical shortfall by a combination of cutting additional wickets at existing grounds and either upgrading or re-categorising 'standard' rated pitches as 'good'.

It should be noted that the cricket pitch at Bramcote (Scarborough College) (site ref: SBCS.21) is not available for community use and has not been included in the assessment of provision to meet either current or future demand. The PPS sets out how current and future demand for cricket can be met from

facilities which have / could potentially have secured community use. The removal of the cricket pitch at Bramcote from the stock of cricket facilities will not compromise the ability to meet either current and/or future demand, as outlined under points CS1, CS2 and CS3. It is therefore identified as a possible site for disposal.

Demand for additional pitch space to meet future demand for cricket can be achieved in a number of ways. Increasing the number of wickets and upgrading ground quality from standard to good, as set out in CS1 and CS2 above will assist. In addition:

CS3 Grounds where cricket pitches have existed in the past and could be reinstated to meet future demand

By 2026 there will be a need for c. an additional 8 wickets; by 2031, up to 16 wickets and, by 2038, up to 24 wickets. This translates to a requirement for up to 3 additional cricket pitches (8 wickets per pitch) by the end of the study period. These can be delivered in the form of new whole pitches, or the expansion of existing grounds. The projects listed below could provide up to 4 new cricket pitches within the Study Area.

In the short term (up to 2026), the potential for reinstating the former Oriel Cricket Ground (in Scarborough town) is to be fully explored with possible delivery partners. It is acknowledged that there is a desire from the ECB/YCB to retain a cricket pitch in this part of the town.

There are potentially several issues to resolve, including: the ownership of the site; the costs of groundworks involved in laying a new square and providing clubhouse/pavilion facilities; whether ball stop netting will be required (and whether this will be acceptable from an amenity perspective), and an anchor club for the site. Local clubs are currently being approached by the ECB/YCB for their views on reinstating this facility and both Scarborough Cricket Club and Scarborough Rugby Club Cricket Club have expressed interest in using this site. (Should this scheme ultimately prove to be unviable/undeliverable, the potential for bringing forward one of the following medium to long term options should be explored with potential delivery partners).

In the short to medium term (up to 2031), the following options are available:

- Reinstating the second cricket pitch at Seamer Sports Association
- Reinstating the cricket pitch at Hunmanby Playing Fields.

In the medium to longer term (by 2038), should demand become apparent as housing is developed, a new cricket pitch could be delivered at the South of Cayton strategic growth area in accordance with adopted Scarborough Borough Local Plan policy (SGA1).

CS4 Investment in school cricket facilities and activities to assist youth development

As well as increasing capacity for cricket (if required and of appropriate standard), improving the quality of cricket pitches on school sites can encourage youth development. Schools which have stated that they are keen to encourage (further) community use of their facilities include the following (but there may be other schools where this may be feasible):

Improve existing NTW	<ul style="list-style-type: none"> • Graham School (poor quality)
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NTW of acceptable quality; encourage use	<ul style="list-style-type: none"> George Pindar School; Raincliffe Sports Centre, Scalby School Playing Fields (reasonable)
Install NTW	<ul style="list-style-type: none"> Northstead Primary School: This school has stated that it is very keen to have a non turf wicket on its playing field.
Improve grass wickets	<ul style="list-style-type: none"> St Augustine's' RC School.

CS5 Provision of non turf wickets

Other than at schools, no non turf wickets were noted in Scarborough and clubs were asked about their views on these wickets. The prevailing view was that non turf wickets are not desirable (and are thus not regarded as a facility to ease any potential capacity issues at existing grounds).

Additional Action: Monitor annually the potential contribution of NTW where identified to increase capacity and maintain play

CS6 Moving training on to non-turf practice areas: support for net cages

To support cricket clubs in the development of good quality training nets at grounds to enhance sustainability and create greater capacity at the ground; for example at Filey Sports Association.

Additional Action: To support the provision of cricket nets in any new indoor sport provision.

CS7 Enhancements to pitch facilities

To support the provision of additional equipment, for example machinery and covers at Cloughton CC.

CS8 Making sites more attractive to encourage use (particularly by young people and women)

This may include such measures as:

Upgrading/enhancements to changing rooms	Scarborough Cricket Club, Ayton Sports Association (East Ayton & West Ayton sites); Cayton, Cloughton; Filey Sports Assn, Muston
Car Park	West Ayton; Cayton
Provision of clubhouse	Scarborough RUFC

4.3 PRIORITY ACTIONS FOR CRICKET – WHITBY SUB AREA (CW1 – CW7)

ISSUE 5: Meeting current and future demand for cricket in the Whitby Sub Area

Current demand in Whitby is effectively met. Appendix 1 Table 1.F shows that up to an additional 12 teams are projected to form in the Sub Area to 2038 (4 men's, 2 women's, 3 boys' and 3 girls'). These teams would require access to the equivalent of c16 wickets (1 - 2 cricket pitches), theoretically able to provide capacity for 80 ME sessions. By providing additional wickets at several grounds in the Whitby Sub Area where they have previously existed and upgrading the quality of grounds, an additional 82 ME sessions could be accommodated which addresses this.

So, subject to the above, future demand in the Whitby area could be expected to be met through existing provision, although where most growth might be expected to be accommodated are the more successful clubs with good grounds such as Mulgrave CC and Whitby CC.

CW1 Increasing the number of wickets at existing grounds

Up to 50 ME sessions could be accommodated by preparing additional wickets at the following grounds. These grounds are highlighted as each has hosted more wickets in previous seasons (as indicated) but there may be other grounds where this is also possible:

- Glaisdale Cricket Club: plus 1 wicket (5 MES)
- Castleton Cricket Club: plus 5 wickets (25 MES)
- Danby Cricket Ground: plus 1 wicket (5 MES)
- Egton Recreation Ground: plus 3 wickets (12 MES)

CW2 Grounds where cricket pitches have existed in the past and could be reinstated

There have been cricket pitches in use in the past at Sleights Sports Field and Lealholm Sports Field which could be reinstated if required. (It is understood that Lealholm CC is reforming for the 2021 season; bringing this pitch back into use would meet half of the expected requirement in for pitch space in the Whitby Sub Area to 2038).

CW3 Investment in school cricket facilities and activities to assist youth development

There is a non turf wicket at Caedmon College (Whitby Sixth Form) which could provide a focus for youth development.

CW4 Improving the quality of key pitches to increase their capacity through improved maintenance

Upgrading/regrading the quality of the pitch itself, if required, to a 'good' standard (thus able to accommodate 5 matches per season) could account for an additional 17 MES, as follows (additional MES in brackets):

- Glaisdale Cricket Club: (7 MES)

- Goathland Community Hub: (5 MES)
- Hinderwell Sports Field: (5 MES)

CW5 Moving training on to non-turf practice areas

To support cricket clubs in the development of good quality training nets at grounds to enhance sustainability and create greater capacity at the ground; for example at Goathland Community Hub (currently fundraising for such a facility).

CW6 Provision of non turf wickets

The provision of a non turf wicket could help increase capacity, especially at grounds which have little room for additional activity (such as Whitby Cricket Club).

CW7 Enhancements to pitch facilities

To support the provision of additional ancillary facilities, for example a storeroom and scorers box at Hinderwell Playing Field.

4.4 PRIORITY ACTIONS FOR CRICKET – SPORTS DEVELOPMENT INITIATIVES (CD1 – CD4)

CONTEXT

NATIONAL GOVERNING BODY STRATEGY

Inspiring Generations is the game-wide five-year strategic plan to grow cricket in England and Wales from 2020-24. The five-year plan will see the whole game united behind a clear purpose: to connect communities and to inspire current and future generations through cricket. The Priorities and related activities for 2020 -24 include:

- To grow and nurture cricket, including investing in club facilities
- To make cricket accessible, including installing non-traditional playing facilities in urban areas and
- To engage children and young people, with the objectives of doubling cricket participation in primary schools by, for example, delivering a compelling and co-ordinated recreational playing offer from age five upwards (All Stars and then Dynamos – the launch of which was postponed in 2020 due to Covid-19)
- To transform women's and girls' cricket, through investing in participation and facilities and delivering a girls' secondary school programme.
- To support cricket's communities by doubling the number of volunteers in the game and attracting more officials and community coaches and increasing participation in disability cricket.

THE SITUATION IN SCARBOROUGH BOROUGH

The Sports Development Team of Scarborough Borough Council works very closely with officers from Yorkshire Cricket Board on a number of club development and participation opportunities. The local leagues and clubs also offer an excellent support network and platform to play. The Scarborough and Ryedale Cricket Development Group offer club support and also coaching and representative play opportunities.

ACTIONS

CD1 Support the development of other formats of the game

<i>Action</i>	Support the YCB at the development of shorter/more accessible formats of the game e.g. Walking Cricket, Last Man Stands, and Women’s Softball.
<i>Responsible Bodies</i>	SBC, Yorkshire Cricket Board (YCB), local clubs
<i>Timescale</i>	Ongoing

CD2 Support the developments of youth cricket

<i>Action</i>	<p>Continue the development of ECB specific development schemes including the All Stars and Dynamos initiatives for the (8-11) age group at Cayton CC, Filey CC, Folkton & Flixton CC, Scalby CC, Snainton CC and Whitby CC.</p> <p>The intention for the ECB is to further develop junior cricket through its Dynamos Cricket programme for 8-11 year olds, although the start of this has been suspended due to Covid-19. The following 6 clubs said they had registered to join the Dynamos programme: Filey CC, Glaisdale CC, Scalby CC, Scarborough CC, Snainton CC and Whitby CC</p> <p>Develop structured coaching and playing opportunities in local primary and secondary schools through programmes such as Chance to Shine, etc.</p>
<i>Responsible Bodies</i>	SBC, Yorkshire Cricket Board (YCB), local clubs
<i>Timescale</i>	Ongoing

CD3 Support the development of women’s and girls’ cricket

<i>Action</i>	Further develop the female game offer for all age groups, although there are girls in (mixed) junior teams and those who participate in All Stars Cricket. Potential formats and teams include women’s softball.
<i>Responsible Bodies</i>	SBC, Yorkshire Cricket Board (YCB), local clubs especially Scarborough CC, Whitby CC and Wykeham CC.
<i>Timescale</i>	Ongoing

CD4 Support cricket in the Esk Valley

<i>Action</i>	Support the established clubs in the Esk Valley to recover, develop and provide sustainable cricket and a viable Esk Valley Evening League. The grounds are well maintained and often very attractive but some clubs are experiencing a drop off in both playing members and volunteers which may threaten their viability.
<i>Responsible Bodies</i>	SBC, Yorkshire Cricket Board (YCB), local clubs
<i>Timescale</i>	Ongoing

5 KEY FINDINGS AND PRIORITY ACTIONS: RUGBY UNION

5.1 KEY FINDINGS

Scarborough RUFC

Scarborough Rugby Union Football Club is a major sports venue within Scarborough. As well as its array of rugby pitches and training areas, it has a restaurant and café, function room and a separate member's bar. Under the banner 'Barons Fitness Centre' the club operates a sports hall, 4 new glass backed squash courts, a weights room, a cardio suite, spinning studio and another studio. The club has a sports development officer who runs a community development programme. Other activities such as walking rugby generate income for the club. Additional events include showcase football in the summer and academies, county matches and festivals, etc. across a range of sports. Scarborough Athletics Club runs many sessions from the site and has two long jump pits and a summer track marked out on the second tier pitches. The Rugby Club also has a cricket team and a square between Pitches 2 and 3 on the second tier (with 3 wickets).

There are nine rugby union pitches at the site (two of which are floodlit) and one training area, all rated as 'good'. With five pitches on three levels, plus training areas and mini pitches (32 acres of land in total), the club is always able to accommodate matches. There is slight overplay on the adult pitches; the junior pitch is being played to the level it can sustain and there is spare capacity on the mini pitches, but the training pitch is heavily overused.

Pitch type	Extent of under/overplay (Match Equivalent Sessions)	Category
Adult pitches	-2.0 MES	Overplayed
Training pitch	-3.75 MES	Overplayed
Junior pitch	-0.25 MES	Operating at a sustainable level
Mini/midi pitches	7.75 MES	Spare Capacity

The club has a very intense training schedule and training has to be restricted to the floodlit areas (including the two floodlit pitches) throughout the winter. Consequently, these areas become particularly worn and careful management and rotation of pitches is needed to minimise cancelled matches.

The club runs a full range of teams from u7s to adult teams, including a women's team. In the future it would like to run more men's and play more veterans matches.

Whitby RUFC

Whitby Rugby Union Football Club uses two pitches and a training area hired from Scarborough Borough Council at White Leys Playing Field, Whitby. The club records poor drainage and inadequate maintenance. There are issues around the maintenance of the car park surface during the winter and some problems generally from the open access site (problems with dogs for example).

Analysis shows that there is a little spare capacity for match play (0.5 match equivalent sessions a week) but that the training area, accommodating the equivalent of 2 matches a week is operating at a level it can sustain and close to capacity.

The club runs two senior men's teams plus a range of friendly sessions with juniors. Its aspiration is to generally develop the club and run more teams, particularly juniors.

Rugby Union and League pitches on educational sites

There are youth rugby pitches at most secondary schools in the borough which can be adapted for either code, but are mainly listed as rugby union pitches in the Action Plans. None currently record any regular community use, as follows (numbers of pitches in brackets):

Scarborough Sub Area: Ebor Academy Filey (1); Graham School (2), Scalby School Playing Fields (1); Scarborough College (Main site (2); Deepdale site (2); Bramcote site (1).

Whitby Sub Area: Caedmon College (Scoresby site) (1); Caedmon College (Whitby Sixth Form) (1); Fyling Hall School Sports Field (2).

Both Rugby Union clubs have good links with local schools and rugby is very popular; however, in Whitby especially, this does not always translate into youngsters turning up to the club.

Future Trends

The main characteristics of future demand for rugby union in the Scarborough Borough are a buoyant youth sector with two clubs with ambitions to increase their range of teams and constantly improve their facilities. This includes finding appropriate off pitch training facilities to protect pitches for match play. Both rugby union clubs face challenges in accommodating current requirements for training and match play and future growth. There is also a focus on attracting more women and girls from the RFU.

5.2 PRIORITY ACTIONS FOR RUGBY UNION – SCARBOROUGH SUB AREA (RUS1 – RUS3)

ISSUE 6: Meeting current and future demand for rugby union in the Scarborough Sub Area

Appendix 1 Table 1.G and 1.H (Rugby) present the estimated increases in teams according to population growth and latent and aspirational demand for the three milestone years of 2026, 2031 and 2038. Table 1.G shows that up to 7 new rugby union teams may form in the Scarborough Sub Area by 2038 (3 men's, 4 mini/midis), which would expect to be generated at the existing club.

This suggests that one additional rugby pitch will be required by 2026, two additional rugby pitches by 2031 and three by 2038. The provision of pitch space at Scarborough RUFC is not an immediate problem if more off-pitch floodlit training areas can be provided. This will increase the amount of capacity available to accommodate match play and it is expected that the likely growth in demand can be met. If not there is land available for more pitch provision at Scarborough RUFC. It may also be possible to provide additional rugby pitches on existing multi-use sites, such as Eastway Playing Fields.

RUS1 Provision of off-pitch floodlit training areas

The provision of adequate, appropriate floodlit off-pitch training facilities, subject to planning considerations, at Scarborough Rugby Club. This will enable training to be moved away from the floodlit pitches thus increasing the amount of capacity available. The club is developing a project to deliver this which is supported by the RFU. Any potential impact on cricket facilities will also need to be taken into account.

RUS2 Investment in school rugby facilities and encouragement of community use

It is important that rugby union maintains a presence on secondary school sites within the borough and so existing rugby pitches should be safeguarded.

RUS3 Artificial grass pitches for rugby training

The use of artificial grass pitches for rugby was mentioned by Scarborough RUFC. Whilst not mentioned as being a specific priority for the club, they noted that, in the long term, artificial surfaces suitable for rugby training would be a beneficial facility in the area. An option may be to incorporate appropriate shock pads for rugby within any new 3G FTP provision with appropriate World Rugby Regulation 22 certification (although this level of additional 3G FTP provision is not identified as being required over the lifetime of this PPS).

**5.3 PRIORITY ACTIONS FOR RUGBY UNION – WHITBY SUB AREA
(RUW1 – RUW2)**

ISSUE 7: Meeting current and future demand for rugby union in the Whitby Sub Area

Appendix 1 Table 1.H shows that up to 8 rugby teams may form in the Whitby Sub Area by 2038 (1 men's, 1 women's, and 6 midi/minis). Access to up to an additional two rugby pitches may be required to accommodate this growth.

Whitby Rugby Union Football Club is an important sports club for Whitby and should be supported as it develops. At present, two pitches and a training area at White Leys Playing Field is sufficient but if demand increases substantially, the small amount of existing spare capacity will be insufficient and additional provision will be required.

RUW1 Enhancements to pitch quality and facilities

It would be beneficial to explore how pitch maintenance (and/or the specification) might be improved to enhance pitch quality at White Leys Playing Field which could increase its capacity to accommodate match play. Improvements to the car park surface are also required.

RUW2 Investment in school rugby facilities and encouragement of community use

This is particularly important in Whitby, where growth at the club may not all be able to be accommodated at White Leys Playing Field. It will therefore be important to have access to the school facilities at Caedmon College Whitby, which has a strong tradition of community use.

If this is not possible, additional rugby pitches may need to be provided, possibly through utilising existing multi-use pitch sites.

5.4 PRIORITY ACTIONS FOR RUGBY UNION – SPORTS DEVELOPMENT INITIATIVES (RUD1 – RUD2)

CONTEXT

NATIONAL GOVERNING BODY STRATEGY

The most recent RFU facilities strategy has come to an end but is still being worked to until a new strategy is completed (there is no definitive date for this at the moment). Priorities for the RFU locally are to:

- Promote growth in Women’s & Girls’ Activity: there is potential to grow this within the Scarborough area.
- Increase the number of teams overall.
- Address the increasing pressure and over play of pitches due to these growing numbers (partly through providing floodlit pitches).

THE SITUATION IN SCARBOROUGH BOROUGH

The two rugby union clubs in the Borough are well established and supported by the local authority and governing body. They both have good club structures along with a structured playing offer. Scarborough RUFC have a Rugby Development Officer that provides an effective link to local schools.

ACTIONS

RUD1 Support the development of other formats of the game

Action	Consider the opportunities for the development of touch rugby, walking rugby, and beach rugby.
Responsible Bodies	SBC, RFU, local clubs
Timescale	Ongoing

RUD2 Encourage and support the development of the two rugby union clubs in the Borough

Action	Scarborough RUFC would like to run more adult men’s teams and Vets on a regular basis and also develop its women and girls’ section. Whitby RUFC would like to run more youth teams
Responsible Bodies	SBC, RFU, local clubs
Timescale	Ongoing

6 KEY FINDINGS AND PRIORITY ACTIONS: RUGBY LEAGUE

6.1 KEY FINDINGS

Rugby League

In the 2013 Playing Pitch Strategy there were two rugby league clubs, fielding a total of 5 teams, and rugby league pitches identified at Eastway Sports Playing Field, Oliver's Mount Playing Fields and Filey Community Sports Club. For the past two years there have been no clubs playing in the Borough and no rugby league pitches at the above sites. However, Scarborough Pirates Amateur Rugby League Club has recently reformed since its disbandment two years ago (when it played at Eastway Playing Fields) and will be playing this season (summer 2021) at Hunmanby Playing Fields.

Future Trends

The main characteristics of future demand for rugby league in Scarborough are likely to be growth in the number of teams run by Scarborough Pirates ARLFC and expansion to use other sites within the area. As with rugby union, appropriate off pitch training facilities to protect pitches for match play will be required.

It is likely that existing pitch provision will be able to accommodate growth over the life of the Strategy.

6.2 PRIORITY ACTIONS FOR RUGBY LEAGUE (RL1 – RL2)

ISSUE 8: Meeting current and future demand for rugby league

The reintroduction of Scarborough Pirates ARLFC is an exciting addition to the range of activities in the borough which is strongly supported by the Rugby League Development Officer and SBC Sports Development Manager.

The club consider both the pitch and changing facilities at Hunmanby to be acceptable but mention that the inadequacy of the floodlit provision (on the pitch) will affect their ability to run winter training programmes.

RL1 Ground improvements to facilitate training for rugby league

Improvements to floodlights at Hunmanby Playing Field.

RL2 Identification of other suitable pitch locations as rugby league activity develops

Rugby League – being a summer sport – is an appropriate activity to consider in developing multi-sport sites which the club and local league are keen to explore. For example, at Eastway Playing Fields.

There is a need to ensure that pitches are not overused if rugby league is introduced onto winter pitch sport sites during the summer months, as pre-season training can often overlap with the end of the winter pitch sport season. New enhanced maintenance specifications may be required.

6.3 PRIORITY ACTIONS FOR RUGBY LEAGUE – SPORTS DEVELOPMENT INITIATIVES (RL1)

CONTEXT

NATIONAL GOVERNING BODY STRATEGY

The most recent Rugby Football League Strategy (2015-2021) is now being reviewed. This Strategy had two particularly community oriented strands:

- Community: Flexible, inclusive and accessible playing offers for everyone
- Women: To more than double the number of women playing over this period

Working with foundations and other partners, the Rugby Football League remains focused on developing and growing grassroots rugby league in clubs and educational settings. Inclusive playing offers range from primary school age opportunities to youth, open age (including Women’s Super League), Touch, Tag, Disability Rugby League (physical disability and learning disability), Masters and Wheelchair Rugby League.

THE SITUATION IN SCARBOROUGH BOROUGH

Rugby league has always had a strong tradition of play in the area South of Scarborough and it is certainly a positive from the last year to see the re-emergence of the Scarborough Pirates ARLFC.

ACTIONS

RLD1 Encourage and support the re-establishment of rugby league in the borough

<i>Action</i>	Support the Scarborough Pirates ARLFC with their club structure, governance and playing offer to continue their development and viability.
<i>Responsible Bodies</i>	SBC, RFL, Scarborough Pirates ARLFC
<i>Timescale</i>	Ongoing

7 KEY FINDINGS AND PRIORITY ACTIONS: HOCKEY

7.1 KEY FINDINGS

Facilities for hockey in Scarborough

There is currently one floodlit full size sand based artificial grass pitch in Scarborough, at Scarborough College, an independent school. This is the home base of Scarborough Hockey Club.

Access to the pitch for community use (i.e. all usage outside of school hours including that by the College) is set out within planning conditions. These allow for community use of the pitch between September and April (inclusive) between:

- 6-9pm Monday to Friday - up to 3 nights each week for hockey training
- 10am - 4.30pm on Saturdays - up to 3 hockey matches in a day
- 10am – 4.30pm on Sundays - occasional hockey cup fixtures and rearranged matches (up to 10 fixtures/matches each season September - April inclusive)

There is no community use agreement for Scarborough Hockey Club’s use of the pitch and long term use by the club is therefore not secure.

Demand for hockey in Scarborough

Scarborough Hockey Club has 56 adult members and 41 junior members and is currently fielding two Men’s and one Women’s team and has a growing youth section. Its growth is however being curtailed by the planning conditions and the Covid-19 pandemic. It plans a full range of teams with youth teams also once activity restarts and has a carefully thought out programme of expansion for the club’s activities.

Facilities for hockey in Whitby

There is a full size floodlit AGP at Caedmon College (Whitby Sixth Form), the home pitch of Whitby Hockey Club & Danby Hockey Club for training and match play. Secure community use agreements are in place.

The pitch is rated overall as standard. The pitch is heavily used by both the College and local football clubs and there are some issues with the condition of the posts, nets and goals and there can be litter on the pitch. Pitch quality has improved since being resurfaced in 2018/19. Floodlighting is adequate for training but does not meet league specification for matches.

Demand for hockey in Whitby

Whitby Hockey Club and Danby Hockey Club each run one team, although Danby Hockey Club has recently fielded 2 Women’s summer league teams. The two clubs have 47 adult members and 40 junior members between them. Both clubs report increases in junior members and are hoping to field junior teams.

Other hockey facilities

There is a non-floodlit facility at Fyling Hall School. This is recorded as being used on occasional basis by local football clubs for training and other sessions but no regular non-school hockey use has been recorded.

Capacity for hockey in Scarborough

Planning conditions in respect of the artificial grass pitch at Scarborough College stipulate direction of play (no play i.e. for training purposes is allowed across the pitch).

In practice, Scarborough Hockey Club has training sessions on the pitch on two evenings a week. (The pitch is not accessible for community use between April and September.)

The College requires the pitch and changing facilities for its own matches at weekends. Club matches therefore cannot be scheduled in advance and are often played elsewhere (either as reverse fixtures or outside the Borough in Pickering).

Clubs using	TRAINING Usual Time	MATCH PLAY Usual Time	Other Usage of AGP
Scarborough Hockey Club	Ladies -Tues 1.5 hrs – full pitch Juniors - Wed 1 hr – full pitch Men’s – Wed 1.5 hrs – full pitch Minis – Thurs 1 hr – not confirmed	Saturday. (Up to 3 home games a week). If unable to be accommodated due to College fixtures, options are to reverse fixtures, or find alternative site.	Weekday and weekends not known. No additional times available due to requirements of Scarborough College and planning conditions on community use.

Capacity for hockey in Whitby

Caedmon College artificial grass pitch:

Clubs using	TRAINING Usual Time	MATCH PLAY Usual Time	Other Usage of AGP
Whitby Hockey Club	Juniors -Tuesday 6-7pm – Full pitch Seniors -Tuesday 7- 8pm – Full pitch	Saturday pm	On weekday evenings; out of slots used – 28% for hockey coaching, 66% for football and 6% for rugby (training) Weekdays: Only availability of the whole pitch is between 8-9pm on Monday & Friday evenings, only a few (less than half—pitch slots other nights).
Danby Hockey Club	Juniors - Thursday 6-7pm - 1/3 pitch Seniors -Thursday 7-8pm - ½ pitch	Saturday pm	Only open on Saturday and Sunday if hockey matches scheduled. Each club has about 20 matches p.a. (if they clash they go earlier or later). So some spare capacity for additional matches.

The situation above will change when the 3G FTP opens at Eskdale School, Whitby in June 2021.

Future Trends

Hockey is experiencing considerable growth nationally, promoted through increasing media profile and international success and the popularity of a range of initiatives to get people playing the sport. In 2019/20, 103 adult and 81 junior members were recorded across the borough. This compares with 53 adult and 28 junior players in 2013 (Danby Hockey Club is a new club).

A considerable growth in junior activity and play is being experienced by all three clubs in Scarborough Borough, who are recording growth in the number of junior members and levels of activity through a range of initiatives including Quicksticks, Back to Hockey and Hockey Heroes.

7.2 PRIORITY ACTIONS FOR HOCKEY – SCARBOROUGH SUB AREA (HS1)

ISSUE 9: Meeting current and future demand for hockey in Scarborough

It is estimated that up to 10 new teams (including juniors) will form over the life of the Strategy in the Scarborough Sub Area and that members may increase from 100 to 200. Because Team Generation Rates (TGR) for hockey are so high, any projected increases in teams generated by future population growth calculated through the Playing Pitch Calculator are very low and do not really impact on additional pitch provision (around 0.1 of a pitch in each Sub Area by 2038). We have to look at the situation on the ground with patterns of existing and likely usage.

Notwithstanding the conditions currently attached to the planning consent for the AGP at Scarborough College (which mean that any increase in training or match play activity cannot be accommodated), it is very unlikely that anticipated growth and aspirations of Scarborough Hockey Club could be accommodated at the current site, owing principally to the lack of a secure Community Use Agreement.

The AGP at Scarborough College is primarily a facility for the school which has a very active sports department and aspires to further develop its hockey traditions and excellence. The pitch is required to accommodate its out of school hours training and events, as well as match play on Saturdays and this usage is also likely to continue to expand further.

In the absence of an existing sand-based AGP with secured community use, a new facility with open community use should be provided in Scarborough.

Scarborough College and Scarborough Hockey Club could continue to support each other through running satellite club sessions and linked events at each, with each benefitting from the additional overflow facilities and opportunities provided by a new site.

HS1 Provision of full size floodlit sand based AGP in Scarborough to meet demand for hockey

To meet existing and future demand for hockey in the Scarborough Sub Area, an additional appropriately sited sand based AGP with the potential for secure community access is required. The requirements are for a facility with a secure community use agreement that:

- enables all year round use to enable summer activity, summer schools and tournaments, pre-season training (hockey is not just a winter sport).
- enables play across the pitch to facilitate training sessions accommodating several groups.
- has appropriate floodlighting to the specified level.
- Enables sufficient usage times to be safeguarded for training, other sessions and match play.

- has access to changing facilities during match play.
- Has a clubhouse base/social facilities.

Some of the considerations involved in assessing potential sites include:

- The catchment of the Yorkshire Hockey League area and travel distances to other AGPs/ clubs (Scarborough lies at the northern extremity of the league’s area).
- On-site management and daytime use of the facility.
- Viability of a new sand based facility. Arrangements for maintenance and sinking funds.
- Impact on existing 3G FTP provision (although not a recommended surface, football teams may transfer across for training if accessibility, cost more favourable).

Potential sites so far identified include (bespoke feasibility work required):

- Scalby School
- Graham School
- St Augustine’s School
- Land to the south of Scarborough Sports Village (Weaponess)
- Eastway Playing Fields.

(There is a current lease in place and issues around community use; therefore this site is unlikely to fulfil a role in the short term but there may be opportunities in the longer term for expanding the offer of that site).

Additional Action:	England Hockey to undertake feasibility studies into potential sites in partnership with SBC and other stakeholders as appropriate.
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7.3 PRIORITY ACTIONS FOR HOCKEY – WHITBY SUB AREA (HW1 – HW3)

ISSUE 10: Meeting current and future demand for hockey in Whitby

It is estimated that around 10 additional teams (adult and youth) could form in the Whitby area (and numbers of members double from 87 to 174), both of which will exert demand for additional pitch space. Danby Hockey Club identified that accommodating match play and training was potentially a constraint on the growth of the club as at the time of the Strategy preparation there was very limited space to increase these sessions.

However, the opening of the new 3G FTP at Eskdale School in June 2021 will change this radically. At present, it appears that all football clubs will relocate to Eskdale 3G FTP for training, leaving spare capacity at Caedmon College with the whole AGP available on Monday, Wednesday and Friday evenings and half pitch availability on Thursday evenings. (The hockey clubs currently train on Tuesdays and Thursdays).

At present, approximately twenty hockey matches are played throughout Saturdays in the autumn/winter season. The demand for match play will increase as the clubs form more teams. In theory, up to four matches per day can be played on an AGP if the leagues allow it and clubs are happy. At present, there are usually one and occasionally two matches per Saturday, which means in theory there is sufficient capacity to accommodate future predicted match play. It may be that if there starts to be pressure building for additional match play space, this could be addressed in the short term by fixtures being played on Sundays.

There is considerable opportunity here for the managed expansion of both Whitby and Danby Hockey Clubs and the development of a viable junior youth programme, allied to a sustainable business plan for the continued operation of the pitch.

HW1 Enhancement to pitch quality at Caedmon College

Through, for example,

- improvements to netting surround and posts and goals.
- enhanced floodlighting to meet league match specifications.

HW2 Ensuring sustainability and viability of Caedmon College pitch

It is important to ensure that both the new Eskdale 3G FTP and the Caedmon College AGP are safeguarded for their respective sports and are continually monitored to ensure their viability. Usage of the two facilities is linked (see Issue 11 below). Thus:

- business plan for Caedmon College AGP to be prepared to ensure viability to accommodate hockey growth following opening of Eskdale 3G FTP.
- ongoing discussions to be held between England Hockey and the FA, and this topic to be revisited and reviewed as the PPS is monitored.

7.4 OTHER PRIORITY ACTIONS FOR ARTIFICIAL GRASS PITCHES (HG1 – HG3)

ISSUE 11: Interrelationship Between 3G FTPS and Sand based surfaces

As referred to elsewhere in the Strategy, hockey and football require different artificial grass surfaces (sand based and 3G FTPs respectively). A number of issues arise from this:

The provision of a new 3G FTP in close proximity to a sand based AGP can affect the viability of the latter if football clubs currently training on the sand based AGP transfer to the new 3G FTP facility.

When a sand based [and water based] surface of existing AGPs is converted to a 3G FTP surface, this can be of detriment to existing hockey users of an AGP as a 3G surface is not suitable for competitive club hockey. Planning permission is not required to change the carpet. (Likewise, although of rarer occurrence, changing a 3G FTP to a sand based carpet, will mean that football match play can no longer take place.)

The strategy proposes a number of safeguards to protect existing surfaces and to ensure that the viability and sustainability of all types of surface is maintained.

HG1 Protection of Artificial Grass Surfaces

- If any existing sand based AGPs are being considered for possible future ‘conversion’, (including non-sand based resurfacing), no decision should be taken in isolation without consulting the relevant NGBs and other key stakeholders, particularly if/where planning permission is required for such works.

While it is ultimately at the discretion of the local planning authority, Sport England suggest that the following model condition (or similar legal agreement) be attached to any granting of planning permission for a new sand based AGP (to safeguard the AGP for hockey):

“Notwithstanding the provision of the Town and Country Planning (General Permitted Development) (England) Order 2015 (as amended) (or any order amending or re-enacting that order) the surface of the artificial grass pitch shall not be replaced until details of the replacement surface are submitted to and approved in writing by the Local Planning Authority for consideration. The assessment shall include consultation with Sport England, having regard to Sport England’s guidance note on Selecting the Right Artificial Surface (as amended from time to time), the relevant local authority’s up to date Playing Pitch Strategy and the protection of current sporting usage of the artificial grass pitch. Works to replace the surface will be undertaken and completed in accordance with the details as approved in writing before it is brought into use. The completed works shall be retained in accordance with the approved details for the duration of the development hereby permitted.”

HG2 Ensuring appropriate secure community use agreements are in place for all artificial grass pitches

- All artificial grass pitches should be protected with appropriate secure community use agreements negotiated wherever possible, which should be monitored and reviewed on a regular basis.

HG3 Maintaining high quality artificial grass pitch provision

All artificial grass pitches (both sand based and 3G FTPs) should have the following in place:

- Sufficient funding for ongoing maintenance and upgrades e.g. to maintain appropriate levels of floodlighting.
- Adequate sinking funds for replacement and upgrade of facilities when required, whatever the ownership and management arrangements.

7.5 PRIORITY ACTIONS FOR HOCKEY – SPORTS DEVELOPMENT INITIATIVES (HD1 – HD4)

CONTEXT

NATIONAL GOVERNING BODY STRATEGY

England Hockey’s vision is for England to be a ‘Nation Where Hockey Matters’ and for every hockey club in England to have appropriate and sustainable facilities that provide excellent experiences for players. Its Mission is for ‘More, Better, Happier Players with access to appropriate and sustainable facilities’.

The three main objectives of the facilities strategy are to:

1. PROTECT: To conserve the existing hockey provision.
2. IMPROVE: To improve the existing facilities stock (physically and administratively).
3. DEVELOP: To strategically build new hockey facilities where there is an identified need and ability to deliver and maintain. This might include consolidating hockey provision in a local area where appropriate by developing multi pitch sites.

England Hockey are focusing on retaining players within the clubs by offering different competitive opportunities, apart from league hockey, such as development matches and Pay and Play. There is evidence of an increase in women and junior members at clubs and notable signs of players returning to the sport. There is a focus on developing links with schools through programmes such as Quick sticks – a small-sided version of hockey for 7-11 year olds – which has been successful in allowing new players to take part in the sport from an early age. ‘Hockey Heroes’ is another new product; aimed at 5 to 8 year olds. Scarborough Hockey Club has expressed an interest in delivering these sessions.

THE SITUATION IN SCARBOROUGH BOROUGH

The Sports Development Team of Scarborough Borough Council works very closely with officers from England Hockey on a number of club development, facility development and participation opportunities. The three clubs offer good playing and training opportunities and are proactive in identifying potential development opportunities.

ACTIONS

HD1 Support the development of other formats of the game

Action	Look to work with the existing clubs to develop other formats of the game, which could potentially include; Beach Hockey, Back to Hockey, Quicksticks and Rush Hockey.
Responsible Bodies	SBC, England Hockey, local clubs, facility operators
Timescale	Ongoing

HD2 Encourage and support hockey development at Caedmon College (Whitby Sixth Form)

Action	<p>Due to the build of the 3G Pitch at Eskdale School and the potential migration of some football sessions, there is an excellent opportunity to deliver more hockey and develop both Whitby HC and Danby HC.</p> <p>More available hockey slots on the site can be utilised to deliver junior session (both on evenings and extra-curricular) and other game formats.</p> <p>Both clubs will need support with club and coach development to deliver additional capacity.</p>
Responsible Bodies	SBC, England Hockey, local clubs, Caedmon College Whitby
Timescale	Ongoing

HD3 Support the development of junior hockey

Action	<p>Assist with the development of junior playing opportunities at Whitby HC and Danby HC.</p> <p>Support Scarborough Hockey Club to develop a pathway from Hockey Heroes (5-8 year olds) to Quicksticks (8-10 year olds).</p>
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<i>Responsible Bodies</i>	SBC, England Hockey, local clubs, facility operators
<i>Timescale</i>	Ongoing

HD4 Support the development of adult hockey

<i>Action</i>	<p>Assist Whitby HC and Danby HC to increase their number of active female participants, through different formats of the game.</p> <p>Support Scarborough HC with their potential development of looking to develop a Veterans team.</p>
<i>Responsible Bodies</i>	SBC, England Hockey, local clubs, facility operators
<i>Timescale</i>	Ongoing

8 KEY FINDINGS AND PRIORITY ACTIONS: ATHLETICS

8.1 KEY FINDINGS

Facilities for Athletics in Scarborough Borough

There are a range of many different types of facilities used to meet the needs of athletes and runners in the Scarborough area. Scarborough Rugby Club is the main base of Scarborough Athletics Club and has a 2-lane jump facility and grass tracks marked out on one of the pitches during the summer months (recorded as 300m x 3 or 4 lane track and 100m 3 or 4 x lane track).

All the secondary and some primary schools have some form of athletics track marked out on their playing fields in the summer, and access to other athletics equipment and possibly long jump pits. As far as can be ascertained, there is no regular use of these facilities (or formal long term dual use agreements) by community athletics clubs and groups other than at Caedmon College Whitby for Loftus and Whitby AC.

There is no synthetic athletics track within the Borough. Laurence Jackson Sports Village, Guisborough is the nearest synthetic facility; it is a training facility with a 4 lane oval and 6 lane straight and external single circle throwing cage.

There are 8 lane x 400m tracks with provision for field sports, spectator seating and a range of other ancillary provision at Middlesbrough Sports Village, the University of York Sports Centre and the Costello Stadium in Hull. The nearest of these to Scarborough is at York (43 miles) and the nearest to Whitby is at Middlesbrough (29 miles). Other than the journey to the training facility at Guisborough from Whitby, none of these journeys take less than 40 minutes (the catchment distance for competition facilities set by England Athletics; it is 30 minutes for training facilities).

Mapping of existing provision confirms the lack of training and competition facilities particularly serving the Scarborough, Filey, Bridlington, Pickering and Malton areas. Such a facility would enable the holding of athletics events with clubs/athletes from across Yorkshire, especially those clubs with no local track.

Athletics Activity

There are at least 550 members in the three clubs registered with England Athletics (excluding Esk Valley Fell Runners with 17 members). Around one fifth are under 17 years old. Whitby Running Club (started in 2019) has 53 members and Loftus and Whitby AC (based outside Scarborough Borough but using some facilities and attracting members from within it) has 84 members.

Scarborough AC is one of the four largest athletics clubs in the North Yorkshire Region with 442 members in total. It organises a range of activities at various locations during the week throughout the year including structured training; runs for all abilities; Walk to Run; endurance running training; off road runs and various coaching sessions. The club also hosts the very popular and successful McCain Yorkshire Coast 10K.

All three clubs participate in various types of running e.g. walk to run, road running and fell and off road running and members take part in a huge range of running events throughout the region.

Many runners are not affiliated to England Athletic registered clubs and it is difficult to assess the numbers of runners across the borough. However, anecdotal evidence suggests considerable growth in the last few years in the number of running groups and clubs who typically have between 10 and 20 members.

Athletics activities and events for schoolchildren and students are very popular and widely supported by both the Secondary and Primary School Sports Associations in both Scarborough and Whitby.

Future trends

The three main athletics clubs in Scarborough Borough all record increasing membership and growth in junior activity which they expect to continue. This contrasts with plateauing of demand within track and field memberships witnessed in some other parts of the country. Scarborough AC has grown from 279 in 2015 to 414 in 2019 and is continuing to support the training of more coaches and leaders to run more groups.

Loftus & Whitby Athletics Club's continuing focus is to increase membership and participation. Whitby Running Club, as a new club is still establishing a base, but is looking at developing opportunities for club members. It would like to deliver more events if possible, to raise the profile of the club and enhance its offer.

Scarborough AC would like to increase its senior and junior athletics teams, and to expand its register of coaches and Run Together Run Leaders so that it can cater for more abilities and run more sessions.

The School Games Organiser and School Games Co-ordinators make use of facilities at school sites and Scarborough Rugby Club whenever possible, but have to travel to York for major school competitions. Sports Hall athletics for children (and outdoor sessions in the summer) are also well attended and would transfer well to a bespoke outdoor training facility.

8.2 PRIORITY ACTIONS FOR ATHLETICS IN SCARBOROUGH BOROUGH (A1 – A2)

ISSUE 12: Meeting existing and future demand for athletics

Market segmentation suggests that around 9% of the current athletics age population (15-60 years old) in Scarborough participate in some form of athletics/running activity (c.5000 people). Applying this to the 2038 'athletics age population' and building in an allowance for latent demand suggests that around just under 7000 may take part in that year (a growth overall of around 2000 people). Indeed, the interest in running and triathlons and other individual endurance events seems set to continue.

Whilst the facilities at Scarborough Rugby Club and at other locations are obviously making a valuable contribution towards meeting some demand for athletics in the Borough, the development of the sport and the number of people who can actively participate in track and field athletics is being restricted by the lack of bespoke all year-round competition and training facilities within relatively easy travelling distance.

It is the conclusion of this research and consultation for athletics that at present, the recent growth in athletic activity (despite the lack of bespoke facilities), the projected growth in participation in both athletics and running activities and events and the lack of accessible year-round appropriate training and

competition facilities supports the provision of such facilities in Scarborough. This supports analysis by England Athletics, and such facilities are also supported by Scarborough Athletic Club.

A1 Provision of facilities for athletics

The Strategy supports the provision of a floodlit synthetic athletics track and associated field facilities within Scarborough. There are various options for precise mix of facilities:

- 400m Competition Track with floodlighting: 6 lane oval/8 lane straight with a full complement of field events
- 400m Training Track with floodlighting: 4-6 lane oval/6 lane straight, High Jump, Long Jump facility, shot putt. Optional: Hammer/Discus cage, Javelin runway, pole vault
- 200m mini track with floodlighting and basic field events (long/high jump and shot put)
- Compact Athletics Facility (with floodlighting): 40-60m sprint straight with the optional field event provision (as above). Other elements could be added as space allows e.g.: jogging routes; long jump; throws areas; jumps facilities; high jump and storage building.

Possible sites include:

- Various school playing fields in the area (secondary and College facilities).
- Pindar Leisure Centre/George Pindar School
- Scarborough College Bramcote site: **See also Cricket Issue 4 for comment on Bramcote cricket pitch**

Action: Partners (England Athletics, local clubs, landowners, Scarborough Borough Council) to continue to investigate the feasibility of potential sites and funding options for the development of additional athletics facilities within the Borough.

A2 Facilities for informal activity

To support the burgeoning interest in running and related activities, other informal facilities could be developed:

- accessibility to safe, flat routes with measured distances & suitable locations for speed training; portable floodlights; potential to add distance markers in public parks/open spaces
- The identification of and accessibility to safe, flat routes, of varying lengths 3k to 5k.
- Introduction of a Parkrun in Whitby and Scarborough.
- Expansion in Sports Hall athletics (but can limit activities due to size) or secure access to winter training facilities – either sports halls or artificial grass.
- Portable floodlights to enable the use of grass areas and potentially school sites during winter evenings.
- Run related projects in rural areas – formal running routes and with measured distances.

8.3 PRIORITY ACTIONS FOR ATHLETICS – SPORTS DEVELOPMENT INITIATIVES (AD1 – AD3)

CONTEXT

NATIONAL GOVERNING BODY STRATEGY

The England Athletics Facilities Strategy 2018-2025 (2017) has three key facility priorities:

- To ensure that the allocation of resources to new and existing track and field facilities is prioritised to those that have the greatest potential to impact positively on general participation, club membership growth and retention, and improved personal performance.
- To actively encourage athletics and running facilities to be used to their fullest possible extent by the sport and by all sections of the community in order to maximise viability.
- To encourage innovative approaches to the location and design of facilities for individual components of the sport in order to increase reach and improve sustainability.

For England Athletics, the key challenges and opportunities for athletics in Scarborough are:

- To provide a training facility to service the wider Scarborough area.
- To ensure that the local club – Scarborough AC is fully supportive of the facility.
- To ensure that the facility is sustainable, and that appropriate management and usage agreements are in place to ensure community and club usage.

THE SITUATION IN SCARBOROUGH BOROUGH

Athletics and specifically road running is an emerging sport within the Borough, with the emergence of a new club; Whitby Running Club to supplement the established clubs of Scarborough AC and Loftus & Whitby AC. There is a local Athletics Development Group that is well supported by the local clubs, local authority and England Athletics Club Support Officers.

ACTION

AD1 Encourage and support the roll out of a range of initiatives to increase participation

<i>Action</i>	<p>Look to deliver a sustainable parkrun event in both Scarborough and Whitby, to increase active participation and also assist with club development.</p> <p>Encourage all clubs to formalise club runs with Run Together Groups and utilise the Run Together App to capture active data.</p> <p>Provide support to both locally organised events e.g. Yorkshire Coast 10K, Whitby Regatta 5K / Fun Run, Mulgrave 10K, Colour Runs (Whitby and Filey), Ravenscar Half Marathon and events utilising the Borough such as Hardmoors, Race for Life, etc.</p>
<i>Responsible Bodies</i>	SBC, England Athletics, local clubs, facility operators
<i>Timescale</i>	Ongoing

AD2 Encourage and support club membership and development

<i>Action</i>	Support Loftus & Whitby Athletics Club's continuing focus is to increase membership and participation.
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	<p>Continue to support Whitby AC, as a new club still establishing a base, and developing opportunities for club members.</p> <p>Assist Scarborough AC is wanting to develop adult and youth participants and coaching expertise.</p>
<i>Responsible Bodies</i>	SBC, England Athletics, local clubs, facility operators
<i>Timescale</i>	Ongoing

AD3 Support coach development and leadership

<i>Action</i>	Look to support all three clubs to develop coaches (Leadership in Running & Fitness and Coach in Running & Fitness) to help develop participation and capacity.
<i>Responsible Bodies</i>	SBC, England Athletics, local clubs, facility operators.
<i>Timescale</i>	Ongoing.

9 DELIVERY OF THE STRATEGY

9.1 Once the Strategy has been agreed by the Steering Group it will be adopted by Scarborough Borough Council and will form part of its evidence base for future development plan documents.

9.2 The Strategy Steering Group should provide the basis for membership of a Scarborough PPS Delivery Group the purpose of which is to oversee the implementation of the strategy and to monitor progress towards the identified Action Points.

9.3 The evolving context of participation in sport and active recreation means that monitoring and review of the strategy is as important as the initial preparation of the document to ensure it remains sufficiently robust and relevant.

- The delivery of individual projects will bring together relevant partners including the Council, NGBs, local clubs and where relevant landowners and schools. The PPS Steering group will meet at least annually to track progress and keep the strategy up to date monitoring the delivery of the recommendations and actions and identifying any changes that are required to the priority afforded to each action.
- Recording changes to the pitch stock in the area and evaluating the impact of this on the supply and demand information.
- Assessing the impact of changes to participation, including changing trends and the development of new formats of the game as well as affiliation data for each of the National Governing Bodies of Sport.
- Assessing the impact of demographic changes and new population estimates/projected planned housing numbers.
- Analysis of funding sources and new funding opportunities for the provision/improvement of sports facilities.
- Reviewing growth of emerging sports, their participation rates, facilities available for them and likely facilities necessary for their support and development.

9.4 When undertaking sports-related site development or enhancement, the following issues should also be considered:

- Financial viability including delivery and ongoing maintenance costs.
- Security of tenure.
- Planning permission requirements and any foreseen difficulties in securing permission.
- Adequacy of existing finances to maintain existing sites.
- A Business Plan/Masterplan – including financial package for creation of new provision where need has been identified.
- Analysis of the possibility of shared site management opportunities.
- The availability of opportunities to lease sites to external organisations.
- Options to assist community groups to gain funding to enhance existing provision.

- Negotiation with landowners to increase access to private strategic sites.
- Impact on all sports that use a site regardless of the sport that is the subject of enhancements.

FUNDING OPPORTUNITIES

Developer Contributions (secured through the planning system)

9.5 Funding of sport and recreation facilities through the planning system is often difficult and the many demands on development obligations result in complex viability negotiations with the needs of e.g. affordable housing, balanced against the needs of social and community infrastructure.

9.6 The expectation is that some of the potential initiatives identified in this strategy and action plans will be funded wholly or partly by developer contributions in the form of S106 agreements. Maintenance payments through developer contributions are unlikely to cover full costs for maintenance and operational funds have to come from other budgets. Further work needs to be done about best practice elsewhere. Projects involving education sites might also be funded through separate national capital funds.

Other funding mechanisms

9.7 Other potential funding sources may include those listed as follows. Capital funds from Sport England and National Governing Bodies (NGBs) can make a major contribution to key local capital projects and the identification of projects through the playing pitch strategy process should help increase prospects for the funding of some key projects. Any Football Foundation investment, for example, will be targeted towards projects identified in the Local Football Facilities Plan and will concentrate on 3+ adult pitch or equivalent sites. (LFFP identified projects are identified in the Action Plan).

9.8 NGBs will work together to increase opportunities for joint funding, management and use of facilities and to avoid duplication and make the best use of what we already have.

9.9 Considerable investment is now being made into health which may be a way forward in securing funding for pitch improvements. There may be opportunities in new developments to deliver community sport and wellbeing hubs which have an active sports component and link to nearby sports facilities.

9.10 Innovative ways to link existing community assets/groups into the development of new identified projects may need to be developed to ensure they are sustainable and embedded within their local communities. There are other ways, not just financial, in which people can work together to improve the viability of pitch sport sites. For example, there may be scope for local clubs, teams and leagues to work together to review and reschedule football kick-off times, particularly if 3G FTPs are used so that two adult matches can be played consecutively to help address peak-time issues.

9.11 Support for the voluntary sector in relation to the management and maintenance of facilities and membership activity – perhaps through subsidised training sessions – would help to ensure a thriving club sector and good quality facilities. It may be that schemes will be given priority if clubs have Clubmark or other indications of their quality standard.

APPENDIX 1 PROJECTED GROWTH IN TEAMS AND PITCHES

This Appendix presents the estimated increases in teams according to population growth and latent and aspirational demand for the three milestone years of 2026, 2031 and 2038. In terms of estimating the number of pitches required there is a degree of flexibility required; latent demand has been added in now (as it forms part of hypothetical current demand), with aspirational (future) and trends demand mostly factored in by the end of the first 5-year period (with population growth on top).

Appx Table 1.A Summary of Pitch Space Requirements – Scarborough Sub Area

Estimate of pitch space required	Adult	Youth 11v11 + 9v9	Minis	3G	Cricket pitch	Rugby Union pitch	Hockey AGP
Pitches by 2026	2	5	1	0.2	c1	1	0.05
Pitches for 2031	4	8	2	0.3	c2	2	0.06
Pitches for 2038	6	10	3	0.4	c3	3	0.07

Appx Table 1.B Summary of Pitch Space Requirements – Whitby Sub Area

Estimate of pitch space required	Adult	Youth 11v11 + 9v9	Minis	3G	Cricket pitch	Rugby Union pitch	Hockey AGP
Pitches for 2026	1	2	1	0	1	1	0.02
Pitches for 2031	2	4	2	0.1	1	2	0.03
Pitches for 2038	2	5	2	0.1	2	2	0.04

FOOTBALL

Appx Table 1.C: PROJECTED GROWTH IN FOOTBALL TEAMS IN THE SCARBOROUGH SUB AREA

Reason for more teams	Men's	Ladies'	Boys 11v11	Girls 11v11	Boys 9v9	Girls 9v9	Mixed 7v7	Mixed 5v5	3G
Population growth to 2026	1.9	0.1	1.6	0.3	1.1	0.1	0.8	0.6	
Pitch space based on above	0.8		0.7		0.4		0.4	0.3	0.2
Population growth to 2031	3.1	0.1	2.5	0.4	1.8	0.1	1.2	1.0	
Pitch space based on above	1.2		1.1		0.7		0.6	0.5	0.3
Population growth to 2038	5.0	0.2	4.00	0.6	2.9	0.2	1.9	1.6	
Pitch space based on above	1.9		1.7		1.1		0.9	0.8	0.4
+ Latent/displaced demand	3			5	3	1			
+ Aspirations/participation trends	2	1	2	1	1	1	2	1	
TOTAL TEAMS 2038	10	1.1	5.8	6.6	3.7	2.1	3.9	2.6	
Requirement for pitch space 2038	6		7		3		3		

Appx Table 1.D: PROJECTED GROWTH IN FOOTBALL TEAMS IN THE WHITBY SUB AREA

Reason for more teams	Men's	Ladies'	Boys 11v11	Girls 11v11	Boys 9v9	Girls 9v9	Mixed 7v7	Mixed 5v5	3G
Population growth to 2026	0.3	0	0.2	0	0.1	0	0.2	0.1	
Pitches based on above 2026	0.1		0.1		0		0.1	0.1	0
Population growth to 2031	0.4	0	0.2	0	0.2	0	0.3	0.2	
Pitches based on above 2031	0.1		0.1		0		0.1	0.1	0
Population growth to 2038	0.6	0	0.3	0.1	0.3	0	0.4	0.3	
Pitches based on above 2038	0.2		0.2		0.1		0.2	0.1	0.1
+ Latent/displaced demand					1	1			
+ Aspirations/participation trends	1	1	2	1	2	1	2	1	
TOTAL TEAMS 2038	1.6	1	2.4	1.1	3.4	2	2.6	1.3	
Requirement for pitch space 2038	2		2		3		2		

CRICKET

Appx Table 1.E: PROJECTED GROWTH IN CRICKET TEAMS IN SCARBOROUGH SUB AREA

Reason for more teams	Men's	Women's	Boys	Girls
Population growth to 2026	2.5	0.1	1.8	0
Pitches based on above 2026	0.9			
Population growth to 2031	4.0	0.1	2.9	0
Pitches based on above 2031	1.5			
Population growth to 2038	6.4	0.2	4.6	0
Pitches based on above 2038	2.3			
+ Latent/displaced demand	1			
+ Aspirations/participation trends	2		2	3
TOTAL TEAMS 2038	9.5	2.1	6.6	3
Requirement for pitch space 2038	2 – 3 pitches			

Appx Table 1.F: PROJECTED GROWTH IN CRICKET TEAMS IN WHITBY SUB AREA

WHITBY SUB AREA Reason for more teams	Men's	Women's	Boys	Girls
Population growth to 2026	0.6	0	0.4	0
Pitches based on above 2026	0.2			
Population growth to 2031	0.8	0	0.5	0
Pitches based on above 2031	0.3			
Population growth to 2038	1.3	0	0.7	0
Pitches based on above 2038	0.4			
+ Latent/displaced demand	1			
+ Aspirations/participation trends	1	2	2	3
TOTAL TEAMS 2038	3.8	2	2.9	3
Requirement for pitch space 2038	1 – 2 pitches			

RUGBY UNION

Appx Table 1.G: PROJECTED GROWTH IN RUGBY UNION TEAMS IN SCARBOROUGH SUB AREA

Reason for more teams	Men's	Women's	Boys	Girls	Mixed
Population growth to 2026	0.3	0.1	0.2	0.1	0.4
Pitches for 2026	0.4				
Population growth to 2031	0.4	0.1	0.3	0.2	0.7
Pitches for 2031	0.6				
Population growth to 2038	0.6	0.2	0.5	0.3	1.1
Pitches for 2038	1.0				
Latent demand	May result in larger squad sizes or existing players playing more often.				
Aspirations/Unmet demand	2		1	1	
TOTAL TEAMS	2.7	0.2	1.5	1.3	1.1
Requirement for pitch space	2 – 3 pitches				

Appx Table 1.H: PROJECTED GROWTH IN RUGBY UNION TEAMS IN WHITBY SUB AREA

Reason for more teams	Men's	Women's	Boys	Girls	Mixed
Population growth to 2026	0.1	0	0	0	0.1
Pitches for 2026	0.1				
Population growth to 2031	0.1	0	0	0	0.1
Pitches for 2031	0.1				
Population growth to 2038	0.1	0	0.1	0	0.1
Pitches for 2038	0.1				
Latent demand	May result in larger squad sizes or existing players playing more often.				
Aspirations/Unmet demand		1	2	2	
TOTAL TEAMS	0.7	1.2	2.5	2.3	1.1
Requirement for pitch space	1 -2 pitches				

HOCKEY

Appx Table 1.I: PROJECTED GROWTH IN HOCKEY TEAMS IN THE SCARBOROUGH SUB AREA

Reason for more teams	Men's	Ladies'	Boys (14-16)	Girls (14-16)	Boys (11-13)	Girls (11-13)	Mixed U10s
Population growth to 2026	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Pitches for 2026	0						
Population growth to 2031	0.2	0.1	0.1	0.1	0.1	0.1	0.1
Pitches for 2031	0						
Population growth to 2038	0.4	0.2	0.1	0.1	0.1	0.1	0.1
Pitches for 2038	0.1						
Latent demand/displaced							
Aspirations/unmet demand	2	1	1	1	1	1	1
TOTAL TEAMS	2.1	1.4	1.3	1.3	1.3	1.3	1.3

Appx Table 1.J: PROJECTED GROWTH IN HOCKEY TEAMS IN THE WHITBY SUB AREA

Reason for more teams	Men's	Ladies'	Boys (14-16)	Girls (14-16)	Boys (11-13)	Girls (11-13)	Mixed U10s
Population growth to 2026	0	0.1	0	0	0	0	0
Pitches for 2026	0						
Population growth to 2031	0	0.1	0	0	0	0	0
Pitches for 2031	0						
Population growth to 2038	0	0.5	0	0	0	0	0
Pitches for 2038	0						
Latent demand/displaced							
Aspirations/unmet demand		2	2	1	1	2	2
TOTAL TEAMS	0.1	2.7	2.0	1.0	1.0	2.0	2.0

APPENDIX 2 SOUTH OF CAYTON STRATEGIC GROWTH AREA

South Cayton Local Plan Policy HA14 Land to south of Cayton *Scheme is predicted to come forward with 1575 dwellings within Plan period, and 925 dwellings beyond 2031/32HA14. (As Scheme has not yet started, we have moved house projections forward 3 years:

2026 375 houses = 788 people
 2031 1125 houses = 2363 people
 2038+ 2500 houses = 5250 people

Teams	Football				Cricket		Rugby Union		Hockey	
	Adult	Youth11v11 + 9v9	Minis	3G	Adult	Youth	Adult	Youth/ mini	Men's	Ladies'
Population growth to 2026	0.36	0.50	0.28		0.53	0.35	0.06	0.13	0.02	0.04
Pitches for 2026	0.13	0.18	0.13	0.03	0.18		0.07		0.01	
Population growth to 2031	1.07	1.51	0.83		1.59	1.04	0.19	0.39	0.05	0.13
Pitches for 2031	0.40	0.54	0.39	0.09	0.55		0.20		0.02	
Population growth to 2038	1.79	2.76	1.27		2.36	1.68	0.29	0.70	0.12	0.6
Pitches for 2038	0.7	1.0	0.6	0.16	0.83		0.54		0.02	

By 2038, estimated requirement for 1 adult, 1 youth and 1 mini pitch (minimum)
 1 cricket pitch and 1 pitch (or equivalent)

Considerations

2 hectares of land allocated. For info: pitch sizes;

For reference, the areas required for playing pitches (including run offs, excluding ancillary facilities) are:

Sport	Type	Overall Space	Hectares
Football	5v5	43m x 33m	0.142
	7v7	61m x 43m	0.262
	9v9	79m x 52m	0.412
	Adult	106m x 70m	0.742
Cricket		111.56m x 115.84	1.292
Rugby Union	Junior (U12)	80m x 53m	0.424
	Senior	154m x 80m	1.232

*source: Comparative Sizes of Sports Pitches & Courts (OUTDOOR) September 2015 Update - Sport England

Consider also provision in the surrounding area (for further discussion):

- Eastway Playing Fields – lease for renewal in 2024: possible multi sports hub – football, rugby league, cricket (possible site for non turf wicket)
- Developing community use of McCain Sports Ground
- Potential development of additional facilities at George Pindar School