

Authority Monitoring Report
AMR 2017



Executive Summary

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This is the Authority Monitoring Report (AMR) 2016/17 for the Scarborough Borough Local Plan which is required to be published under the Town and Country Planning (Local Planning) (England) Regulations 2012.

It sets out the progress in moving towards a new Local Plan and the implementation of policies. The AMR measures various indicators to assess the performance of planning policies set out in the adopted Local Plan and helps understand the wider social, environmental and economic issues affecting the Borough.

The Authority is required to produce an AMR at least once every 12 months. Following on from last year's report which covered the period April 2015 to March 2016, this AMR 2017 relates mainly to the period 1 April 2016 to 31 March 2017, except where data was not available for this exact time period, or it made sense to provide more recent data. The report on the progress of the Local Development Scheme (LDS) and specific elements of Local Plan preparation has been written to be as up-to-date as possible.

The report has been produced in accordance with the requirements of the Town and Country Planning (Local Planning) (England) Regulations 2012. There is no longer a requirement to submit the report to the Secretary of State. However, reports must be made public.

As outlined in previous reports, a number of legislative and regulatory amendments have been made to the planning system which impacts on the monitoring reporting process, albeit the duty to monitor still remains.

The Report is based primarily on the 'saved' policies of the Scarborough Borough Local Plan 1999 which were withdrawn upon the adoption of the new Local Plan (2011-2032) in July 2017 (outside of the monitoring period). As such, this will be the last AMR produced in this format.

The AMR broadly follows the structure established in earlier reports to ensure a consistency of approach and enable meaningful cross-referencing and analysis to be undertaken.

The purpose of the AMR is twofold:

- To monitor the progress of the local development documents set out in the Local Development Scheme; and
- To monitor the effectiveness of the policies set out in the Borough Local Plan.

Implementation of Policies in the Borough Local Plan

The relevant development plan for this monitoring period remains the saved aspects of the 1999 Borough Local Plan. This is seen to have performed well, with policies being used effectively.

Executive Summary

Monitoring Report - Key Findings

- The total land developed for employment in the borough in this reporting period has been 1,325.4sqm. This represents a significant decrease on last year's reported figure. This decline in the amount of employment floorspace developed is largely due to a lot of smaller schemes completed within the borough, whilst last year's notable increase in overall employment floorspace was due to the completion of a number of smaller schemes as opposed to the delivery of a number of larger schemes in recent years;
- The residential net completions for this monitoring period (457) are at their highest since the new Local Plan period commenced (2011) and represents the first year delivery has been higher than the annual requirement (450). The level of completions is again largely down to the level of completions on a handful of greenfield sites. This is a trend which is expected to continue for the coming years as these schemes cumulatively have a large number of dwellings still to be constructed. Furthermore, there are a number of greenfield sites identified in the new Local Plan;
- 58.2% of completed residential development in this reporting period is of a density of over 30 dwellings per hectare. A decrease on last year's figure owing to a larger proportion of greenfield development;
- 35.6% of completed residential development occurred on brownfield land - an overall figure for 2011 to 2017 of 50.70%. This is the fourth successive year that the rate of Greenfield delivery has been higher than that of Brownfield development. However, it is likely that the proportion of Brownfield development will generally fall in upcoming years owing to the adoption of a new Local Plan and a range of new housing allocations on the edge of settlements to meet the identified level of housing need;
- For the period 2016/17, there were a total number of 116 affordable housing completions (25.38%). The average provision decreased to 26.55% of total completions between April 2011 and March 2017;
- From 1 April 2016, the council has had a duty to hold a register of people and associations interested in a serviced plot of land that could be used to build their own home. At the time of writing the report, the council received 26 requests for inclusion in the register. The council will have regard to the register when preparing the local plan, and in making decisions on planning applications. A recent report on eligibility criteria was approved by the council which sets out local connection and financial solvency criteria;
- 2016/17 has shown a successive net gain (971sqm) of overall retail floorspace across the borough for the first time since 2014. However, whilst this reporting period has seen a welcome increase in completed floorspace for retail, there was again a gross loss of retail floorspace in designated town centres.
- No planning permissions were granted contrary to recommendations made by the Environment Agency on flooding issues;

Executive Summary

- There has been no change in size or status of internationally or nationally designated sites in the borough in 2016/17. The Biodiversity Action Plan (BAP) has not been altered in the previous 12 months to include or remove any priority habitats or species but it will be reviewed shortly;
- The Strategic Housing and Employment Land Availability Assessment (SHELAA) was updated for 2017. This document sets out the potential availability of developable land capable of accommodating residential development;
- The Borough Council manages eight beaches (two are in the National Park). These eight beaches are covered by the EU Bathing Water Directive standards. In 2017, all those beaches except South Bay Scarborough received the Seaside Award and two of the eight beaches (Whitby and Scarborough North Bay) once again have secured Blue Flag status;
- The number of hotel / guest house accommodation bedspaces continues to decrease, with 48 fewer across the borough. The overall loss of bedspaces in the borough since 2011 now totals 490. This year saw a net loss of 2 hotels / guest houses in total, a slight decrease on last year's figure (3 net loss).

When future key planning documents are adopted, consideration must be given to monitoring their performance and any associated indicators highlighted in their accompanying Sustainability Appraisals (SA).

To assess the performance of the Local Plan, a monitoring framework has been prepared, which sets out the key indicators for future AMRs. Where policies are not performing as intended, the AMR will suggest the actions that need to be taken to address the issues. These can, if necessary, include a formal review and subsequent amendment to the policy.

Executive Summary

Contents

1	Introduction	2
	Background	2
	Scarborough Borough's AMR Methodology	3
3	Scarborough Borough - Background Information	6
	Locality	6
	Demographic Structure	6
	Housing	7
	Socio-Cultural Issues	10
	Economy	12
	Built Environment	14
	Natural Environment	15
4	Local Development Scheme - Milestones	18
	Introduction	18
	Progress with the Borough Local Plan	18
	Duty to Co-operate	20
5	Monitoring Framework and Monitoring Results	24
	Introduction	24
	Employment	25
	Housing	30
	Transport	45
	Retail	46
	Leisure and Tourism	48
	Health and Community Facilities	51
	Built Environment and Heritage	52
	Natural Environment	53
	Renewable Energy and Energy Efficiency	54
■	Appendix	
A	List of Indicators	58
B	Graphs, Charts and Tables	64
C	Estimation of Planning Permissions Reaching Commencement	76

Contents

Introduction 1

1 Introduction

1 Introduction

Background

1.1 Monitoring is essential to establish what is happening now, what may happen in the future and then compare these trends against existing policies and targets to determine whether action is required. Monitoring helps to address questions like:

- are policies achieving their objectives and in particular are they delivering sustainable development?
- have policies had unintended consequences?
- are the assumptions and objectives behind policies still relevant?
- are the targets being achieved?

1.2 The AMR will continue to provide a crucial part of the feedback loop between policy development and implementation. This plan, monitor and manage approach is a familiar one and essential for many aspects of planning, including maintaining an available five year supply of housing land.

Monitoring period, publication and content of the Scarborough AMR

1.3 This Authority Monitoring Report relates to the period from 1 April 2016 to 31 March 2017 and reports on the following:

- Progress with the Borough Local Plan in relation to LDS milestones;
- Extent of the implementation of policies within the current and emerging Borough Local Plan; and
- Core and contextual indicators to illustrate the current economic, social and environmental characteristics of the borough.

1.4 This report includes information on economy, housing, transport, retail, leisure and tourism, health and community facilities, the built and natural environment and renewable energy for the new plan period 2011 to date.

1.5 The monitoring of the Local Plan also requires some specific information to be collected which is not collected elsewhere. This includes information relating to the monitoring of development completions (that is dwellings, employment floorspace, retail floorspace, etc.).

1.6 Performance is measured against the saved policies of the current Local Plan 1999. In relation to housing delivery, however, the assessment is against policy within the now adopted Local Plan 2017. This is because the Council's Objective Assessment of Housing Needs has been fully assessed through the examination process and is considered an up-to-date position on housing need that is fully evidenced.

1.7 Previous Authority Monitoring Reports are available on the council's website and show data for the period since 2011/12.

Introduction 1

This AMR has been published on the council's website and is also available in hard copy.

Comments on the Authority Monitoring Report

1.8 Although there is no formal consultation on the Authority Monitoring Report 2016/17, comments on report content and format or on monitoring in general are welcome. We would particularly welcome feedback on any information communities would like to be provided in future Authority Monitoring Reports.

1.9 Comments should be emailed to localplan@scarborough.gov.uk or sent to:

Forward Planning
Scarborough Borough Council
Town Hall
St Nicholas Street
Scarborough
YO11 2HG

Scarborough Borough's AMR Methodology

1.10 This Authority Monitoring Report (AMR) is a document which is produced by the council annually, looking back at the previous financial year, from 1 April to 31 March. However, with reference to the progress with the Local Plan in relation to the targets within the Local Development Scheme (LDS), this will be as up to date as possible. The document comprises:

- An introduction to Scarborough Borough and background information and data;
- A summary of progress with the preparation of the Local Plan, measured against the milestones of the council's LDS;
- Core and contextual indicators to illustrate the current economic, social and environmental characteristics of the borough; and
- An indication of progress in implementing current local plan policy / targets for 2016/17.

1.11 The AMR 2016/2017 monitors the performance of the current Local Plan policies, i.e. the Scarborough Borough Local Plan adopted in 1999. The new Local Plan (2011-2032) was adopted in July 2017 (outside of the monitoring period). As such, this will be the last AMR produced in this format.

1.12 The AMR uses the most relevant and timely information available to the council at the time of drafting for the identified monitoring period.

Indicators

1.13 This AMR will continue to report on the former National Core Output Indicators (NCOIs) and the data provided in this report has, wherever possible, continued to follow the format provided over previous years. However, future key planning documents will include specific targets/indicators that can be monitored on a regular basis.

1 Introduction

1.14 In addition to the NCOIs, chapters also include local indicators to reflect the particular local issues and priorities, and to provide a backdrop against which to consider the effects of policies. These additional local indicators are selected by the local planning authority as they have direct reference to the borough. For example, information on changing trends in the tourism sector and the demand for holiday accommodation will be of importance for planning the future of coastal towns as tourist destinations.

1.15 Following the adoption of Local Plan in July 2017, this approach was reviewed and, in future AMRs, all plan policies will be monitored in line with the framework established in the Plan.

1.16 The report also covers relevant contextual indicators. These relate to the current trends within the borough and include such information as population, average income, employment rates, house prices and tenure, health and crime levels. This information is based on information drawn from nationally published data sets and locally collected statistics, and also from information held or collected within the council and its partner organisations and therefore is the most up-to-date information available at the time of report compilation.

1.17 The amended Section 34 of the Town and Country Planning Compulsory Purchase Act and the 2012 Regulations does not specify indicators, except for housing delivery, but the Act still has the general requirement to report annually (at least) on planning policies, so generally all policies should be monitored if possible. However, it needs to be considered whether it is an efficient use of resources to provide information every year on every policy, particularly if some policies cover very specialised areas, or have not been used very frequently. There may also be a case for considering policies as a group if low numbers are involved, or where it is difficult to quantify the effects of a particular policy.

1.18 As the new Local Plan has been adopted (outside of the monitoring period), it is an appropriate point to consider how monitoring of policies should be approached in the future. The Council will be considering how best to take this forward in the light of the availability of resources and the value of outputs achieved as referred to in the paragraph above. The form and content of the AMR will change next year to reflect the new monitoring criteria and methods of monitoring.

1.19 Please note all information and data are from sources within Scarborough Borough Council unless otherwise stated.

Scarborough Borough - Background Information 3

3 Scarborough Borough - Background Information

3 Scarborough Borough - Background Information

Locality

3.1 Scarborough Borough encompasses the whole of the coast of North Yorkshire. It covers an area of 81,654 ha or 817 km² (315 miles²), of which 62% is within the North York Moors National Park. It has 69 km (43 miles) of coastline, a major part of which is defined as Heritage Coast. The Borough Council's Local Plan covers the area of the borough outside the National Park. The three main coastal towns, Scarborough, Whitby, Filey account for around 60% of the borough's population. The Borough also covers an extensive and sparsely populated rural hinterland, with the Esk Valley and its communities to the north and part of the Vale of Pickering and Wolds fringes in the south.

3.2 In 2011, the borough had a population density of 1.33 persons per hectare. The population density for England was 4.29 persons per hectare and 0.74 for North Yorkshire in 2011.

3.3 The borough occupies a peripheral location in the region being remote from large centres of population and having limited road and rail communications. The most important link is the road and rail corridor of the A64 and Trans-Pennine rail link. The Trans-Pennine line provides an hourly service direct to York (the Yorkshire region's most popular tourism destination with East Coast main line connections to London), Leeds (the region's economic hub), Manchester and Liverpool. In terms of road links, the A64 has strategic importance as the main route from York, with the A171, A170 and A165 also significant routes within the borough. The inadequacy of this east-west link (A64) and the poor communication links between Teesside to the north and Humberside to the south contribute to major accessibility problems.

3.4 Bus services serve the borough's towns and villages and link Scarborough and Whitby with Middlesbrough, York, Leeds and Hull.

Demographic Structure

Population

3.5 Most of the population of Scarborough Borough live in the towns of Scarborough, Whitby and Filey. The Census for 2011 show the population to be 108,800. Scarborough has seen a below average growth in population of 2.41% between 2001 and 2011.

3.6 The population of Scarborough district accounts for 18.2% of the population of North Yorkshire, and still remains as the second largest district behind Harrogate district which accounts for 26.4% of North Yorkshire's population.

3.7 The 2011 Census for the borough shows the gap between the proportion of females to males to have decreased largely due to an increase in the male population. In 2011, males in Scarborough accounted for 48.3% (47.4% in 2001) of the population and females for 51.7% (52.6% in 2001).

Scarborough Borough - Background Information 3

3.8 The 2011 population figures continue to show an ageing population in both North Yorkshire and Scarborough. In 2001, the population aged 60+ accounted for 23.8% of the population in North Yorkshire and 27.5% of the population in Scarborough. In 2011, the population aged 60+ accounted for 28% of the population in North Yorkshire and 31.1% of the population in Scarborough compared to 22.5% in England and 22.7% in the Yorkshire & Humber region.

3.9 Over half of the population in Scarborough (52.6%) are aged over 45 compared to 41.7% in England and 42.2% in the Yorkshire & Humber region. These figures raise concerns about the outward migration of young people from the borough and the potential for increasing pressure on local health services in dealing with an ageing population.

3.10 The borough remains a popular tourist destination, attracting around 7 million visitors per annum. Due to this influx of visitors, the population of the borough can double during peak season.

Household Types

3.11 The breakdown of household types is not too dissimilar to the national trends, however, Scarborough Borough has a high proportion of one person pensioner households (16.5%) and as such, has a higher rate of one person households (34.3%) than the national rate (30.3%).

3.12 The number of occupied households has increased by 5.72% from 46,726 in 2001 to 49,400 in 2011.

Ethnic Groups

3.13 Scarborough's ethnic population is changing. Traditionally there has been little ethnic diversity in the town, though recently this has significantly increased, especially as a result of economic migration from eastern Europe.

3.14 In 2001, the borough had less than 1% of its population of non-white ethnicity equating to 1,029 persons. In comparison, 9.1% of the population in England was of non-white ethnicity, 6.5% of the population in Yorkshire & Humber was of non-white ethnicity and 1.1% of the population in North Yorkshire was of non-white ethnicity. In 2011, 14% of the population in England and Wales was of non-white ethnicity.

3.15 In 2011, the non-white proportion of the borough's population has increased to 2,689 persons, equating to 2.6% of the population. However, the borough has a very low proportion of ethnic groups.

3.16 Tables and graphs showing more detailed information for the above issues can be found in Appendix B.

Housing

Average Housing Price And The Active Market

3.17 According to Rightmove (the UK's largest property portal), the majority of sales in Scarborough during the last year were semi-detached properties, selling for an average price of £161,105. Terraced properties sold for an average of £121,071, with flats selling at £109,361.

3 Scarborough Borough - Background Information

3.18 Scarborough, with an overall average price of £155,017, was similar in terms of sold prices to nearby Filey (£159,117). Overall sold prices in Scarborough over the last year were 7% up on the previous year and similar to the 2008 level of £154,639.

3.19 Most of the sales in Whitby over the past year were terraced properties which on average sold for £176,907. Flats had an average sold price of £144,161 and semi-detached properties averaged at £187,602.

3.20 Whitby, with an overall average price of £182,214 was cheaper than nearby Briggswath (£273,737) and Sandsend (£358,000). In the past year house prices in Whitby were 5% up on the year before and 4% down on 2008 when they averaged at £189,841.

3.21 Most of the sales in Filey over the past year were detached properties which on average sold for £231,006. Flats had an average sold price of £110,508 and semi-detached properties averaged at £147,096.

3.22 Filey, with an overall average price of £159,117, was similar in terms of sold prices to nearby Scarborough (£155,017). In the past year house prices in Filey were 13% up on the year before and similar to 2008 when they averaged at £158,921.

3.23 There are clear concentrations of higher values outside of the urban areas of Scarborough, Whitby and Filey. House prices in the rural areas and Whitby are significantly higher than in some wards in Scarborough town. According to the SHMA 2015, the distribution of median house prices during 2014 indicates relatively lower prices in Castle, Woodlands, Falsgrave Park, Eastfield and Weaponness wards and relatively higher prices in Esk Valley, Fylingdales and Scalby, Hackness and Staintondale wards. However, on average, prices in the borough remain considerably lower than the regional and national average.

3.24 Private Rented Sector: The private rented sector now accounts for around 20% of all households and has increased rapidly in the last few years in the borough in line with national trends. There is a wide mix of stock in the private rented sector in terms of type and quality. The largest concentrations are within the inner urban areas of Scarborough, where around 45-50% of the stock is privately rented, the majority of which is either flats or Houses in Multiple Occupation (HMOs). Average private rents are lower than both the national and North Yorkshire average due to the stock profile and lower market values in the borough compared to the rest of North Yorkshire.

3.25 Social Rented Sector: Average social rents range from £70 per week for 1 bed flats to around £90-£95 per week for 3 bed houses, and is slightly below the North Yorkshire average. The new Affordable Rent model was introduced in 2011, which allows rents to be charged at up to 80% of market rent, on new builds or conversions. Affordable rents are up to £95-£100 per week for 2 bed houses and up to £110-£115 per week for 3 bed houses, dependent on the area. Demand for social housing is high across all parts of the borough.

3.26 North Yorkshire, with an overall average price of £228,876 was more expensive than nearby West Yorkshire (£175,967), East Riding Of Yorkshire (£173,251) and South Yorkshire (£156,820). The priciest area within North Yorkshire was Escrick (£371,357) and the least expensive was Knottingley (£112,563).

Scarborough Borough - Background Information 3

3.27 Yorkshire and the Humber, with an overall average price of £183,265, was similar in terms of sold prices to nearby North West (£183,602), but was more expensive than North East (£158,558) and cheaper than East Midlands (£198,520). The priciest area within Yorkshire and the Humber was North Yorkshire (£228,876) and the least expensive was South Yorkshire (£156,820).

3.28 In England, the average house sale price increased by 4.9% in rural areas and 6.7% in urban areas between Q1 2016 and Q1 2017. Average prices in rural areas have been consistently above the average found in urban areas (by 8% in Q1 2017). In Q1 2017, average house prices in rural town and fringe areas were lower than the average found in urban areas (by 3%), while average house prices in rural village and hamlet areas were 19% higher. (Source: Defra Rural Statistics)

3.29 The average UK house price was £216,000 in March 2017. This is £9,000 higher than in March 2016. Average house prices in the UK have increased by 4.1% in the year to March 2017 although there has been a general slowdown in the annual growth rate seen since mid-2016.

3.30 The March 2017 RICS UK Residential Market Survey results continue to point to a relatively subdued picture for activity across the sector. Both new buyer enquiries and agreed sales were little changed, while the flow of properties coming to market remained in decline. What's more, respondents expect only a modest improvement as the year wears on, with twelve month sales projections being trimmed in the latest report.

3.31 In the lettings market, tenant demand continued to rise as 11% more respondents noted an increase (rather than a fall) on a non-seasonally adjusted basis. Even so, demand growth remains more modest when compared to the same period a year ago. Alongside this, the indicator on new landlord instructions remained in negative territory (although only marginally) for a sixth straight month. The imbalance between supply and demand continues to exert upward pressure on rents, and contributors anticipate further rental growth in virtually all areas over the next twelve months. (Source: March 2017 RICS UK Residential Market Survey)

3.32 The Bank of England's Agents' Summary of Business Conditions for Q1 2017 reported that Housing market activity had been little changed. There were signs of gently rising demand for housing, outstripping the number of properties available for sale overall. Strong competition was reported in mortgage lending. Construction output growth had changed little.

Housing Type

3.33 The Census for 2011 shows that the borough's housing stock is dominated by semi detached properties (30%), followed by detached dwellings (22%) and terraced houses (22%). The borough has relatively high levels of flatted dwellings (26%). When property type is disaggregated by sub area, it is apparent that many of the sub areas do follow the sub regional trends with the western parishes having a high proportion of detached dwellings. Notable ward variations include the relatively higher proportion of detached properties in Scalby, Hackness and Staintondale and Danby; high proportions of terraced houses in Central and Northstead and higher proportions of larger properties with four or more bedrooms in Danby, Esk Valley and Scalby, Hackness and Staintondale.

3 Scarborough Borough - Background Information

3.34 The higher than average proportion of flats and apartments is also considered to be a reflection of the increasing tradition of 'retiring to the coast' and the historic trend of converting large coastal properties to flats to cope with this demand. Additionally, recent years has seen an upsurge in the redevelopment of many 'brownfield' sites, especially within central Scarborough, with high density flat schemes. The full breakdown of these figures is in Appendix B.

3.35 The 2015 Household Survey (SHMA 2015) provides a measure of dwelling size utilising the number of bedrooms in each home. This analysis indicates that Scarborough's stock profile comprises predominantly larger dwellings with three or more bedrooms, with 38% of properties having three bedrooms and 17.7% having four or more bedrooms. 31.6% of properties have two bedrooms, and bedsits/one bedroom properties (12.7%) being less prevalent within the profile.

Tenure

3.36 Scarborough has a higher percentage of 'owned: owned outright' properties than at the regional and national level. The main reason for this is likely linked to the age profile of the area which has a high proportion of 60 plus residents; either persons who have lived and worked in the area (and paid off their mortgage) or those who have decided to retire to the coast and purchase a property outright.

3.37 Overall, based on survey evidence, the tenure profile of Scarborough Borough shows that 65.6% of occupied dwellings are owner-occupied, 21.3% are private rented (including tied accommodation), 12.2% are rented from a social housing provider and 0.9% are intermediate tenure dwellings.

3.38 Owner occupation is prevalent across the sub areas, with the rural sub areas having the higher proportions of this tenure. Rental properties, both social and private, tend to be focused in the urban sub areas such as the Scarborough and Whitby sub areas.

3.39 According to the Household Survey 2015, the proportion of owner occupied dwellings is highest in Cayton (86.1%) and Seamer (84.0%); private renting in Ramshill (52.8%) and Castle (49.7%); and social renting in Eastfield (40.3%) and Woodlands (37.5%).

Condition of Housing Stock

3.40 The Registered Social Landlords operating within the Borough have met their decency targets and report that 100% of their stock now meets decency standard. However, these figures do not include a small number of homes which are subject to planned replacement or demolition.

Socio-Cultural Issues

Indices of Deprivation

3.41 The Indices of Deprivation are published by the Department for Communities & Local Government (DCLG). The latest version are the Indices of Deprivation 2015, providing an update to the Indices of Deprivation 2010. They include ranks and scores for all 32,844 Lower Super Output Areas (LSOAs) in England, together with summary information at local authority level.

Scarborough Borough - Background Information 3

3.42 The overall Index of Multiple Deprivation is part of the Indices of Deprivation dataset. It is calculated from a combination of seven domains - Income; Employment; Health; Education; Barriers to Housing and Services; Crime; and Living Environment.

3.43 At local authority level, North Yorkshire is among the least deprived in England. It is ranked 125th least deprived out of 152 upper tier local authorities for the Index of Multiple Deprivation (IMD), a similar position to 2010 when the county was ranked 129th out of 149 upper tier local authorities.

3.44 Scarborough continues to be the most deprived district in North Yorkshire for the Index of Multiple Deprivation. It is ranked 90th most deprived out of 326 lower tier local authorities, but it is relatively less deprived than in 2010, when it was in 83rd place.

3.45 At LSOA level, the Indices of Deprivation 2015 show that pockets of high levels of deprivation are found within North Yorkshire. Three LSOAs in Scarborough town are within the most deprived 1% in England (parts of Woodlands, Eastfield and Castle wards).

3.46 More of the county's LSOAs now fall within the lowest quintile (most deprived 20%) in England in the Index of Multiple Deprivation, increasing from 18 in 2010 to 23 in the 2015 dataset. The increased number covers parts of Filey, together with additional parts of Scarborough and Selby.

Crime

3.47 Scarborough (along with several other local authorities) merged to form North Yorkshire Community Safety Partnership, and unfortunately separate data for Scarborough is therefore not longer available.

3.48 Published on 21 April 2016, the "Crime Statistics for England and Wales, year ending December 2015" report has placed the North Yorkshire Police area as the lowest crime location in England. There were a total of 36,335 crimes in North Yorkshire giving a crime rate of 45.1 per 1,000 of the population. While this reflects a 5% rise in crime in comparison to the same period the previous year, it is below the 8% increase in England and Wales and takes into account improved crime recording standards nationally.

3.49 The borough is a relatively safe area, with crime rates below the national average, although most rates are higher than the county as a whole. Crime rates can also be seasonal, such as busy holiday times in Scarborough, or when students return to university in York.

3.50 The Scarborough Safer Communities Partnership Plan identifies that recorded crime is not evenly distributed across the borough. There are 'hotspots' of crime associated with areas of greater social disadvantage, suffering a higher level of crime and disorder than other areas in the borough (Castle/North Bay wards).

3.51 Approximately 30% of all crime in the Borough is committed within Castle ward. Street drinking and associated nuisance and crime is a particular issue in the area, also serious ASB and intimidation issues. The ward has also been identified a hotspot location in relation to domestic abuse crimes.

3 Scarborough Borough - Background Information

Economy

3.52 The economy of the borough can be measured not only by economic activity rates but also by such measures as income, house price level and employment figures.

Employment

3.53 North Yorkshire has a varied and diverse economy. It is characterised by significantly high levels of self employment and very small businesses. There is a growing manufacturing sector especially in food and drink, a strong tourism, cultural and creative sector, a significant financial and business services sector, and an emerging green energy sector.

3.54 In Scarborough, tourism activity is combined with a significant manufacturing and engineering base. Scarborough and the local area is home to a number of engineering and manufacturing businesses, which need appropriately skilled young people. Scarborough University Technical College (UTC) is a new UTC that opened in September 2016 and is part of a £47 million development combining Coventry University and a sports village at Weaponness. At Middle Deepdale, a Construction Skills Village was developed with the simple aim of bringing education and industry closer together. The Construction Skills Village supports construction companies of all sizes to invest in their future workforce.

3.55 In addition, successful events such as the Scarborough Engineering Week and the Employability Charter are looking to help to equip a new generation with the skills needed in the industry, and at the same time investments such as a £15m water park (opened in summer 2016), and the continuing rise of the surfing scene will continue to enhance its attractiveness to visitors. Other Yorkshire Coast opportunities include potash mining which is now under construction and moving forward with some pace.

3.56 At the county level, there was another large rise in the Claimant Count, although this is being largely driven by administrative changes. There was also an increase in the total number of Jobseekers Allowance (JSA) claimants in North Yorkshire and rises in the number of long-term and 18 to 24 year old JSA claimants. The long term unemployment rate in North Yorkshire remains at around a quarter of the national rate. (Sources: Office for National Statistics (NOMIS), DWP, March 2017)

3.57 Of those who are of working age (16 and over) in the borough, 85% are economically active⁽¹⁾, either as an employee or self-employed (April 2016- March 2017). This is a significant increase on the previous year's figure (77.1%). (Source: ONS annual population survey, NOMIS website)

3.58 Of those economically inactive⁽²⁾, the majority do not want a job. The most up to date figures (April 2016- March 2017) show that in Scarborough Borough, 68.2% of those economically inactive do not want a job. This is significantly lower than both the national and regional averages (regionally, 76.2%; and nationally, 76.2%) but an increase from last year's figure which showed that 60% of those economically inactive did not want a job. (Source: ONS annual population survey, NOMIS website)

1 The economically active are those who are either in employment or unemployed.

2 The number of unemployed people and the number of people not working and not seeking or available to work.

Scarborough Borough - Background Information 3

Unemployment Rates

3.59 The trend over recent years has been for a reduction in unemployment rates⁽³⁾. Scarborough Borough continues to report higher rates of unemployment (3.5%) than North Yorkshire (2.9%). However, this year's figures are again lower than figures of previous years. Whilst figures decreased, the UK as a whole (4.7%) and the Yorkshire/Humber region (4.9%) have recorded higher unemployment rates than the Borough of Scarborough. (Tables B.10 and 11, Appendix B provide further detail).

3.60 Locally, there are pockets of high levels of unemployment⁽⁴⁾. The wards of Castle, Eastfield, North Bay and Ramshill have the highest levels of unemployment within the borough.

Nature of Employment

3.61 North Yorkshire has a population over 796,000, including almost 200,000 in York. North Yorkshire is a predominantly rural area and agriculture is a major employer. The vast majority of businesses in the region are micro-businesses with less than ten employees. 98.5% of all businesses are small or micro. There are proportionally fewer medium and large businesses. Self-employment is significantly above the national average, especially so in the more rural areas (Craven and Ryedale are currently two of the top three local authorities with the highest self-employment rates in England (Nomis, 2015). Key sectors in the region are agriculture, bio renewables and energy, construction, visitor economy, manufacturing and engineering, retail and town centre businesses, plus railway jobs in York, and defence with the Caterrick Garrison (the British Army's largest training establishment in North Yorkshire). (Source: Careers Yorkshire and the Humber, Nov 2016)

3.62 While figures from the Census 2011 show that North Yorkshire is in line with the national average with 15.6% of employment in the 'wholesale and retail trade' as the largest sector of the economy, it has a much higher proportion of employment in 'agriculture, forestry and fishing' at 3.6% compared with a figure of 0.8% for England. Manufacturing employs a larger proportion of the workforce than seen nationally as does the accommodation and food sector. Sectors under-represented compared to the national distribution include professional, scientific and technical activities and other service sector industries.

3.63 Scarborough is the largest holiday resort on the Yorkshire coast. In addition to being a popular tourist destination, the town has fishing and service industries, including a growing creative and digital economy. The beaches and attractions are busy throughout the summer. The town is a thriving retail centre, and confidence in the hospitality industry is high. Other resorts in the area include Filey and Whitby, and the North Yorkshire Moors National Park is another major attraction. The developments of the Dogger Bank Wind Farm and the York Potash Mine near Whitby are expected to bring considerable economic benefits including jobs to the area. (Source: Careers Yorkshire and the Humber, Nov 2016)

3.64 The Visitor Economy is by far the most important source of employment in the area. The majority of employers are small or medium sized businesses such as hotels, restaurants, pubs and bars, shops and tourist attractions. 16% of jobs are in accommodation and food service,

3 The unemployment rate is the proportion of the labour force (those in work plus those unemployed) that were unemployed.

4 Unemployed people are people not in work but seeking and available to work.

3 Scarborough Borough - Background Information

and almost 14% are in retail and wholesale - together they employ 13,000 people. The nature of the tourism industry means much of the expenditure has a strong seasonal influence and the Local Plan seeks to support the vitality of a year-round tourism economy. (Source: Careers Yorkshire and the Humber, Nov 2016)

3.65 Other key sectors include:

- Creative and Digital Media: with mainly small employers, this is a thriving sector in the area. Examples of companies include Electric Angel Design and eiMedia. Woodend Creative Workspace is 100% occupied with small businesses (November 2016).
- Manufacturing: employs 5,000 people, over 11% of all employment, with companies including Pindar (printing), Cooplands Bakeries, McCain Foods, Plaxton (coach builders).
- Health and Social Care is one of the largest sectors for employment in the district, with over 8,000 employees which at 18% is considerably higher than the national average.

3.66 The 2011 Census shows that the percentage of individuals employed in tourism-related employment is significantly higher than the national percentage. The manufacturing industry's proportion of employment in the borough (11.1%) remains above the national level (7.8%), but falls below the regional figure (11.7%) and is the same as the county figure (11.1%). Transport and communications, banking, finance and insurance also remain lower than the county, regional and national situations. The proportion of working people in the borough who are self-employed is 18.6% compared to 9.8% in England as a whole. (Table B.12, Appendix B provides further detail)

Average Income

3.67 Scarborough Borough's economic profile is very different to that of the other local authority areas in North Yorkshire. Many of the jobs available in the local area, particularly in the tourist industry, are seasonal, low paid and part-time. The borough's weaker economy is reflected in its income levels which are heavily concentrated in the lower income brackets, with 65.8% of the borough's population earning less than £13,000 gross per year and 28.1% receiving less than £7,800 gross per year. (Source: Scarborough Strategic Housing Market Assessment, October 2015).

3.68 The average weekly income for people working in the borough and for the resident population remains below national average.

3.69 The borough has an average weekly gross income of £480.1 (for the resident population) and £462.9 (workplace population). Looking at resident population, this is a modest increase of 4.3% on the previous year. When looking at workplace population, it is also a small increase (3.7%) on the previous year. Full information on this and the trends of recent years can be found in Appendix B.

Built Environment

3.70 The wide range and number of archaeological sites and historic buildings and areas form an important part of the borough's heritage. The historic pattern and style of buildings and settlements is distinctive and the coastal landscape is an important area for prehistoric remains. Many such sites are subject to national designations:

Scarborough Borough - Background Information 3

- Scheduled Monuments;
- Listed Buildings (Grade I, Grade II* and Grade II Buildings);
- 28 Conservation Areas, covering 786.8 hectares;
- Registered Historic Parks and Gardens - These are areas of historic interest and make a significant contribution to the diversity and pattern of the national landscape.

3.71 Historic England maintains a list of Buildings at Risk (Grade I and II* Scheduled Monuments and Listed Buildings). In the borough, there are two buildings which are deemed to be at risk, either through neglect or decay, or vulnerable to becoming so (see table 5.26).

Natural Environment

3.72 The borough has a number of high quality natural environments, much of it recognised by national or international designations.

Landscape Designations

3.73 The importance of landscapes within the borough is reflected in the area of land that is nationally designated for landscape quality. 67.3% of the total borough area is covered by formal landscape designations and 10.4% of the Scarborough Local Plan area (i.e outside the North York Moors National Park) is within the Heritage Coast.

3.74 The national landscapes designated in the borough are as follows:

- North York Moors National Park
- North Yorkshire and Cleveland Heritage Coast
- Flamborough Headland Heritage Coast

3.75 A further breakdown of this can be found in a table in Appendix B.

Biodiversity and Geology

3.76 The borough of Scarborough has a wide and diverse biodiversity. In particular the coastal and moorland areas provide habitats for a variety of plants and animals, many of which are of national and international importance. Many of these are within the North York Moors National Park (NYMNP) however there are still a number of important habitats and species in the Local Plan area (outside the NYMNP).

3.77 The Scarborough Biodiversity Action Plan (SBAP), currently under review, identifies local and national priority habitats. It also sets targets for their conservation and outlines mechanisms for achieving these targets. Action Plans have been produced for 12 habitat types and 11 species listed in table 3.1 below.

3 Scarborough Borough - Background Information

3.78 Sites of Importance for Nature Conservation (SINCs) are designations used in many parts of England to protect areas of importance for wildlife and geology at a county scale and they complement nationally and internationally designated geological and wildlife sites. There are 71 SINCs within the borough which are considered to be of local importance for biodiversity.

3.79 There are also 13 Sites of Special Scientific Interest within the Local Plan area, the majority are recognised for their geological significance, underlining the importance of the borough's geological resources nationally and internationally.

3.80 In general terms, the geology of North Yorkshire comprises a range of sedimentary rocks that slope gently to the east so that the oldest rocks are present in the west of the county and the youngest in the east. This geology has been modified significantly in places by faulting (leading to features such as Scarborough Castle headland) and by glacial and post-glacial processes. Clearly the geology has had significant impact on the landscape of the borough.

Priority Habitats	Priority Species
Woodland	Water Vole
Lowland and Wood Pasture, Parkland and Ancient Trees	Otter
Ancient and/or Specie Rich Hedgerows	Bats
Unimproved Neutral Grassland	Harbour Porpoise
Calcareous Grassland	Tree and House Sparrow
Acidic Grassland	Reptiles
Wetlands	Great Crested Newt
Open Water	White Clawed Crayfish
Coastal Wetlands	Golden Shelled Slug
Coastal Cliff Mosaics	Water Violet
Rivers and Streams	Rare Flowers
Species and Buildings	

Table 3.1 SBAP Species and Habitats

Implications for the Local Plan

Local Plan policies will need to maintain and protect the environment alongside delivering the required housing and economic development. The ageing population and the declining household size will mean that the Local Plan should provide an appropriate mix of types and sizes of housing to meet these changing requirements. The Local Plan will also need to take account of projected changes in population at the ward level, and provide appropriate service provision.

Policies should also assist in preventing increases in crime levels by promoting appropriate design solutions and should seek to reduce deprivation where pockets exist by providing a sufficient number and range of employment opportunities, as well as facilitating the provision of facilities to meet educational, training and health care needs.

Local Development Scheme - Milestones 4

4 Local Development Scheme - Milestones

4 Local Development Scheme - Milestones

Introduction

4.1 This section reports on the timetable set out in the relevant Local Development Scheme (LDS). For the purposes of this year's AMR the relevant LDS is that published in April 2016.

4.2 It should be noted that the Planning Act 2008 in Section 180 and subsequently the Localism Act 2011, with regard to Local Development Documents, removed the requirements for both Supplementary Planning Documents and the Statement of Community Involvement to be specified in the Local Development Scheme.

4.3 The LDS is available to download from the council's website.

Plan Structure

4.4 The components of the Local Plan are set out below:

- Scarborough Borough Local Plan;
- Community Infrastructure Levy Schedule.

Progress with the Borough Local Plan

New Scarborough Borough Local Plan

4.5 At the time of writing this report, the new Local Plan has been adopted (outside of the monitoring period). The 'saved' policies of the Scarborough Borough Local Plan 1999 were withdrawn upon the adoption of the new Local Plan (2011-2032) in July 2017. The Local Plan sets out guidelines for the future development of Scarborough Borough.

4.6 The Scarborough Borough Local Plan has been produced in accordance with the NPPF and other relevant Government legislation. The policy and allocations contained within will be used to guide development proposals and planning applications. The Local Plan is the main delivery mechanism for the development across the borough up to 2032.

4.7 The Local Plan allocates sites for housing, employment, retail and other forms of development. It sets the criteria for the determination of planning applications and sets out how other plans and strategies will be implemented.

4.8 The table overleaf illustrates the progress that has been made with the Local Plan to date.

Key Milestone	Date in 2016 LDS	Date met?	Comment
Publication of Draft Local Plan (Reg 18)	Q2 2014	√	Actual May 2014
Consideration of Representatives	Q3/4 2014	√	Actual August 2014

Local Development Scheme - Milestones 4

Key Milestone	Date in 2016 LDS	Date met?	Comment
Pre-Submission Consultation (Reg 19)	Q4 2015	√	Actual Nov-Dec 2015
Submission of Local Plan to Secretary of State (Reg 22)	Q1/2 2016	√	Actual May 2016
Pre-Examination Meeting	Q1/2 2016		Not required
Examination in Public of Local Plan (Reg 24)	Q3 2016	√	Actual Aug-Sep. Further session held in Jan 2017
Inspectors Report (Reg 25)	Q4 2016	x	Actual Feb 2017
Adoption (Reg 26)	Q4 2016/Q1 2017	x	Actual July 2017

Table 4.1 LDS Timetable for the Borough Local Plan

Community Infrastructure Levy

4.9 The Community Infrastructure Levy (CIL) is a financial tool for raising money from development to pay for infrastructure to support the growth aspirations of the Local Authority. The CIL schedule would set out a rate of payment per square metre that would be imposed on developers for building in the Borough. This can vary both by sub-area and by development type (eg; housing, industry, retail, etc). At the current time, the Local Authority do not have a schedule and are awaiting Government announcements on changes to CIL or any potential replacement.

Other Plan Documents

Whitby Business Park Area Action Plan

4.10 The Whitby Business Park Area Action Plan was adopted in November 2014.

Local Plan Policies Map

4.11 The Policies Map depicts areas of the policies on an Ordnance Survey base. It highlights areas that have been allocated for development including housing, employment, retail, recreation and so on. This map is based on the Local Plan but will be updated in accordance with any revisions or new Local Plan documents.

Supplementary Planning Documents

4 Local Development Scheme - Milestones

4.12 Supplementary Planning Documents are not statutory documents but are used to supplement the policies and allocations within the Local Plan. These documents are not included in the Local Development Scheme. New or updated SPDs will be prepared when required.

4.13 It is intended to investigate the production of further SPDs on Viability, Infrastructure Provision, Groundwater Protection and Source Protection Zones and others as necessary. Currently an SPD on Design is being worked on and existing SPDs will also be revisited and updated as appropriate.

Sustainability Appraisal and Habitats Regulation Assessment

4.14 All planning documents must comply with the requirements of the EU Directive on Strategic Environmental Assessment (SEA) and must be subject to Sustainability Appraisal (SA). This means testing objectives, strategies and policies at each stage of the process to assess their potential impact on environmental, economic and social objectives and, where necessary, making changes to ensure sustainability. A Sustainability Appraisal was prepared during Local Plan production.

4.15 A Habitat Regulation Assessment was also prepared at the same time as the Sustainability Assessment. This assessed the impact of plans, policies and allocations on specific sites designated as SACs (Special Areas of Conservation) and SPAs (Special Protection Areas).

Statement of Community Involvement

4.16 The Statement of Community Involvement describes the Council's standards for consultation, the organisations and communities to be involved, the methods of consultation used in relation to the planning documents and when the community can expect to be involved. The current Statement of Community Involvement was adopted in October 2013 in light of recent reforms to the planning process through the enactment of the Localism Act (2011) and publication of the National Planning Policy Framework (NPPF).

4.17 It is proposed to review the SCI in 2018.

Duty to Co-operate

Background

4.18 The duty to cooperate was created in the Localism Act 2011, and amends the Planning and Compulsory Purchase Act 2004. It places a legal duty on local planning authorities and public bodies to engage constructively, actively and on an on-going basis to maximise the effectiveness of Local Plan preparation in the context of strategic cross boundary matters.

4.19 Local planning authorities must demonstrate how they have complied with the duty at the independent examination of their Local Plans. If a local planning authority cannot demonstrate that it has complied with the duty then the Local Plan will not be able to proceed further in examination.

4.20 Local Authorities must also, through their Authority's Monitoring Report, give details on what actions they have taken during the period covered by the report in co-operating with other local planning authorities and others under the duty.

Local Development Scheme - Milestones 4

Meeting the Requirements of the Duty to Co-Operate

4.21 Officers from Scarborough Borough Council have regularly attended meetings of the York and North Yorkshire Spatial Planning and Transport Board, the North Yorkshire Development Plans Forum, the North Yorkshire Planning Officers Group and the Tees Valley Development Plans Officers Group, which are attended by representatives from across the sub region. In addition, Officers have attended regular meetings of the York and North Yorkshire Housing Board, Housing Forum and Rural Housing Enabler steering groups, all of which discuss in detail housing issues across the sub region.

4.22 Officers have been proactively engaged with the Local Enterprise Partnership, meeting on a regular basis to ensure the priorities of the borough are factored into the Strategic Economic Plan (SEP) and that the emerging Local Plan aligns with the SEP.

4.23 The Borough Council has continued to liaise with neighbouring local planning authorities throughout the preparation of the Local Plan, and a number of specific duty to co-operate meetings have taken place. The liaison process will continue as plans continue to evolve and memorandums of understanding/statements of common ground have and will continue to be produced as suitable.

4.24 In addition to face to face meetings, the council has also maintained contact with all neighbouring planning authorities through written correspondence, updating the bodies on the latest stages of the Local Plan and inviting them to make representations at each stage of the process. All the neighbouring planning authorities, together with the statutory consultees and a full range of other bodies, have been invited to make formal representation at each stage of the statutory plan process dating back as far as 2004.

4.25 More detailed information can be found in the Duty to Co-operate Statement (April 2016).

4.26 The new Local Plan 2017 was adopted in July 2017 (outside of this monitoring period) and the Inspector was satisfied that the duty to co-operate has been met. The council will continue to engage with neighbouring planning authorities as we monitor and review the Plan.

4 Local Development Scheme - Milestones

Monitoring Framework and Monitoring Results 5

5 Monitoring Framework and Monitoring Results

5 Monitoring Framework and Monitoring Results

Introduction

5.1 At the time of writing this report, the new Local Plan has been adopted but outside of the monitoring period. Therefore, this Authority Monitoring Report relates to the saved policies in the adopted Borough Local Plan 1999, which sets out the planning policies and proposals for the borough. Whilst individual policies could be saved, the monitoring indicators could not. Notwithstanding this, they are still considered relevant to monitor the effectiveness of the saved policies and therefore will be used for this purpose in this AMR.

5.2 As the council did not have a new adopted Local Plan within this monitoring period, there were no new policies for the AMR to review at this time. With the adoption of the new Local Plan, future AMRs will consider whether new policies are meeting objectives and enabling targets to be met, whether they are having unintended consequences, and whether they require review.

5.3 The selection of indicators for this AMR has been informed by the indicators previously referred to as 'Core Output Indicators'. Until March 2011, these were the recommended indicators set out in Government guidance. These indicators measure quantifiable physical activities that are directly related to, and are a consequence of, the implementation of planning policies and cover topics such as business development, housing and environmental quality. Although Core Output Indicators have now been removed by Government, as an interim measure we have continued to report on many of these indicators as they still provide locally specific contextual information which will be useful in formulating Local Plan policies.

5.4 Following the adoption of Local Plan in July 2017, this approach will be reviewed and, in future AMRs, plan policies will be monitored in line with the framework established in the Plan.

5.5 The AMR assesses how the council's current planning policies are working and monitors the delivery of the council's development plan. Overall, it is clear that monitoring reports should broaden their focus to show overall how the planning function is performing and to reflect on the 'value added' to development by policy, development control, conservation and enforcement activity.

5.6 The structure of this report is based around the key themes of economy, housing, environment, community, transport and renewable energy. The monitoring for each of these areas is constantly evolving and improved upon during each monitoring year and this will continue to be the case as indicators evolve, and new ones are created, in response to new planning legislation and the council's own monitoring need.

5.7 The following sections present the monitoring results for the period April 2016-March 2017. Although we are now no longer required to report on the Core Output Indicators, as set out earlier, we continue as an interim measure to report on many of these indicators and also on additional indicators that were removed from the (now withdrawn) official list some time ago.

Monitoring Framework and Monitoring Results 5

Employment

5.8 The following section details the amount of land developed for employment in the borough. Employment development is that which is defined by the Use Classes Order as falling under B1 (Business)⁽⁵⁾, B2 (General Industry) and B8 (Storage and Distribution). Where appropriate, historical data is presented so that any trends can be identified. Please note that the figures set out within this chapter and any reference to allocations within the Local Plan relate to the 1999 Scarborough Borough Local Plan. Next year's AMR will include a full update of progress against the newly adopted 2017 Scarborough Borough Local Plan.

Total Amount of Additional Employment Floorspace - by Type

5.9 'Total amount of additional employment floorspace by type' indicates the amount of land developed for employment use in Classes B1, B2 and B8. As there are several sites in the borough which are classed as 'mixed use', containing two or more of the use categories, an additional category (mixed use) has been added for reporting purposes. The developments are shown in square metres, and are gross (external) measurements.

	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17
B1 Category A	580	0	167.66	1006.6	185.2	307.4
B1 Category B	0	0	0	0	0	0
B1 Category C	200	0	218.4	58.4	1178.9	573
B2	1016	345	0	99	2081.5	0
B8	698	9.91	232	786.8	2982	445
Mixed	838.75	253.5	0	832	0	0
Total	3332.75	608.41	618.06	2782.8	6427.6	1325.4

Table 5.1 Total Amount of Additional Employment Floorspace by Type (Square Metres)

5.10 The total land developed for employment in the borough in this reporting period has been 1,325.4sqm. This represents a significant decrease on last year's reported figure. Last year's growth in the amount of developed employment floorspace was due to many larger schemes being completed within the borough, resulting in a notable increase in overall employment floorspace. During this monitoring period, smaller schemes have been completed resulting in a modest increase in overall employment floorspace.

Total Amount of Additional Employment Floorspace by Type - by Settlement

5.11 This indicator has been included to enhance the spatial/location element of monitoring and to move from solely 'land use planning' monitoring. During this monitoring period, the amount of land developed for employment in Scarborough⁽⁶⁾ was 1,034.4sqm (B1a and B8). The amount of land developed for employment in Whitby was 80sqm (B1a and B2).

5 Please note that B1a is 'office use' which is also reported in table 5.6

6 Newby/Scalby, Osgodby, Cayton, Eastfield, Crossgates define Scarborough

5 Monitoring Framework and Monitoring Results

Total Amount of Additional Employment Floorspace by Type - on Committed and Allocated Sites

5.12 This indicator looks at the amount of completions on committed or allocated employment sites within the borough. The developments are shown in square metres and are gross (external) measurements.

	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17
B1 Category A	0	0	0	0	0	0
B1 Category B	0	0	0	0	0	0
B1 Category C	0	0	0	0	0	0
B2	0	0	0	0	0	0
B8	0	0	0	0	864	0
Mixed	0	0	0	0	0	0
Total	0	0	0	0	864	0

Table 5.2 Completions on Committed and Allocated Sites (Square Metres)

5.13 There were no completions of employment floorspace on allocated or committed sites during 2016/17.

Total Amount of New Employment Floorspace on Previously Developed Land

5.14 This indicator looks at the percentage of land (by type), which is on brownfield land, as a percentage of the total amount of land developed (by type).

	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17
B1	100	-	-	-	-	-
Category A	100	-	100	100	100	100
Category B	-	-	-	-	-	-
Category C	100	-	100	100	100	100
B2	100	100	-	100	100	-
B8	100	100	100	100	100	100
Mixed Use	100	100	-	100	-	-
Total	100	100	100	100	100	100

Table 5.3 Employment Completions on Previously Developed Land (%)

5.15 In 2016/17, all development of new employment floorspace has been on previously developed land.

Monitoring Framework and Monitoring Results 5

Amount of Employment Land Available - by Type

5.16 This indicator looks at the total amount of land available for employment use through:

- Local Plan Allocations Table 5.4'Allocated Employment Sites Available (ha)'; and
- Planning Permissions Table 5.5'Employment Sites with Current Planning Permission'.

(a) Allocations

Use Class Type	Allocated Land in Local Plan 1999
B1	3.84
B2	0
B8	0
Mixed	19.19
Total	23.03

Table 5.4 Allocated Employment Sites Available (ha)

5.17 The majority of land allocated for B1, B2 and B8 use is included as 'mixed use'. The table refers to only allocated sites with no existing planning permissions. It should also be noted that there is no differentiation made in the Local Plan between Use Classes B1a,b or c. A substantial amount of land remains allocated.

(b) Planning Permissions

5.18 Table 5.5'Employment Sites with Current Planning Permission' shows sites for which planning permission has been granted and is still valid as of 31st March 2017. Information is provided in two forms; in hectares where no actual building is proposed (generally outline applications) and in floorspace for proposed buildings or extensions to existing premises. Both sets of data are shown below and care has been taken not to double count. Where an outline application exists for a large area of employment land and some development has taken place, the land available through the outline permission has been amended accordingly.

5 Monitoring Framework and Monitoring Results

Sites for which Planning Permission has been Granted		
	New Sites (ha)	Extensions / New Building on Existing Employment Sites (sqm)
B1 (No specific category)	-	4,111
B1 Category A	-	12,253
B1 Category B	-	56
B1 Category C	-	649
B2	-	-
B8	-	1,025
Mixed Use	31 ⁽⁷⁾	18,749
Total	31	36,843

Table 5.5 Employment Sites with Current Planning Permission

Total Amount of Additional Office Floorspace for 'Town Centre Uses'

5.19 This indicator looks at the total amount of completed office floorspace in the borough (a) and in town centres (b). Office space refers to A2 Office space (financial or professional services) or B1a (general office).

a) In the period 1 April 2016 to 31 March 2017, 349.4sqm of office space was completed in the borough. This represents a significant increase on last year's reported figure. As last year, this year has seen completions on smaller schemes within the borough. This is shown in Table 5.6 'Amount of Completed Office Development (Square Metres)'.

	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17
B1a	580	0	167.66	1006.6	185	307.4
A2	306	0	220.6	3146	0	42
A2 or B1a	0	0	0	0	0	0
Total	886	0	388.26	4152.6	185	349.4

Table 5.6 Amount of Completed Office Development (Square Metres)

b) This indicator looks at the total amount of completed floorspace (gross measurements) for town centre uses. For the purpose of this indicator, town centre uses are defined as Use Class Orders A2 and B1a. In the period of April 2016 to March 2017, 103sqm of office space was completed within the designated Town Centre (as defined within the Local Plan) of Scarborough. This represents a significant increase on the last year but remains still lower when compared with previous years.

7 total of all developable land for which permission is granted

Monitoring Framework and Monitoring Results 5

	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17
B1a	0	0	0	0	19	61
A2	112	0	220.6	361	0	42
Total	112	0	220.6	361	19	103

Table 5.7 Amount of Completed Office Development in Town Centres (Square Metres)

Has Your Authority Undertaken an Employment Land Review?

5.20 Scarborough Borough Council's Employment Land Review was updated and published in November 2015.

Conclusions

5.21 2016/17 saw a significant decrease in the amount of additional employment floorspace completed (compared to the previous two years) due to completions mainly on smaller schemes. However, completions in categories B1a and A2 ('office use') show a significant increase on last year's figures. Completions within the designated town centre areas took place in Scarborough only.

5.22 The provision of an adequate supply of high quality, diverse employment opportunities forms a strategic priority for the sustainable economic development and regeneration of Scarborough.

5.23 The Borough Council's updated Employment Land Review was published in November 2015. The ELR has fed into the production of the new (2017) Local Plan and draws the following conclusions:

- Although a large proportion (53.4 hectares) of employment land within the borough is currently vacant, undeveloped or derelict, the vast majority of this land is located at Scarborough Business Park (43 hectares), particularly the area to the south of the Business Park.
- Future demand for employment land has been calculated at around 35 hectares over the plan period (up to the year 2032), taking account of econometric modelling, emerging sectors (the proposed potash mine and off-shore wind farm), the growth aspirations of local businesses and the need to re-provide employment land likely to be lost to other uses.
- As the principal town in the Borough, Scarborough and its wider urban area should continue to be the focus for employment land provision. Scarborough Business Park is of strategic importance to the borough's economy and its role should be protected and enhanced during the new plan period (up to the year 2032) and beyond.

5 Monitoring Framework and Monitoring Results

- Given Whitby's physical and environmental constraints, particularly within the central areas of the town, the area of search for new employment land is limited to extensions to Whitby Business Park (as enabled by the recently adopted Whitby Business Park Area Action Plan).
- There is a clear need to allocate some land for business and industrial development in the south of the borough. Given the lack of development opportunities in Filey, this need could be met at Hunmanby Industrial Estate, which is the main location for business and industrial development in the south of the borough. This reflects the joint role of Filey and Hunmanby in providing services and facilities in the southern part of the borough.

Implications for the Local Plan

Local Plan policies should support employment opportunities to meet local needs and to strike the correct balance between housing and employment.

Local Plan policies should protect existing employment floorspace provision, but should also recognise that some existing premises do not meet the needs of modern day businesses. The Employment Land Review (Nov 2015) will inform the type and amount of future employment land provision within the emerging Local Plan policies. Policies will also seek the provision of high value jobs by maintaining a portfolio of employment sites. This should assist in the continued diversification of the borough's economy, limit daily out-commuting and ensure that net out-migration does not increase.

Housing

5.24 This section looks specifically at progress with new housing provision and provides an estimate of likely future provision (a 'housing trajectory') over the next 5 years. The chapter incorporates historical data and targets.

5.25 The progress of the new Local Plan through the examination with adoption in July 2017 means the AMR reflects the evidence used through the examination process. For example, as part of the background evidence that formed part of the submission, the Housing Background Paper provided a detailed analysis of the various sources of housing delivery and culminated in a detailed housing trajectory. Where relevant this has been updated, but much of the information forms a reliable basis for analysis in this AMR.

Net additional dwellings in previous years

5.26 This indicator provides information on residential completions since the commencement of the Local Plan period. Previous Annual Monitoring Reports are available on the Council's website and show completions for the period since 2003/04.

Monitoring Framework and Monitoring Results 5

5.27 This figure represents total completions including new build, change of use and conversion minus any losses through change of use and conversion or demolition. Figures are total number of completions, by application, for the year April to March.

Year	Net Additional Dwellings Completed
2011/12	268
2012/13	159
2013/14	240
2014/15	416
2015/16	352
2016/17	457

Table 5.8 Net Additional Dwellings

5.28 Since the reporting period 2011/12, a total of 1,892 net additional dwellings have been completed. This is an average of 315 dwellings a year.

5.29 The net completions for this year (2016/17) are the highest of the Plan period to date and is significantly above the average delivery rate (282) since the recession began to impact around 2007/08. The level of completions is again largely down to the contribution of a handful of greenfield sites; 20 completions at West Garth, Cayton; 135 at Middle Deepdale, Eastfield; 31 at Edgehill, Scarborough; 73 at High Mill Farm, Scalby; 36 at Helredale Gardens, Whitby; and 37 at Eskdale Park, Whitby. This is a trend which is expected to continue for the coming years as these schemes cumulatively have a large number of dwellings still to be constructed. Likewise, upon adoption of the Local Plan, this would see the release of numerous greenfield sites across the Borough.

Net and Gross additional dwellings for the reporting year (April 2016 - March 2017)

5.30 During the year 2016/17, a gross total of 486 dwellings were completed in the Borough, consisting of:

- 113 dwellings from conversions;
- 373 new build dwellings.

5.31 This was offset by:

- 2 dwellings lost by conversions to other uses or enlarged residential units;
- 25 dwellings already existed prior to being converted to extra residential units; and
- 2 dwellings were demolished.

5.32 This gave a net:

- Increase in dwellings from April 2016 to March 2017 of 457 dwellings.

5 Monitoring Framework and Monitoring Results

Windfall

5.33 During the year 2016/17, Scarborough Borough saw windfall development completions of 192 net dwellings which equates to 42% when taking into account sites allocated within the 1999 Borough Local Plan in addition to sites identified within the new Local Plan. Of the 457 net additional dwellings, the completions on extant or emerging allocations are as follows:

- West Garth, Cayton - 20 dwellings;
- Middle Deepdale, Eastfield - 135 dwellings;
- High Mill Farm, Scalby - 73 dwellings;
- Eskdale Park, Whitby - 37 dwellings.

Amount of Development (net and gross additional dwellings) by Settlement Type (April 2016 - March 2017)

5.34 This indicator has been included to make the AMR more spatial in its assessment of how development is taking place across the borough, by assessing the locations and quantity of development. This is to see if the pattern of development is generally following the settlement strategy. The following shows the breakdown of completions by settlement;

- Scarborough Urban Area⁽⁸⁾; 357 units (Gross)
- Whitby; 104 units
- Filey; 4 units
- Service Villages (cumulatively)⁽⁹⁾; 15 units
- Small Villages; 6 units.

Anticipated Amount of Development over full Plan period by Settlement Type

5.35 Factoring in this years completions, table 5.9 shows the overall distribution of housing as predicted over the Plan period. This is based on the actual completions from 2011/12 to 2016/17, the extant planning permissions after the discounting procedure has been applied, the 'known' sources of housing as explained later within paragraph 5.42, and the housing allocations from the new Local Plan as expected to come forward within the Plan period.

	Scarborough Urban Area	Whitby	Filey	Service Villages	Small Villages	TOTAL
Completions (2011/12-16/17)	1131	353	260	102	46	1892
Planning Permissions (Discounted)	2040	473	146	110	69	2838
'Known' Sources of Housing	120	60	0	56	64	300

8 Defined as Scarborough 'town', in addition to Newby / Scalby, Osgodby, Cayton, Eastfield and Crossgates.

9 Comprising Hunmanby, East / West Ayton, Seamer, Snainton, Burniston and Sleights.

Monitoring Framework and Monitoring Results 5

	Scarborough Urban Area	Whitby	Filey	Service Villages	Small Villages	TOTAL
Local Plan Allocations (predicted within Plan period)	4370	570	200	701	0	5841
TOTAL	7661	1456	606	969	179	10871
Percentage	70.47	13.39	5.57	8.91	1.65	

Table 5.9 Overall Net Housing Distribution over Plan period (2011/12-2031/32)

Projected net additional dwelling requirement up to end of Local Plan period (Housing Trajectory)

5.36 The AMR considers housing requirement as determined by the council's objective assessment of housing needs. The Council derived its Objective Assessment of Housing Needs in its document entitled "Delivering Housing in the Borough: An Objective Assessment of Housing Need" and this formed part of the Council's evidence base in the examination of the new Local Plan. Through the examination process this was adjusted slightly with the requirement of 450 dwellings per annum. The Inspector, in his final report in to the soundness of the Plan, stated the requirement for the Plan to deliver 9,450 net additional dwellings being delivered in the plan period 2011 to 2032 (450 dwellings per year) would be effective and justified. The trajectory that follows therefore uses this requirement as a basis for calculating supply in relation to requirement.

5.37 The starting point for calculating a five year requirement is considering supply since the commencement of the Plan period. The following shows delivery since 2011 in relation to the annual requirement of 450 dwellings per annum.

Period	Net Completions	Annual Local Plan Housing Requirement	Annual Over or Under Delivery	Cumulative Supply
2011-12	268	450	-182	-182
2012-13	159	450	-291	-473
2013-14	240	450	-210	-683
2014-15	416	450	-34	-717
2015-16	352	450	-98	-815
2016-17	457	450	7	-808

Table 5.10 Net Housing Completions (2011/12 - 2016/17)

5.38 Table 5.10 shows an undersupply to date of 808 dwellings. Factoring this into the five year requirement is shown in the following table. This results in a five year requirement of 3,670 dwellings. The requirement also includes a 20% buffer which is added in accordance with Paragraph 47 of the NPPF which states a 20% buffer should be brought forward from later in

5 Monitoring Framework and Monitoring Results

the plan period where there is a record of persistent under-delivery (or 5% where this is not the case). As shown in table 5.10, delivery has been less than the requirement in five of the six reporting years of the Plan period, therefore the 20% buffer is applied.

	Number of Dwellings
Requirement (450 x 5 years)	2250
+ / - over/under supply (+808)	3058
Plus 20% buffer	3670

Table 5.11 Five Year Requirement

Sources of Housing Delivery

5.39 The five year requirement of 3,670 dwellings in addition to the longer term requirements should be demonstrably met through the various sources of housing delivery. These sources comprise extant planning permissions, other sites within the planning process, and emerging Local Plan allocations.

5.40 As of 1st April 2017, there were extant planning permissions that would yield a total of 2,930 dwellings. As it is unrealistic to assume all of these permissions will be fully delivered, a discounting procedure is utilised. This was fully agreed as part of the Strategic Housing and Employment Land Availability Assessment process. This is explained within Appendix C of this document. However, is summarised as follows and shows the Council estimates 2,980 dwellings will come forward over the Plan period from this source:

Discounting of Existing Planning Permissions

Total number of dwellings from schemes of less than 10 units = 314,

Minus 17.4% discounting factor (55), equals 259.

Total number of dwellings from schemes of more than 10 units = 2616,

Minus the contribution of those schemes considered unlikely to come forward within Plan period (37), equals 2579.

259 + 2579 = 2838.

5.41 In addition to those sites with permission, there are a number of sites also in the process whereby as of 1st April 2017, planning permission had not yet been granted, referred to as 'known' sources of housing. There are a number of schemes or proposals that are under consideration, approved and awaiting a legal agreement, or known sites that are likely to be submitted in the short term. This source accounts for the delivery of 275 dwellings within the first five years of the Plan, and an additional 25 dwellings beyond the first five years.

Monitoring Framework and Monitoring Results 5

5.42 The replacement Scarborough Borough Local Plan was formally submitted to the Secretary of State in May 2016 and was adopted in July 2017. This included a range of housing allocations that, along with completions to date, extant planning permissions and 'known' sources of housing, would be sufficient in meeting the minimum housing requirement over the Plan period of 9,450 dwellings. As part of the submission, the accompanying Housing Background Paper included work that considered on a site-by-site basis the likelihood of allocated sites coming forward with estimations of timescales and likely yields. This work included estimations of the delivery of extant permissions and known sources of housing over ten dwellings. This work forms a basis for being updated annually and can feed in to an updated trajectory. The results of this work are presented in the trajectory that follows later in this chapter. The full detailed analysis can be found in the Appendices of the 2017 SHELAA. The list of Housing Allocations and an up-to-date estimation of yield for each site is as follows:

Settlement	Local Plan Site Ref and Address	Site Area	Indicative Yield
Scarborough	Site HA1 'Land off Springhill Lane, Scarborough'	2.08ha	40
	Site HA2 'Westwood Campus Site, Valley Bridge, Scarborough'	0.83ha	50
	Site HA3 '101 Prospect Mount Road, Scarborough'	0.43ha	30
	Site HA4 'Land at Yorkshire Coast College, Lady Edith's Drive, Scarborough'	4.62ha	140
	Site HA5 'Land at Dean Road, Scarborough'	1.3ha	95
Newby and Scalby	Site HA6 'Land off Lady Edith's Drive, Newby'	1.78ha	60
	Site HA7 'Land to east of Lancaster Park, Scalby'	35.42ha	900
Eastfield	Site HA8 'Land to north of Middle Deepdale (east of Deep Dale Valley), Eastfield'	22.93ha	600
	Site HA9 'Land to west of Middle Deepdale, Eastfield'	8.49ha	100
	Site HA10 'Land to north of Middle Deepdale (west of Deep Dale Valley), Eastfield'	16.5ha	500
	Site HA11 'Braeburn House, Moor Lane, Eastfield'	0.39ha	30
Cayton	Site HA12 'Land to west of Church Lane, Cayton'	2.12ha	80
	Site HA13 'Land to east of Church Lane, Cayton'	3.82ha	80
	Site HA14 'Land to south of Cayton' (Strategic Growth Area)	131.16ha	2500* (1575 estimated within Plan period)
Osgodby	Site HA15 'Land off Rimington Way, Osgodby'	4.26ha	90
Whitby	Site HA16 'Land off Stakesby Road, Whitby'	1.45ha	30
	Site HA17 'Land between West Thorpe and The Nurseries, Whitby'	0.3ha	10
	Site HA18 'Land opposite Whitby Business Park and to the South of Eskdale Park, Whitby'	17.91ha	320
	Site HA19 'Land adjacent Captain Cook Crescent, Whitby'	2ha	60

5 Monitoring Framework and Monitoring Results

Settlement	Local Plan Site Ref and Address	Site Area	Indicative Yield
	Site HA20 'Residential Care Home, 1 Larpool Lane, Whitby'	0.7ha	20
	Site HA21 'Land to the south of Upper Bauldbyes, Prospect Hill, Whitby'	2.39ha	70
	Site HA22 'Land at Whitby Golf Club (East), Whitby'	2.55ha	60
Filey	Site HA23 'Land to north of Scarborough Road, Filey'	4.86ha	60
	Site HA24 'Land off Church Cliff Drive, Filey'	1.62ha	30
	Site HA25 'Silver Birches, Station Avenue, Filey'	0.3ha	30
	Site HA26 'Land south of Brigg Road, Filey'	2.85ha	80
Hunmanby	Site HA27 'Land off Outgaits Lane, Hunmanby'	3ha	60
	Site HA28 'Land off Sands Lane, Hunmanby'	3ha	60
	Site HA29 'Land between Stonegate and Sheepdyke Lane, Hunmanby'	1.6ha	20
Seamer	Site HA30 'Land to north of Beacon Road and west of Napier Crescent, Seamer'	8.37ha	241
East and West Ayton	Site HA31 'Land to north and east of The Nurseries, East Ayton'	3.58ha	40
	Site HA32 'Land to south of Racecourse Road, East Ayton'	6.45ha	140
Burniston	Site HA33 'Land to west of The Grange, High Street, Burniston'	1.87ha	60
	Site HA34 'Land to north of Limestone Road, Burniston'	1.92ha	40
	Site HA35 'Land to south of Limestone Road, Burniston'	1.61ha	40
Total			6766
Total within Plan period			5841

Table 5.12

5.43 The sources of housing delivery discussed are fed into a housing trajectory that illustrates anticipated delivery of sites throughout the Plan period. This is shown below:

5 Monitoring Framework and Monitoring Results

5.44 The trajectory shows the delivery throughout the Plan period is sufficient to meet the overall requirement of 9,450 dwellings. With specific focus on identifying a deliverable supply of housing land for the first five years, the supply is calculated as follows:

	Number of Dwellings
Requirement (450 x 5 years)	2250
+ / - over/under supply (+808)	3058
Plus 20% buffer	3670
Contributions from:	
Extant Planning Permissions (discounted)	2316
Known Sources of Housing	275
Local Plan Allocations	1780
Total Contributions	4371

Table 5.13 Overview of Council's Five Year Supply

5.45 This shows a deliverable and available supply of 4,371 dwellings over the next five years. This is above the requirement of 3,670 dwellings which already includes a 20% buffer applied to the requirement and previous undersupply. This equates to a 5.96 years worth of deliverable housing supply.

The percentage of new and converted dwellings on previously developed land

5.46 This highlights the percentage of residential development on previously developed land ('brownfield') against the total number of gross dwellings completed for each year. 'Brownfield' land is defined in Annex 2 of NPPF.

5.47 The following table shows the percentage of brownfield development for each year 2011/12-2016/17.

Year	%age of dwellings on Previously Developed Land
2011/12	84.1
2012/13	78.9
2013/14	44.3
2014/15	32.2
2015/16	48.3
2016/17	35.6

Table 5.14 Brownfield Development as a percentage of Total Completions (2011/12-2016/17)

Monitoring Framework and Monitoring Results 5

5.48 Of the gross completions (April 2016 to March 2017), a majority (313) were on Greenfield sites with 173 dwellings on Brownfield sites. This is the fourth successive year that the rate of Greenfield delivery has been higher than that of Brownfield development. The Authority's performance of brownfield delivery since the commencement of the Plan period (2011/12 to present) now stands at 50.70%.

Percentage of new dwellings completed at less than 30 dwellings per hectare, between 30 to 50 dwellings per hectare and above 50 dwellings per hectare

5.49 In order to gain an understanding of the density of schemes, completions are broken down in to three categories of density. The table compares 2016/17 with the previous year's figures:

Dwelling per Hectare:	2011/12		2012/13		2013/14		2014/15		2015/16		2016/17	
	Amount	%	Amount	%	Amount	%	Amount	%	Amount	%	Amount	%
Less than 30	53	14.1	6	6.5	23	13.2	9	4.5	22	12.4	172	40.8
30 - 50	49	13.1	8	8.6	23	13.2	103	51.5	24	13.5	158	37.4
More than 50	273	72.8	79	84.9	128	73.6	88	44	132	74.2	92	21.8

Table 5.15 Density of residential development (Dwellings per Hectare - dph)

5.50 The overall density of development for 2016/17 is 35.6 dwellings per hectare. This is broken down as being 63.30 dwellings per hectare from conversions, and 30.76 dwellings per hectare from new build dwellings. It should be noted the figures this year are slightly skewed as this is the final AMR that only uses data for completed schemes only. For instance, the site at West Garth, Cayton for 162 dwellings was fully completed this year with the final 20 dwellings completed. This means this years figures include the density of the 162 dwellings. The monitoring system has been altered so that for future AMR's it will only be indicative of dwellings complete in that monitoring year whether a scheme is fully complete or not.

Affordable Housing Completions

5.51 This indicates the level of affordable housing completed which includes:

- Dwellings wholly funded through registered social landlords or local authorities;
- Dwellings funded through developers contributions (section 106 agreements);
- On-site affordable dwellings on allocated sites as required by Local Plan policy and Supplementary Planning Documents;
- Dwellings funded through other grant schemes including Flats above Shops grants and Houses in Multiple Occupation grants that provide affordable housing in perpetuity.

5 Monitoring Framework and Monitoring Results

5.52 The number of completions (through the planning application process only) is shown in the table below:

	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17
No. of affordable dwellings	73	45	32	240	45	116

Table 5.16 Affordable Completions and Contributions

5.53 This year has seen 116 affordable units completed. This means the cumulative delivery since the start of the Plan period of 551 dwellings which equates to 26.55% of the overall housing delivery.

The number of dwellings lost through conversion, demolition and change of use

Lost Through:	11/12	12/13	13/14	14/15	15/16	16/17
Conversions, Change of Use of enlarged residential dwellings	16	7	3	4	7	2
Demolitions	26	10	16	1	1	2
Total	42	17	19	5	8	4

Table 5.17 Number of Lost Dwellings

5.54 During this monitoring period, the number of dwellings lost through conversion, demolition or through change of use has remained low compared to the first three years of the Plan period.

Has your authority undertaken a Housing Needs Assessment, Strategic Housing Land Availability Assessment, Housing Market Assessment? If so please give the dates.

- The Scarborough Borough Strategic Housing Market Assessment 2015 (SHMA) was completed in October 2015.
- The Strategic Housing and Employment Land Availability Assessment (SHELAA) was updated for 2016/17 in Summer 2017.

Between 01/04/16 and 31/03/17, how many completed dwellings had:

- 1 bedroom**
- 2 bedrooms**
- 3 bedrooms**
- 4+ bedrooms**

How many completed flats, maisonettes or apartments had:

- 1 bedroom**
- 2 bedrooms**
- 3 bedrooms**
- 4+ bedrooms**

Monitoring Framework and Monitoring Results 5

Bedrooms	Houses / Bungalow	Flats	Total	Percentage (this year)
1	14	36	50	11.6%
2	118	41	159	36.8%
3	164	8	172	39.8%
4+	51	0	51	11.8%
Total	347	85	432	
Percent	80.3%	19.7%		

Table 5.18

Note: The figures in these tables will not tally with the gross completions as the information refers to completed schemes only. Please refer to paragraph 5.50 in relation to the change in monitoring as of the 2018 update.

Between 01/04/16 and 31/03/17, how many completed dwellings were:

- a. **Detached**
- b. **Semi-detached**
- c. **Terraced**
- d. **Flats**

Detached	Semi-detached	Terraced	Flat
97	99	149	88

Table 5.19

Note: The figures in these tables will not tally with the gross completions as the information refers to completed schemes only. Please refer to paragraph 5.50 in relation to the change in monitoring as of the 2018 update.

5 Monitoring Framework and Monitoring Results

Gypsies and Travellers

Net additional pitches

5.55 This indicator shows the number of Gypsy and Traveller pitches delivered. No net additional pitches were gained between 1 April 2016 and 31 March 2017.

Provision of Sites for Gypsies and Travellers

a) Assessing the housing needs for Gypsies and Travellers

5.56 A county-wide assessment was completed in May 2008 regarding the accommodation needs of Gypsies and Travellers. To supplement findings from this report, the council commissioned a further Gypsy and Traveller Assessment which was completed in June 2009.

5.57 The latest Gypsy, Traveller and Travelling Showpeople Accommodation Assessment (GTTSA) was completed in November 2013. The study sought to provide an evidence base to enable the authority to comply with their requirements towards Gypsies, Travellers and Travelling Showpeople under the Housing Act 2004, the National Planning Policy Framework 2012 and Planning Policy for Traveller Sites 2012.

b) How many Gypsy and Traveller sites were in the Authority as at 31 March 2017?

5.58 There are no permanent gypsy and traveller sites in the borough. One short term temporary site is currently made available at the time of Seamer Fair.

c) Between 1 April 2016 and 31 March 2017:

- **How many planning permissions were granted and/or refused for Gypsy and Traveller sites;**
- **How many planning refusals were appealed for Gypsy and Traveller sites;**
- **How many planning permission were granted on appeal for Gypsy and Traveller sites;**
- **How many existing sites were lost as a result of development or closure;**
- **What has been the change in the number of unauthorised pitches?**

5.59 There have been no planning permissions refused or granted, no appeals made and no planning applications granted on appeal for Gypsy and Traveller sites between 1 April 2016 and 31 March 2017. As no lawful Gypsy and Traveller sites exist, no sites were lost for the reporting year. As of 31 March 2017, no unauthorised pitches were in use.

Monitoring Framework and Monitoring Results 5

Conclusions

5.60 For the year 2016/17, a net additional 457 dwellings were completed across the Borough. This is the highest level of the Plan period (since 2011/12) and is the first reporting year of the plan period whereby the Council has delivered more than its per annum requirement (450 dwellings per annum). The cumulative delivery of the Local Plan period is now 1,892 dwellings. Through the Local Plan examination process, the Inspector agreed with the Council's Objective Assessment of Housing Need and the requirement of 450 dwellings per annum throughout the Plan period. This results in a revised undersupply to date of 808 dwellings. Factoring this into the requirement and including a 20% buffer means the Council's five year requirement is 3,670 dwellings. As is demonstrated in the housing trajectory, the Council has identified sufficient land that could deliver 4,369 dwellings. This will again be reviewed through further iterations of this document and the Council's Strategic Housing and Employment Land Availability Assessment.

Implications for the Local Plan

Local Plan policies should continue to secure the delivery of a range of housing types and sizes to meet local needs and to enable first time buyers to enter the housing market. At the same time, policies must be flexible enough to adapt to changing market conditions and to enable the provision of affordable family dwellings. The market position will be monitored alongside housing delivery and household requirements.

The Local Plan needs to secure the delivery of housing and affordable housing to meet demand. This will be informed by the Strategic Housing and Employment Land Availability Assessment (SHELAA) and the Strategic Housing Market Assessment (SHMA). The trend of affordable housing delivery falling short of targets has continued over the past number of years and the Local Plan will therefore need to investigate the reasons for this shortfall (particularly the implications of the slowdown in the housing market) and further review the effectiveness of affordable housing policies. In addition, considering that the average age of the population is set to increase, the Local Plan contains policies to provide for the needs of older people, both in the market and affordable sectors.

Transport

5.61 Transport and access to jobs, education, shopping, leisure facilities and services have a direct impact on people's quality of life. A safe, efficient and integrated transport system is important in supporting a strong and prosperous economy within Scarborough. This can contribute towards the council's overall vision of ensuring the town is thriving, inclusive, healthy and sustainable.

5.62 The Local Plan seeks to improve connectivity, minimise the distance and length of the journey, make best use of existing public transport and the highways network while delivering sustainable transport choices.

5.63 North Yorkshire County Council, as the Highway Authority, are currently responsible for the monitoring of the existing public transport and the highways network.

5 Monitoring Framework and Monitoring Results

5.64 Future AMRs will incorporate the monitoring of the full set of targets and indicators as set out in the new Local Plan.

Implications for the Local Plan

The Local Plan must contain policies to encourage integrated public transport, cycling and walking in order to provide alternatives to private car use.

Retail

5.65 This section looks at progress in the borough in terms of retail development. It provides a picture of the current vitality and health of the town centres. The following is a brief summary of the current floorspace provision in the borough's town centres. This will allow the indicators, and data relating to the retail sector that follow, to be understood in the context of the current situation.

5.66 The following table summarises the amount of retail floorspace (Use Class A1) in the defined town centres of Scarborough, Whitby and Filey. It uses figures from GOAD plans (2010/11), which are detailed maps of retail areas showing the individual retail units. A conversion factor of 3.75% is used to calculate internal (net) floorspace.

Area	Gross Floorspace (m ²)	Net floorspace (m ²)
Scarborough	69,960	67,336.5
Whitby	25,880	24,909.5
Filey	5,610	5,399.6

Table 5.20 Retail Floorspace (Use Class A1) in the Towns of Scarborough, Whitby and Filey

Amount of completed retail development

5.67 This indicator looks at the total amount of completed retail floorspace in the borough (a) and in town centres (b). The developments are shown in square metres and are gross (external) measurements.

Area	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17
Gross completed floorspace	2330	3778.1	4,995	593.95	353	1,741.5
Gross loss of floorspace	1527.95	973.5	1,477.55	1,934.9	1,122.7	770.5

Monitoring Framework and Monitoring Results 5

Area	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17
Net gain in floor space	802.05	2804.6	3,517.45	-1,340.95	-769.7	971

Table 5.21 a) Amount of Completed Retail Floorspace in the borough

a) There has been significant loss of retail floorspace during 2016/17 but overall retail floorspace has shown a successive net gain for the first time since 2014.

The reduction in gross completed retail floorspace in the borough during this reporting period is due to the completions of only one major development (Lidl supermarket) and other completions on small schemes only, whilst previous year's completions (prior to 2015) provided large scale developments.

Area	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17
Gross completed floorspace	1111	0	0	228	280	138
Gross loss of floorspace	387	226.1	356.6	756.8	601.3	359.5
Net gain in floorspace	724	-226.1	-356.6	-528.8	-321.3	-221.5

Table 5.22 b) Amount of Completed Retail Development in Designated Town Centres

b) Whilst this reporting period has seen a welcome increase in gross completed floorspace for retail development in designated town centres, there was again a gross loss of retail floorspace. This has resulted in a net loss in floorspace for the fifth consecutive reporting period. This is partly due to an ongoing trend to convert retail units to A3 use.

Loss of retail units to other uses

	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17
Number of Units	21	15	17	20	11	12

Table 5.23 Loss of Retail Units to Other Uses

5.68 In the period 2016/17, a total of 12 retail units have been lost from retail to other uses. Three of these losses have occurred in designated shopping areas (as defined within the Local Plan 1999), namely in the Secondary Shopping Area of Scarborough.

5 Monitoring Framework and Monitoring Results

What was the number of vacant units and percentage of vacant floorspace in defined town centres?

5.69 There were 51 vacant units within the town centre of Scarborough (as of October 2016). This represents 12.69% of the overall retail floorspace within the defined town centre of Scarborough. More recent data (March 2017) for Scarborough shows 58 vacant units within the town centre of Scarborough which represents 14.43% of the overall retail floorspace within the defined town centre of Scarborough.

5.70 In the defined town centre of Whitby, there were 7 vacant units (as of October 2016) which represents 2% of the overall retail floorspace within the defined town centre of Whitby.

5.71 In the defined town centre of Filey, there were 4 vacant units (as of October 2016) which represents 4.4% of the overall retail floorspace within the defined town centre of Filey.

Conclusion

5.72 2016/17 has shown a successive net gain (971sqm) of overall retail floorspace across the borough for the first time since 2014. However, whilst this reporting period has seen a welcome increase in completed floorspace for retail, there was again a gross loss of retail floorspace in designated town centres.

Leisure and Tourism

5.73 This section looks at leisure and tourism issues within the borough.

Leisure

Amount of Completed Leisure/Tourism Development ⁽¹⁰⁾

5.74 This indicator looks at the total amount of completed leisure floorspace in the borough (a) and in town centres (b).

	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17
a) Gross Floorspace (m ²) - borough	4794.8 ⁽¹¹⁾	360	707.7	13,098 ⁽¹²⁾	3375 ⁽¹³⁾	4512
b) Gross Floor space (m ²) - town centre	0	0	0	0	0	0

Table 5.24 Amount of Completed Leisure Development (Overall and Town Centre)

10 Note: This Indicator also relates to employment and retail developments respectively.

11 in addition to this, there are a further 35.9ha of completed leisure/tourism development

12 in addition to this, there are a further 3.79ha of completed leisure/tourism development

13 in addition to this, there are a further 4ha of completed leisure/tourism development

Monitoring Framework and Monitoring Results 5

5.75 The total land developed for leisure and tourism in the borough in this reporting period has been 4,512sqm. This represents a decrease on last year's reported figure. However, figures have been unusual high as previous years have seen the completion of large scale developments. It should be noted that the overwhelming majority of completed leisure development this year was due to one large scale development of a Water Park.

Percentage of Eligible Open Spaces Managed to Green Flag Award Standard

5.76 The Green Flag Award® scheme is the benchmark national standard for parks and green spaces in the UK. It recognises and rewards the best green spaces in the country. The Scheme is licenced to Keep Britain Tidy by The Department for Communities and Local Government (DCLG) who own the Green Flag Award Scheme. The Green Flag Award is one of a number of accreditation schemes that recognises excellence in the management of our public space.

5.77 At the present time, four open spaces in the borough have been awarded with the Green Flag Award. These are Pannett Park in Whitby, Falsgrave Park in Scarborough, Peasholm Park in Scarborough and Glen and Crescent Gardens in Filey.

5.78 Pannett Park amounts to 3.32ha, Falsgrave Park amounts to 5.3ha, Peasholm Park amounts to 15.24ha and Glen and Crescent Gardens to 12.6ha in size. This compares to the total area of borough parks which is 389.5 ha and represents 9.4% of the borough's eligible open spaces managed to Green Flag standard.

Has Your Authority undertaken an Audit of Open Space, Sport and Recreational Facilities?

5.79 Scarborough Borough Council has produced a Green Space Audit (May 2014) and a Playing Pitch Strategy (October 2013) as a means of determining what green space, sports and recreation provision is required. These documents have fed into the production of the Green Space Supplementary Planning Document (SPD), which aims to ensure that new housing developments deliver accessible, high quality green spaces that meet the demand generated by new residents and, where relevant, to improve the quality of nearby existing green spaces. The Green Space SPD was adopted in November 2014.

Implications for the Local Plan

The Local Plan will need to protect community facilities, both in urban and rural areas. It will also need to take account of future changes in population and, where a need arises, it will need to provide the appropriate amount of local services and facilities to meet the changes in requirements.

The Local Plan will also need to deliver the funding through S.106 agreements to deliver current play and recreation projects, as well as allocate areas for future expansion.

5 Monitoring Framework and Monitoring Results

Tourism

5.80 Tourism is fundamental to the borough's economy. Over 7 million visitors are attracted to the borough annually, spending upwards of £520 million. The contribution to the economy is estimated to support approximately 12,600 Full-Time Equivalent Jobs in the borough; a 4% increase compared to 2013.⁽¹⁴⁾ The nature of the tourism industry means much of the expenditure has a strong seasonal influence and the Local Plan seeks to support the vitality of a year-round tourism economy.

5.81 The Borough Council has adopted a Visitor Economy Strategy (2014-2024) which aims to strengthen the tourism offer through four strategic priorities; target existing and new markets with growth potential, develop a year round product that meets market demand, ensure a high quality environment and improve visitor management, and invest in people and business networks. The Local Plan seeks to assist in meeting these objectives.

5.82 It remains essential that the borough has an adequate range of visitor accommodation that is able to meet current and future aspirations of the tourism market. There is continued pressure to convert visitor accommodation to other uses, particularly from guest houses to residential uses. This must be carefully monitored as the appeal of the borough as a tourism destination could be threatened with a shortage of quality and range of accommodation types.

5.83 This current local indicator concentrates on holiday accommodation which falls under the category of hotels and guest houses, but all forms of holiday accommodation are recorded by the council.

Hotels and Guest Houses - gains and losses within the borough & gains and losses within the designated Prime Holiday Areas

5.84 Table 5.25'Overall Net Change in Guest House/Hotel Accommodation' highlights the situation with respect to the loss of hotels and guest houses in the borough since 2011 both within and outside Prime Holiday Areas (PHAs). The number of bed spaces is approximate, based on the nature of the facility and number of beds or bed spaces if known.

Year	No. of Hotels/Guest Houses		No of Bed Spaces (estimated)	
	Total	PHA	Total	PHA
2011/12	-8	0	-168	0
2012/13	-2	-1	-28	-14
2013/14	-3	-3	-94	-94
2014/15	-1	-1	-36	-30
2015/16	-3	-3	-116	-108
2016/17	-2	0	-48	0

Monitoring Framework and Monitoring Results 5

Year	No. of Hotels/Guest Houses		No of Bed Spaces (estimated)	
	Total	PHA	Total	PHA
Total	-16	-5	-490	-246

Table 5.25 Overall Net Change in Guest House/Hotel Accommodation

5.85 During the year 2016/17, one new hotel/guest house was created. However, three hotels/guest houses were lost which again resulted in an overall loss. These losses were to residential uses such as single dwellings. None of the losses occurred in the Prime Holiday Area. The total change in bed spaces was a net loss of 48. Since the new reporting period started in 2011, there is an overall loss of bedspaces (490) with a loss of 246 within the PHA.

5.86 This year has also seen a net addition of 64 holiday accommodation units in the borough resulting in a net increase in bed spaces of approximately 211. This was a result of a high completion rate at some holiday parks.

5.87 The data highlights the fact that although policies are in place to protect hotels in the Prime Holiday Areas, over recent years there has been an overall loss of bed spaces. The level of loss is currently not regarded as significant in terms of the Borough Tourism Strategy. The losses have been generally attributed to the conversion of the smaller guest houses and hotels to private residences including flats. Upcoming developments including holiday accommodation at the Sands on Scarborough North Bay are likely to come forward in the near future, increasing bed spaces.

5.88 There has also been an expansion of self-catering holiday units. This is part of an ongoing national trend and is supported within the Local Plan, providing that it continues to comply with other policies. Ultimately these developments will help to broaden the type of holiday accommodation available within the borough.

Number of beaches with a nationally recognised award

5.89 The Borough Council manages eight beaches (two are in the National Park). Four are resort beaches (Filey, North Bay Scarborough, South Bay Scarborough and Whitby) and four are rural beaches (Cayton Bay, Robin Hoods Bay, Sandsend and Runswick Bay).

5.90 These eight beaches are covered by the EU Bathing Water Directive standards. In 2017, seven of those eight beaches have picked up the Seaside Award which recognises and rewards beaches that achieve the highest standards of beach management. Two beaches (Whitby and Scarborough North Bay) once again have secured their existing Blue Flag status by meeting the highest international standard of water quality.

Health and Community Facilities

5.91 This section currently looks at health service provision, but may be expanded to consider other areas of community facility in the future. For information, primary care facilities focus on the treatment of minor injuries and illnesses, deal with minor surgery and the ongoing management of chronic conditions and preventative care. It is the first point of contact for most people and is delivered by family doctors (GPs), nurses, dentists, pharmacists and opticians.

5 Monitoring Framework and Monitoring Results

Secondary care covers more complex medical care that cannot be undertaken in the primary care sector, and includes care services delivered by organisations such as hospital trusts, mental health trusts. The two often work in conjunction.

Provision to Health Care Facilities

Provide the location and type of new/expanded primary and secondary health care facilities that became operational between 1 April 2016 and 31 March 2017

5.92 In this monitoring period, no new primary health care facility became operational that were delivered through planning consents.

Provide the location and type of any losses of primary and secondary health care facilities between 1 April 2016 and 31 March 2017

5.93 In this monitoring period, one primary health care facility was lost. This was in Scarborough.

Built Environment and Heritage

Quantity and Quality/Condition of Historic Attributes

Between 1 April 2016 and 31 March 2017, how many planning applications:

(i) were referred to Historic England due to the impact on historic environments?

5.94 28 applications, including Listed Building Consents, Conservation Area Consents and planning applications were submitted for comment to Historic England (formerly English Heritage).

-of these referrals, how many were approved despite a sustained objection by Historic England?

5.95 No applications were approved with a sustained objection from Historic England.

(ii) were made for buildings on the 'At Risk' Register?

5.96 No application was made.

-of these applications, how many were approved?

5.97 N/A

Number of Conservation Areas designated which have adopted Character Appraisals

5.98 There are 28 designated Conservation Areas in the local authority planning area. No Conservation Area Appraisals/Updates have been completed in this monitoring period.

5.99 It is intended to ensure that at least 50% of all Conservation Areas have current/updated appraisals pending completion of Scarborough's appraisal. As the extent of Scarborough's Conservation Area is significantly larger than the rest of the Conservation Areas across the borough, its review is still ongoing.

Monitoring Framework and Monitoring Results 5

5.100 At present, 15 of the local authority's designated Conservation Areas have an up-to-date (adopted) Character Appraisal. These are Scalby, Weaponness, Seamer, Falsgrave, Snainton, Dean Road / Manor Road Cemeteries, Cloughton, Sandsend, Brompton, Filey, Wykeham and Ruston, East and West Ayton and Whitby.

Number of Buildings at Risk

5.101 There are two Buildings at Risk, shown in the table below.

Building and Location	Grading	Condition
Church of St Stephen, High Street, Snainton	Listed Place of Worship grade II	Poor
Church of St Martin, Main Street, Seamer, Scarborough	Listed Place of Worship grade I	Poor

Table 5.26 Buildings at Risk in Scarborough Borough Local Plan Area

Source: *Historic England*

Natural Environment

Biodiversity

Change in areas of biodiversity importance

5.102 To show losses or additions to biodiversity habitats. Biodiversity habitat areas can include:

- Areas of biodiversity importance including sites of international, national, regional, sub-regional or local significance
- Local biodiversity (proportion of local sites where positive conservation management has been, or is being implemented)

5.103 The Borough Council, as a member of the Scarborough Biodiversity Action Group, has produced and adopted the Scarborough Biodiversity Action Plan (BAP). This has resulted in 12 new priority habitats and 11 new priority species being adopted for the borough (as shown in Table 3.1'SBAP Species and Habitats'). The council is not aware that there have been any losses in either priority habitats or species during the period 2016/17.

5.104 There has been no change in the number of designated International or National Sites in the borough.

Biodiversity Action Plan

5.105 The Borough Council adopted its Biodiversity Action Plan in April 2005. This BAP had a lifespan of five years and is currently under review.

5 Monitoring Framework and Monitoring Results

Landscape Character Assessments

5.106 A Landscape Character Assessment and Sensitivity Study for the borough area was completed in February 2013.

Flood Protection and Water Quality

5.107 This section relates to the current situation within the borough relating to flood protection and water quality. Information is provided by the Environment Agency to the local planning authority with reference to planning applications where flood protection and/or water quality may be an issue. This indicator analyses if the comments and advice of the Environment Agency are taken into consideration.

Number of planning permissions granted contrary to Environment Agency advice on flooding and/or water quality grounds

5.108 Of the 24 planning applications referred to the Environment Agency, none were granted contrary to the advice of the Environment Agency during the period 2016/17.

Has your Authority undertaken a Strategic Flood Risk Assessment (SFRA), and is it compliant with the NPPF?

5.109 To inform the Local Plan, a SFRA was undertaken (jointly with Ryedale DC, NYMNPA and English Heritage) in 2005. This was updated during 2009/10. The SFRA is compliant with the NPPF.

5.110 The NPPF sets out Government policy on meeting the challenge of climate change, flooding and coastal change. The aims of this document are to ensure that flood risk is taken into account at all stages in the planning process to avoid inappropriate development in areas at risk of flooding, and to direct development away from areas of highest risk.

Air Quality

5.111 Air quality in the borough as a whole is very good, possibly due to the predominately rural nature of the borough and the lack of any severely congested roads. There is no Air Quality Management Area (AQMA) in the local plan area.

Renewable Energy and Energy Efficiency

5.112 To address climate change, local authorities are advised to approach energy use within the context of the energy hierarchy, addressing sustainable construction and design as well as considering less polluting methods of energy generation. New renewable energy schemes, which have no adverse impacts on the existing landscape are encouraged by the authority to reduce the emission of greenhouse gases.

Monitoring Framework and Monitoring Results 5

5.113 The Borough Council along with North Yorkshire County Council and the other North Yorkshire District Councils commissioned a Renewable Energy Study for North Yorkshire which was completed in late 2005. The study identifies and assesses potential for renewable energy production to assist preparation of policies in the Local Plan and consideration of planning applications.

5.114 Aecom was commissioned by North Yorkshire and York (NY&Y), via Local Government Yorkshire and Humber (LGYH), to develop a sensitivity framework and an appraisal methodology for using landscape sensitivity as a tool for policy development and decision making in relation to renewable and low carbon energy (RLCE) development within the sub-region (North Yorkshire and York) which was completed in February 2012.

Renewable Energy Generation

5.115 This indicator is included to show the amount of renewable energy generation by installed capacity and type.

Between 1 April 2016 and 31 March 2017 what was:

- i) renewable energy developments/installations granted planning permissions?;**
- ii) completed renewable energy development/installations?;**
- iii) renewable energy capacity in extant planning permissions?**

5.116 For the period 2016/17, three applications were granted planning permissions. Five schemes were implemented. Due to the lack of information provided in planning applications, precise information on energy capacity in extant planning permissions is not available.

Implications for the Local Plan

The Local Plan should continue to protect both natural and built heritage, promote energy efficiency and meet renewable energy targets, as well as guide development towards areas of lower flood risk.

5 Monitoring Framework and Monitoring Results

List of Indicators A

A List of Indicators

Appendix A List of Indicators

Indicator	Level of Indicator
Amount of additional employment floorspace - by type	former National Core Output Indicator (NCOI)
Amount of additional employment floorspace by type - by settlement type	Local Indicator
Amount of additional employment floorspace by type - on committed and allocated sites	former NCOI
Amount of new employment floorspace on previously developed land	former NCOI
Amount of employment land available - by type	former NCOI
Net additional dwellings in previous years	former NCOI
Net and gross additional dwellings for the reporting year	former NCOI
Projected net additional dwelling requirement up to end of RSS period or over a 10-year period from its publication, whichever is the longer	former NCOI
The annual net additional dwelling requirement	former NCOI
Annual average number of net additional dwellings to meet overall housing requirements having regard to the previous years performance	former NCOI
The percentage of new and converted dwellings on previously developed land	former NCOI
Percentage of new dwellings completed at less than the 30 dwellings per hectare, between 30-50 dwellings per hectare and over 50 dwellings per hectare	former NCOI
Affordable housing completions	former NCOI
Amount of additional retail, office and leisure developments for 'town centre uses'	former NCOI
Amount of additional retail, office and leisure developments respectively in town centres	Local Indicator
Percentage of eligible open spaces managed to Green Flag Award standard	Local Indicator

List of Indicators A

Indicator	Level of Indicator
Change in areas of biodiversity importance including change in priority habitats value including sites of international, national, regional, sub-regional or local significance	former NCOI
Renewable energy generation	former NCOI
Has your authority undertaken and Employment Land Review and do you have a five-year land supply?	Local Indicator
What was the number of vacant units and percentage of vacant floorspace in defined town centres	Local Indicator
Between 01.04.14 and 31.03.15, how many planning permissions were granted for farm diversification schemes	Local Indicator
What is the number of dwellings planned for in the Local Authority's development plan on previously developed land and through conversion / change of use	Local Indicator
Between 01.04.14 and 31.03.15, how many dwellings have been completed on land not allocated for housing in the development plan	Local Indicator
Amount of housing development by settlement type	Local Indicator
As per Core Indicator H3, but with dwellings on greenfield, how many for agricultural use?	Local Indicator
Has your authority undertaken a Housing Needs Assessment; Housing Market Assessment and Strategic Housing Land Availability Assessment? If so, please give the dates	Local Indicator
<p>Between 01.04.14 and 31.03.15, how many completed houses or bungalows had:</p> <p>a) 1 bedrooms</p> <p>b) 2 bedrooms</p> <p>c) 3 bedrooms</p> <p>d) 4 bedrooms</p>	Local Indicator

A List of Indicators

Indicator	Level of Indicator
<p>e) 5+ bedrooms</p> <p>How many completed flats, maisonettes or apartments had:</p> <p>a) 1 bedrooms</p> <p>b) 2 bedrooms</p> <p>c) 3 bedrooms</p> <p>d) 4+ bedrooms</p> <p>Between 01.04.14- 31.03.15, how many completed dwellings were: a) flats, apartments, maisonettes b) terraced c) semi-detached d) detached</p>	
<p>The number of dwellings lost through conversion, demolition and change of use</p>	<p>Local Indicator</p>
<p>Amount of net additional pitches gained in the reporting period</p>	<p>former NCOI</p>
<p>Provision of sites for gypsies and travellers</p>	<p>Local Indicator</p>
<p>Has your authority adopted the RTS accessibility criteria in Local Transport Plans and emerging Local Plan</p>	<p>Local Indicator</p>
<p>Provision to health care facilities</p>	<p>Local Indicator</p>
<p>Has your authority undertaken an audit of open space, sport and recreational facilities</p>	<p>Local Indicator</p>
<p>Biodiversity action plan and landscape character assessment</p>	<p>Local Indicator</p>
<p>Has your LA undertaken a Strategic Flood Risk Assessment (SFRA) if so when, and is it NPPF compliant?</p>	<p>Local Indicator</p>
<p>Quantity and quality/condition of historic attributes</p>	<p>Local Indicator</p>
<p>Loss of retail uses to other uses</p>	<p>Local Indicator</p>
<p>Number of buildings at risk</p>	<p>Local Indicator</p>

List of Indicators A

Indicator	Level of Indicator
Hotels and guesthouses- losses and gains within the Borough	Local Indicator
Hotels and guesthouses- losses and gains within the Borough in the designated Prime Holiday Areas	Local Indicator
Number of beaches with a nationally recognised award	Local Indicator

Table A.1 Local Plan Indicators

A List of Indicators

Graphs, Charts and Tables B

B Graphs, Charts and Tables

Appendix B Graphs, Charts and Tables

Demographic Structure

Population

	1991 Population	2001 Population	1991-2001 (% Change)	2011 Population	2001-2011 (%Change)
Scarborough Borough	108,743	106,243	-2.3%	108,800	2.41%
North Yorkshire	541,760	569,660	5.15%	598,400	5.05%
Yorkshire & Humber	4,936,133	4,964,833	0.58%	5,283,700	6.42%
England & Wales	50,748,016	52,041,916	2.55%	56,075,900	7.75%

Table B.1 Population Change 1991-2011

Source: 2011 Census (National Statistics Web site www.ons.gov.uk)

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	Population (2001 Census)	Population (2011 Census)	% Change
Borough	106,243	108,793	2.4%
Scarborough ⁽¹⁵⁾	50,120	52,846	5.4%
Whitby ⁽¹⁶⁾	13,580	13,213	-2.7%
Filey	6,820	6,530	-4.3%
Rest of borough	36,030	36,204	0.5%

Table B.2 Local Population Change 2001-2011

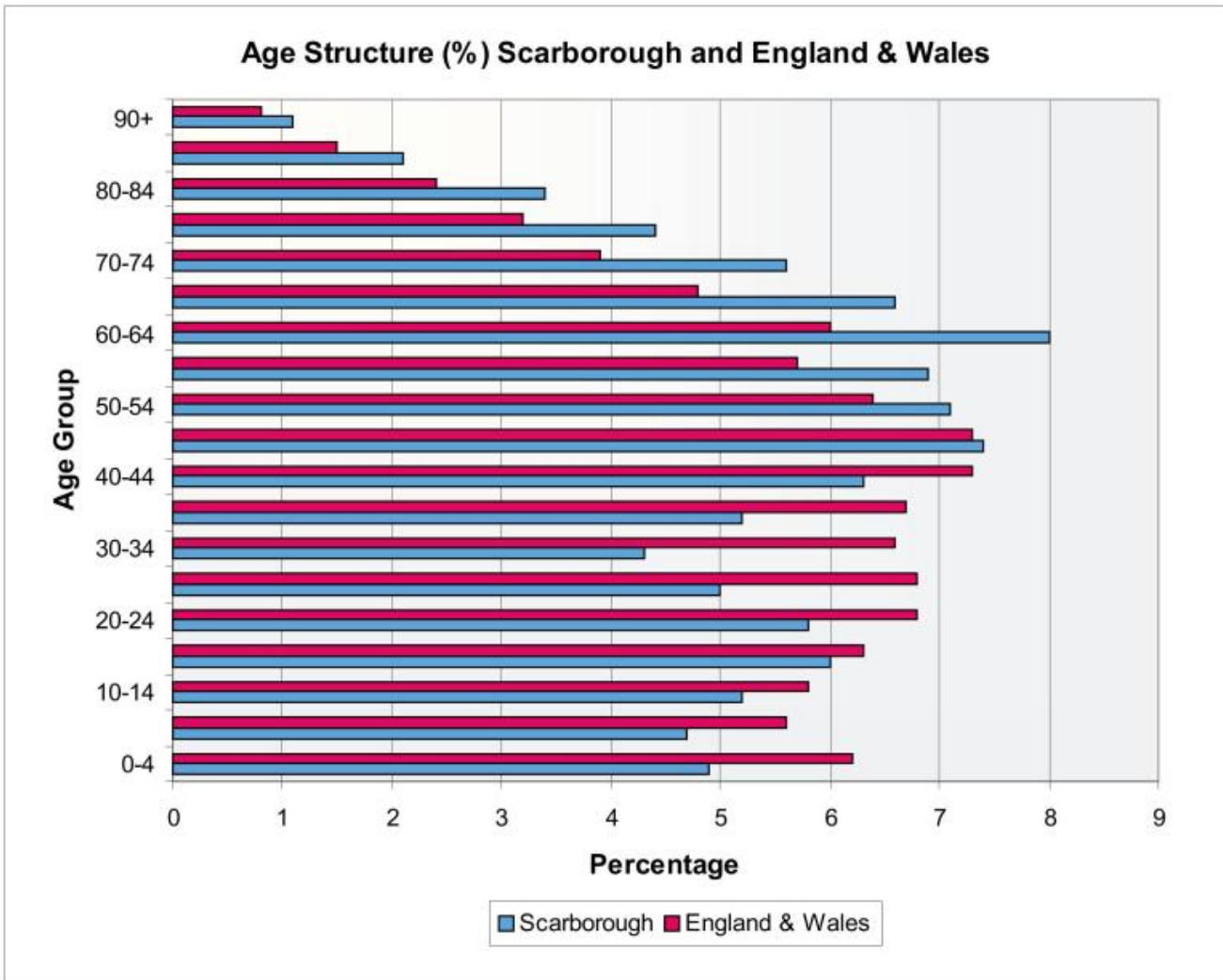
Source: 2011 Census (National Statistics Web site www.ons.gov.uk)

15 Scarborough consists of Castle, Central, Eastfield, Falsgrave Park, Newby, North Bay, Northstead, Ramshill Stepney, Weaponness and Woodlands wards

16 Whitby consists of Mayfield, Streonshalh and Whitby West Cliff wards

Graphs, Charts and Tables B

Age Structure



Picture B.1 Age Groups of Scarborough Borough and England Wales 2011

Scarborough	2001		2011		% Change
	No	%	No	%	
Totals	160,243	100%	108,800	100%	2.22%
0 - 4	5,057	4.8%	5,300	4.9%	4.81%
5 - 9	5,965	5.6%	5,100	4.7%	-14.50%
10 - 14	7,010	6.6%	5,700	5.2%	-18.69%
15 - 19	6,102	5.7%	6,500	6.0%	6.52%
20 - 24	4,782	4.5%	6,300	5.8%	31.74%
25 - 29	5,188	4.9%	5,400	5.0%	4.09%
30 - 34	6,228	5.9%	4,700	4.3%	-24.53%

B Graphs, Charts and Tables

Scarborough	2001		2011		% Change
	No	%	No	%	
35 - 39	7,129	6.7%	5,700	5.2%	-20.04%
40 - 44	7,145	6.7%	6,900	6.3%	-3.43%
45 - 49	6,807	6.4%	8,000	7.4%	17.53%
50 - 54	8,534	8.0%	7,700	7.1%	-9.77%
55 - 59	7,042	6.6%	7,500	6.9%	6.50%
60 - 64	6,503	6.1%	8,700	8.0%	33.78%
65 - 69	5,890	5.5%	7,200	6.6%	22.24%
70 - 74	5,549	5.2%	6,100	5.6%	9.93%
75 - 79	4,896	4.6%	4,800	4.4%	-1.96%
80 - 84	3,294	3.1%	3,700	3.4%	12.33%
85 - 89	2,029	1.9%	2,300	2.1%	13.36%
90+	1,090	1.0%	1,200	1.1%	10.09%

Table B.3 Scarborough Borough - Population by Age Groups

Source: Census 2011 (National Statistics Web site: www.ons.gov.uk)

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Household Types

Household Type	Scarborough Borough	National Average
One person households as a % of all households	34.3	30.2
One person pensioner households as a % of all households	16.5	12.4
One person non-pensioner households as a % of all households	17.8	17.9
Households with dependent children as a % of all households	23.1	29.0

Table B.4 Households by Type (Census 2011)

Source: Census 2001 (National Statistics web site: www.ons.gov.uk)

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Graphs, Charts and Tables B

Ethnic Groups

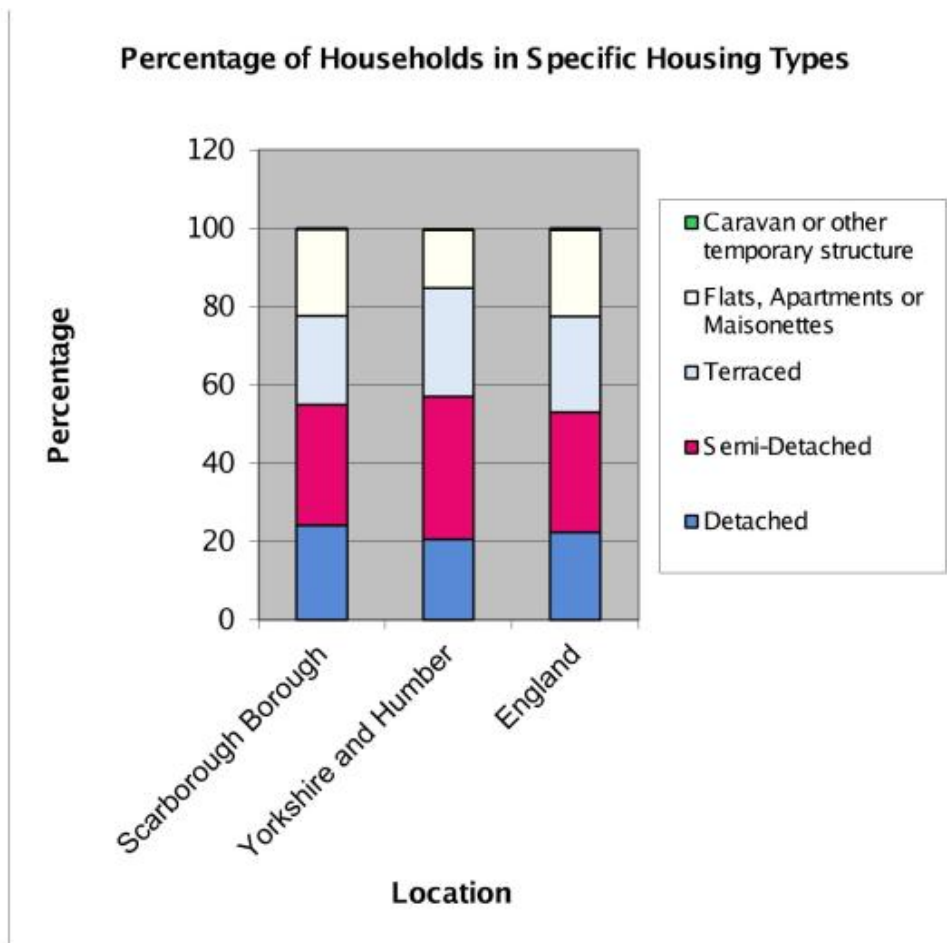
Ethnic Group	Scarborough Borough	North Yorkshire	Yorkshire & Humber	England
White	97.5	97.3	88.8	85.4
Mixed	0.8	0.8	1.6	2.3
Asian or Asian British	1.2	1.2	7.3	7.8
Black or Black British	0.2	0.4	1.5	3.5
Chinese or other Ethnic Group	0.2	0.2	0.8	1.0

Table B.5 Ethnic Groups in % (Census 2011)

Source: Census 2011 (Nomis)

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Housing Type



Picture B.2 Percentage of households in specific housing types

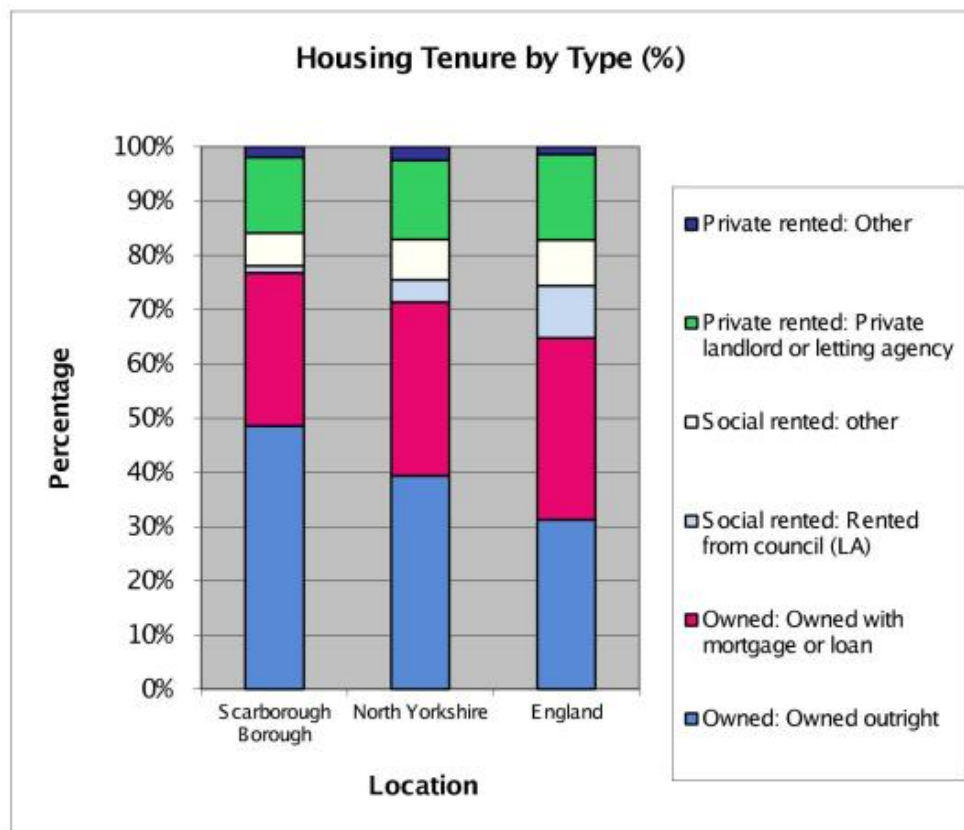
B Graphs, Charts and Tables

Accommodation Type	Scarborough Borough	Yorkshire & Humber	England
Detached	24%	20.5%	22%
Semi-Detached	31%	36.5%	31%
Terraced	23%	28%	24.5%
Flats, Apartments or Maisonettes	22%	15%	22%
Caravan or other mobile or temporary structure	0.3%	0.2%	0.4%

Table B.6 Household Spaces and Accommodation Type (%)

Source: Census 2011 (Nomis). Crown Copyright material is reproduced with the permission of the Controller of HMSO

Tenure



Picture B.3 Housing Tenure

Tenure Type	Scarborough Borough	North Yorkshire	England
Owned: Owned outright	47%	38%	31%

Graphs, Charts and Tables B

Tenure Type	Scarborough Borough	North Yorkshire	England
Owned: Owned with mortgage or loan	27%	31%	33%
Social rented: Rented from Council (LA)	1%	4%	9%
Social rented: Other	6%	7%	8%
Private rented: Private Landlord or Letting Agency	13.5%	14%	15%
Private rented: Other	2%	2%	1%

Table B.7 Housing Tenure by Type (%)

Source: Census 2011 (Nomis). Crown Copyright Material is reproduced with the permission of the Controller of HMSO.

Economy

Employment

	04/11-03/12	04/12-03/13	07/13-06/14	07/14-06/15	04/15-03/16	04/16-03/17
Scarborough Borough	80.9	80.2	73.0	76.6	77.1	85
Yorkshire & Humber	75.0	77	76.8	76.9	77	76.6
Great Britain	76.5	77.1	77.5	77.5	77.8	78

Table B.8 Economically Active Population as a % of Working Age Population

Source: National Statistics - Official Labour Market Statistics www.nomisweb.co.uk

	04/11 - 03/12		04/12 - 03/13		07/13-06/14		07/14-06/15		04/15-03/16		04/16-03/17	
	Wants a Job	Does not want a Job	Wants a Job	Does not want a Job	Wants a Job	Does not want a Job	Wants a Job	Does not want a Job	Wants a Job	Does not want a Job	Wants a Job	Does not want a Job
Scarborough Borough	4.5	94.5	39.2	60.8	25.7	74.3	#	75.8	40	60	#	68.2
Yorkshire & Humber	22.7	77.3	24.8	75.2	23.6	76.4	23.7	76.3	26.2	73.8	23.8	76.2
Great Britain	23.9	76.1	24.8	75.2	24.9	75.1	24.2	75.8	24.6	75.4	23.8	76.2

Table B.9 Economically Inactive Population as a % of Working Age Population

B Graphs, Charts and Tables

Source: National Statistics - Official Labour Market Statistics www.nomisweb.co.uk (Note: Numbers are for those aged 16-64)

Sample size too small for reliable estimate

Unemployment Rates

	Scarborough Borough				North Yorkshire			
	07/13-06/14	07/14-06/15	04/15-03/16	04/16-03/17	07/13-06/14	07/14-06/15	04/15-03/16	04/16-03/17
Unemployment Rate (Working Age) %	8.3	5.1	3.8	3.5	4.9	3.5	2.0	2.9

Table B.10 Unemployment Rates (Borough & County)

	Yorkshire & Humber				Great Britain			
	07/13-06/14	07/14-06/15	04/15-03/16	04/16-03/17	07/13-06/14	07/14-06/15	04/15-03/16	04/16-03/17
Unemployment Rate (Working Age) %	8.4	6.6	6.1	4.9	6.8	5.7	5.1	4.7

Table B.11 Unemployment Rates (Regional & National)

Note: Numbers are for those aged 16-64

Source: National Statistics - Official Labour Market Statistics (Nomis)

Graphs, Charts and Tables B

Industry	Scarborough Borough	North Yorkshire	Yorkshire & Humber	England
	2011	2011	2011	2011
Agriculture, forestry and fishing	7.5	3.6	0.9	0.8
Mining and quarrying	1.3	0.4	0.2	0.2
Manufacturing	9.3	8.9	11.2	8.8
Construction	8.4	7.8	8.0	7.7
Wholesale and retail trade	13.6	15.6	16.9	15.9
Transport and storage	3.4	3.6	4.9	5.0
Accommodation and food service activities	11.5	7.3	5.7	5.6
Information and communication	1.5	2.3	2.5	4.1
Financial and insurance activities	1.2	2.9	3.7	4.4
Professional, scientific and technical activities	4.7	6.1	5.0	6.7
Administrative and support service activities	3.7	4.0	4.6	4.9
Education	9.4	9.3	10.1	9.9
Human health and social work activities	12.8	12.4	13.4	12.4
Other	4.9	5.3	4.4	5.0

Table B.12 Nature of Employment (%)

Source: Census 2011 (Nomis)

B Graphs, Charts and Tables

Average Income

	Scarborough Borough	Yorkshire & Humber	Great Britain
2011/12	477.4	465.7	503.1
2012/13	443.7	465.2	508.0
2013/14	450.8	479.1	518.1
2014/15	467.9	480.5	529.6
2015/16	460.3	498.3	541.0
2016/17	480.1	502.3	552.7

Table B.13 Gross Weekly Pay (Resident Population) in £

Source: National Statistics - Official Labour Market Statistics www.nomisweb.co.uk
ONS annual survey of hours and earnings - resident analysis

	Scarborough Borough	Yorkshire and Humber	Great Britain
2011/12	459.3	465.5	502.6
2012/13	432.2	464.7	507.6
2013/14	441.4	479.1	517.8
2014/15	445.4	486.4	529.0
2015/16	446.3	498.3	540.2
2016/17	462.9	502.5	552.3

Table B.14 Gross Weekly Pay (Workplace Population) in £

Source: National Statistics - Official Labour Market Statistics: www.nomisweb.co.uk
ONS annual survey of hours and earnings - workplace analysis

Graphs, Charts and Tables B

Natural Environment

	Area		North Yorkshire and Cleveland Heritage Coast		Flamborough Headland Heritage Coast		Total Heritage Coast	
	Ha	%	Ha	%	Ha	%	Ha	%
Local Plan Area (% of the Borough)	29814 (36.5)	100	2554	8.6	550	1.8	3104	10.4
North York Moors National Park in Scarborough Borough (% in Borough)	51840 (63.5)	100	4582	8.8	-	-	4582	8.8
Scarborough Borough	81654	100	7136	8.7	550	0.7	7686	9.4

Table B.15 National Landscape Designations in Scarborough Borough

Source: SBC Local Plan Fact Sheet No.7 (1994)

B Graphs, Charts and Tables

Estimation of Planning Permissions Reaching Commencement C

C Estimation of Planning Permissions Reaching Commencement

Appendix C Estimation of Planning Permissions Reaching Commencement

This is an explanation of how the current commitments for housing through planning permissions were proposed to be used to determine the levels of housing that require formal allocation through the upcoming Local Plan.

Some authorities have suggested that all permissions will come forward at some time over the Plan period and have simply reduced the housing requirement by the number of extant permissions. Scarborough Borough Council believe this to be an unrealistic means of calculating the housing requirement as some planning permissions may expire and/or evolve as historic evidence has shown.

The Strategic Housing and Employment Land Availability Assessment (SHELAA) first put forward the premise whereby current housing permissions would be discounted by 10%. This was agreed by the SHELAA working group and used in the first two iterations of the SHELAA document, and was viewed as a pragmatic response to the issues raised in the paragraph above.

Further amendments to this methodology were suggested in 2010 to improve the accuracy and robustness of the discounting procedure. This revised discounting system was consulted upon with the SHLAA Group Members. Those who responded confirmed this to be a sensible means of discounting housing permissions. The revised method is as follows and differentiates between the following;

- i. sites of 10 or more units; and
- ii. sites of less than 10 units.

All permissions that are currently for 10 or more units have been individually assessed in terms of the likelihood of coming forward, based upon informed by discussions with Development Management officers and the developer / landowner where appropriate.

Permissions that consist of less than 10 units have had a standard discount applied which has been determined through an analysis of small sites over the previous ten year period. To do this the following procedure was followed:

1. A list of all sites with planning permission for less than 10 units as of April 2006 was compiled;
2. All sites that gained planning permission between April 2006 and March 2016 were subsequently listed, with the exception of renewed or superseded permissions to prevent double counting;
3. The number of dwellings that have expired during the period April 2006 to March 2016 was calculated;
4. The percentage of dwellings expiring in relation to total permissions is then calculated.

Up to March 2016 the proportion of dwellings with planning consent that were not subsequently developed totalled 14.6%.

Estimation of Planning Permissions Reaching Commencement C

This percentage figure is regarded as being a robust and evidenced reflection of actual delivery rates is used for future SHELAA updates. This will be updated annually and amended accordingly.

C Estimation of Planning Permissions Reaching Commencement



www.scarborough.gov.uk

Scarborough Borough Council
Planning Services, Forward Planning
Town Hall
St Nicholas Street
Scarborough
North Yorkshire
YO11 2HG

T: 01723 232480

E: forwardplanning@scarborough.gov.uk

W: www.scarborough.gov.uk/localplan

