

Craven Local Plan Duty to Cooperate Statement Update March 2018

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# 1. Introduction

- 1.1. The primary purpose of this statement, is to demonstrate how preparation of the local plan takes account of, and complies with the provisions of the Duty to Cooperate (the duty) and associated legal tests. The statement is an update to that issued alongside the publication version of the local plan and sets out how neighbouring authorities, prescribed bodies, infrastructure providers and other interested parties have engaged with the Council on plan preparation.
- 1.2. This statement identifies the strategic issues that cross planning authority boundaries and how these have been addressed as part of preparation of the local plan, and as part of the duty. This statement also sets out the relationships between all relevant bodies concerned with local strategic issues, how the interactions have informed plan, policy preparation and supporting document preparation, and how interactions have been maintained and progressed through preparation of the Local Plan.
- 1.3. This statement is structured as follows:
  - Section 2 sets out the legislative requirement to the duty;
  - Section 3 establishes the Craven context;
  - Section 4 identifies duty partners;
  - Section 5 provides details of cross boundary engagement;
  - Section 6 considers the key cross boundary issues; and
  - Section 7 considers how engagement has informed shaping of the plan.
  - 1.4. The report then sets out conclusions to demonstrate that the provisions of the duty have been met.

# 2. Legislative Requirement Context

- 2.1. The need to engage with neighbouring authorities on issues that cross boundaries has been an important aspect of planning for some considerable time, and was previously considered and embodied in the preparation of a number of high level planning policy documents such as the former Regional Spatial Strategy for Yorkshire and the Humber and the former North Yorkshire County Structure Plan.
- 2.2. However, Section 109 of the Localism Act 2011 gave Government the powers to revoke the eight regional strategies in England, once a strategic environmental assessment for each had been completed. The Regional Spatial Strategy for the Yorkshire and the Humber was revoked in February 2013, whilst the North Yorkshire County Structure Plan is time expired, and this left a potential strategic planning deficit that needed to be filled.
- 2.3. In response, and to ensure that cross boundary issues would continue to be addressed, Section 110 of the Localism Act 2011 introduced the Duty to Cooperate (the duty), with the specific requirements set out in paragraphs 178 181 of the National Planning Policy Framework (NPPF).

# The Duty

- 2.4. The duty requires local planning authorities, such as Craven District Council, to engage constructively, actively and on an on-going basis with neighbouring local planning authorities, county councils, prescribed and other bodies on strategic cross boundary matters in the preparation of local planning documents.
- 2.5. A strategic matter is defined as being the sustainable development or use of land that would have a significant impact on at least two local planning areas, or on a planning matter that falls within the remit of the county council. The NPPF provides further clarity at paragraph 178. The paragraph states that *"public bodies have a duty to cooperate on planning issues that cross administrative boundaries, particularly those which relate to the strategic priorities set out in paragraph 156."*

- 2.6. Paragraph 156 identifies the strategic priorities as:
  - the homes and jobs needed in the area;
  - the provision of retail, leisure and other commercial development;
  - the provision of infrastructure for transport, telecommunications, waste management, water supply, wastewater, flood risk and coastal change management, and the provision of minerals and energy (including heat);
  - the provision of health, security, community and cultural infrastructure and other local facilities; and
  - climate change mitigation and adaptation, conservation and enhancement of the natural and historic environment, including landscape.

# **Regulatory Framework**

- 2.7. Part 2 of the Town and Country Planning (England) (Regulations) 2012 defines the prescribed bodies (in addition to surrounding planning authorities and other bodies) where the Council is required to engage as part of the Duty to Cooperate. These are defined as:
  - the Environment Agency;
  - the Historic Buildings and Monuments Commission for England (known as Historic England);
  - Natural England;
  - the Mayor of London;
  - the Civil Aviation Authority;
  - the Homes and Communities Agency;
  - each Primary Care Trust established under section 18 of the National Health Service Act 2006 or continued in existence by virtue of that section;
  - the Office of Rail Regulation;
  - Transport for London;
  - each Integrated Transport Authority;
  - each highway authority within the meaning of section 1 of the Highways Act 1980 (including the Secretary of State, where the Secretary of State is the highways authority); and

• the Marine Management Organisation

#### Practice

- 2.8. The NPPF (paragraph 181) states that: "Local planning authorities will be expected to demonstrate evidence of having effectively cooperated to plan for issues with cross boundary impacts when their Local Plans are submitted for examination.".
- 2.9. It also indicates how local planning authorities can demonstrate evidence of having effectively cooperated to plan for issues with potential cross boundary impacts when plans are submitted for examination. These include the joint preparation of evidence base documents, strategies and policies; the establishment of joint committees; and the production of a memorandum of understanding to show how the signatories have agreed to cooperate with each other.
- 2.10. It should be stressed though, that the Duty to Cooperate is not a duty to agree. Local planning authorities should however, make every effort to secure the necessary cooperation on strategic cross boundary matters before they submit their Local Plans for examination.

# 3. Craven and the Plan Area: Context

- 3.1. The Craven plan area is situated at the western end of the county of North Yorkshire, England's largest County and is 370 square kilometres in area (see Figure 1 below). The total area of Craven District is 1,179 square kilometres. The remainder of the Craven District (808 square kilometres) is within the Yorkshire Dales National Park.
- 3.2. For the avoidance of doubt, the Yorkshire Dales National Park Authority is a separate planning authority that produces a park-wide local plan. That plan encompasses parts of Craven, Richmondshire, South Lakeland and Eden Districts. The boundary of the National Park in the Craven District generally follows the A65 to the north of Skipton and the A59 to the east. At several locations, the boundary of the National Park bisects several settlements e.g. Embsay, Clapham, creating a 'split' in planning control between the National Park Authority and Craven District Council. For the avoidance of doubt, when reference is made to Craven in this document, this means Craven District outside the Yorkshire Dales National Park.
- 3.3. Craven is flanked by the Yorkshire Dales National Park to the north and east, the County of Lancashire and the Lancashire districts of City of Lancaster, Ribble Valley and Pendle immediately to its west and south and Bradford Metropolitan District to the south-east.
- 3.4. The whole of Craven District is made up of 72 Parishes, and 19 Wards that are represented by 30 Councillors. Of these, 24 Parishes and 11 wards are entirely outside the Yorkshire Dales National Park, 15 Parishes and 8 wards are 'split' by the National Park boundary and 33 Parishes and 2 Wards are within.
- 3.5. At the time of writing, there are 3 designated Neighbourhood planning areas in the Parishes of Bradley, Cononley and Gargrave.

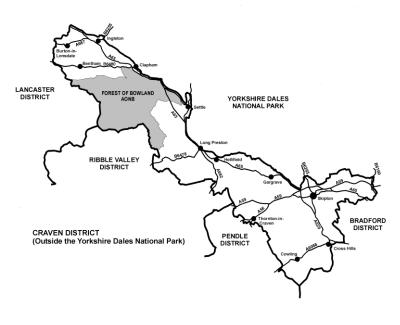


Figure 1 - Context map of the Craven Plan Area

3.6. Craven is part of a two-tier area of local authority control. North Yorkshire County Council is responsible for delivering services such as education, transport, highways and social services, along with issues such as minerals and waste planning.

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3.7. In terms of infrastructure providers, the location of the Craven plan area is to the westernmost part of the county of North Yorkshire, and geographical relationship with Lancashire means that in many cases there are multiple agencies to interact with, depending upon geographical location. The Infrastructure Delivery Plan (Appendix C of the Local Plan) provides more detail in this regard.

# 4. Duty Partners

4.1. In addition to the prescribed organisations defined in the Town and Country Planning Regulations and set out above, there are a number of duty partners operational/with an interest in Craven. These organisations, and the prescribed bodies are presented in the table below:

Duty Partner type	Body	
Neighbouring Planning authority	<ul> <li>Yorkshire Dales National Park Authority</li> <li>Bradford Metropolitan District Council</li> <li>Pendle Council</li> <li>Ribble Valley Council</li> <li>Lancaster Council</li> <li>Lancashire County Council</li> <li>North Yorkshire County Council</li> </ul>	
Interest in Craven	<ul> <li>Historic England</li> <li>Natural England</li> <li>Environment Agency</li> <li>Yorkshire Water</li> <li>United Utilities</li> <li>National Grid</li> <li>Northern Gas Networks</li> <li>Northern Powergrid</li> <li>Openreach</li> <li>North Yorkshire Police</li> <li>Yorkshire Ambulance Service</li> <li>North Yorkshire Fire Service</li> </ul>	
Wider Strategic Partner	<ul> <li>South Pennine Authorities Group</li> <li>West Yorkshire Combined Authority including Leeds City Region Local Economic Partnership (LEP) and Metro</li> <li>York and North Yorkshire Local Economic</li> </ul>	

Partnership	
York and North Yorkshire Local Nature	
Partnership	
<ul> <li>Homes and Communities Agency;</li> </ul>	
Primary Care Trusts/clinical commissioning groups	
<ul> <li>in the case of Craven these are identified as</li> </ul>	
Airedale, Wharfedale and Craven, and	
Morecambe Bay Clinical Commissioning Group	
The Office of Road and Rail	
Highways England	
Civil Aviation Authority;	
Harrogate Borough Council	
<ul> <li>Forest of Bowland AONB Funders Group</li> </ul>	
South Pennine Authorities	
• Mayor of London	
Mayor of London	
Transport for London	
Marine Management Organisation	

Table 1 - Key Duty Partners

4.2. All the identified bodies, except those defined as having no interest in the area or where initial discussions have confirmed there being no cross-boundary issues or other issues to discuss, are where the Council has sought on-going interaction and engagement.

# 5. Cross Boundary Cooperation and Issues - Details of Engagement

5.1. As part of the preparation of the local plan, there has been on-going engagement with a range of bodies on cross-boundary matters. This has evolved, and has informed the nature of cross boundary issues and the shaping of emerging strategy. The main cross boundary issues arising from plan preparation with relevant organisations are summarised below and set out in Section 7. The details of the dialogue between CDC and these organisations over the past 2/3 years is attached at Appendix A. The Craven Local Plan Statement of Consultation, supporting the Submission Draft Plan also provides additional information on the Council's engagement with these organisations from 2012 onwards.

#### **Neighbouring Authorities**

# Yorkshire Dales National Park Authority

5.2. The National Park Authority (YDNPA) is a key partner in terms of plan preparation and meeting the duty. There are clear functional, physical and visual relationships between the National Park and Craven District Council which have been assessed with the YDNPA during the preparation of the Craven Local Plan.

# Key Cross Boundary Issues: Housing and Employment Need and Settlement Growth

5.3. The evidence base of the Local Plan has identified Craven District as both a self-contained Housing Market Area (HMA) and Functional Economic Market Area (FEMA). This means that the HMA and FEMA covers both the local planning authority area of Craven District Council (CDC) and the area of Craven District within the Yorkshire Dales National Park. As stated previously the responsibility for the planning of the latter lies with the YDNPA. Indeed the YDNPA adopted its Local Plan for the whole of the National Park in December 2016. CDC, in partnership with YDNPA, has sought to ensure that the housing and economic needs of Craven District will be met. A Memorandum of Understanding (MoU) was signed by the two authorities in June 2017 to ensure this would be achieved. This has now been superseded by a December 2017 MoU following updated evidence on

housing and employment land across the District. Appendix 1 of this statement provides a copy of this MoU between CDC and the YDNPA and sets out agreement reached on the approach to be taken on the following cross boundary planning issues:

- Objectively Assessed Housing Need (OAHN) for the Craven District HMA
- Objectively Assessed Employment Need (OAEN) for the Craven
   District FEMA
- Apportionment of the OAHN and the OAEN between the Craven Local Plan Area and that part of the Craven District which lies within the YDNP.
- Local Plan Strategy Alignment, including the approach to growth of those settlements that are bisected by the National Park boundary.

CDC has, in the past, raised with YDNPA some concerns over the reliance of its Local Plan on windfall housing to meet the identified housing need. These concerns were addressed by YDNPA in its response to the Craven Local Plan Pre-Publication Draft Plan: June 2017 and the YDNPA is now committed to an early review of the adopted Local Plan in order to provide more sites to be allocated for housing. It is CDC's view that the combination of the 230 dwellings per annum to be delivered in the Craven Local Plan and the YDNP Local Plan's approach to the planned delivery of 55 dwellings per annum in the National Park as a whole will more than meet the Craven District's objectively assessed need for housing (242 dwellings per annum (2012 to 2032)).

# Key Cross Boundary Issue: The Landscape Setting of the Yorkshire Dales National Park.

- 5.4. The protection of the landscape setting of the National Park has been an important part of plan preparation and dialogue has taken place between the CDC and YDNPA on this issue throughout the plan process. CDC has also had extensive dialogue with Natural England on this issue.
- 5.5. Appendix 1 provides information on CDC's meetings with YDNPA to discuss this issue during the 2016 Draft Plan consultation. These and other discussions with YDNP has informed the content of Policies ENV1, ENV9

and the development principles of site allocations of the Submission Draft Local Plan.

# Member Level Engagement

- 5.6. At the Member level, there is cross pollination of democratic representation with 5 elected Members of Craven District Council and/or North Yorkshire County Council also serving as appointees to the YDNPA. This includes the chairman of the YDNPA who, at the time of writing, is also an elected CDC Member. As such, there are established connections and interactions and cooperation at Member level between the CDC and YDNPA.
- 5.7. Committee minutes CSP. 146, and POL 897 refer, setting out Member resolutions to enter into a MoU, demonstrating on-going engagement and cooperation on cross-boundary matters between key duty partners

# Bradford Metropolitan District Council (BMDC)

Key Cross Boundary Issues: Meeting Housing Need, Settlement Growth and School/Transport Infrastructure.

- 5.8. Engagement\_with BMDC has confirmed that the key cross boundary impacts relevant to planning for both Districts are the treatment of the OAN for the respective housing market areas, the growth of settlements in close proximity to the administrative boundary between the authorities and the impacts of this growth on the local infrastructure. In terms of housing need, Bradford City Council is seeking to meet its own objectively assessed housing needs and therefore there is no need for the Craven Local Plan to seek to uplift its housing requirement to meet any shortfall from Bradford. (Appendix 2). Whilst the level of growth within settlements in close proximity to Bradford District has not been raised as having significant cross boundary impacts, CDC has raised the potential that site allocations in the Eastburn, Steeton and Silsden area of Bradford may have significant impacts within Craven District.
- 5.9. The capacity of South Craven School, in Crosshills, Craven could be a significant issue, subject to the growth proposals in Bradford. This impact and the impact of increasing traffic flows in Craven will need to be assessed further as the BMDC Site Allocations Plan progresses further.

5.10. Both Craven and Bradford Councils are part of the Leeds City Region LEP and West Yorkshire Combined Authority where mechanisms for ongoing engagement on plan proposals and the setting of strategy are established, and are utilised. (Appendix A).

# Pendle Borough Council (PBC)

Key Cross Boundary Issues: Transport Connectivity

- 5.11. Engagement with PBC shows that the main cross boundary issues between Craven and Pendle are transport linkages and in particular the A56, the Skipton to Colne railway track bed, A6068 and A59. Improving east – west connectivity is identified as a principal issue.
- 5.12. Unlike the position with the YDNPA and Bradford, evidence shows that there are limited interactions with the respective housing markets. PBC has expressed support for the emerging local plan.
- 5.13. As part of consultation on the pre-publication local plan, PBC observed that the plan:
  - recognises the potential for transport improvements between Craven and East Lancashire, both by road (para 2.13) and rail (para 2.13)
  - acknowledges that the proposal for the A56 Colne-Foulridge bypass and the support for this from the East Lancashire Highways & Transport Masterplan (2014), Pendle Core Strategy (2015) and Lancashire Enterprise Partnership in view of the potential for the scheme to enhance the economic linkages between Lancashire and Yorkshire (para 2.13)
  - notes that the route of the former Skipton-Colne railway line is protected in the Pendle Core Strategy (December 2015) (para 2.15)
  - supports sustainable development that protects and enhances heritage and promotes tourism along the Leeds and Liverpool Canal (Policies ENV2, ENV11 and ENV12).
- 5.14. Appendix 3 sets out the response by PBC and shows that, cross boundary matters have been considered and taken into account in the formulation of proposals. See also Appendix A.

# Lancaster City Council (LCC)

Key Cross Boundary Issues: Housing, the influence of Lancaster in West Craven and the Forest of Bowland AONB.

- 5.15. Engagement with LCC identifies that the main cross boundary issues between Craven and Lancaster relate to housing market interactions, and the influence of Lancaster on settlements such as Bentham, Ingleton and Burton in Lonsdale. Engagement has highlighted there is a generally consistent approach between Craven and Lancaster on the above cross boundary issues in their respective plans. Appendix 4 sets out LBC's position in relation to the Draft Craven Local Plan and Appendix A provides details of discussions between the two authorities.
- **5.16.** At the elected Member level, engagement between the authorities confirms that there has been ongoing engagement in a range of spheres, and this has confirmed that there are no outstanding issues between the authorities.

# **Ribble Valley Borough Council**

# Key Cross Boundary Issue: Forest of Bowland AONB

5.17. Engagement with Ribble Valley Borough Council on emerging planning documents has shown that there are no other cross-boundary issues other than those related to the Forest of Bowland AONB. These issues are addressed by the Forest of Bowland AONB Funders Group (see below). This is a dedicated working party, of which both Craven and Ribble Valley Councils are part and the Council is engaged in a review of the AONB management plan that is underway.

# North Yorkshire County Council (NYCC)

<u>Key Cross Boundary Issue: Transport Connectivity; Minerals and Waste</u> <u>Other Issues: Education, Specialist Housing, Highway Impact, Flood Risk</u>

- 5.18. As Craven is within a two-tier local authority area, engagement has been extensive with the NYCC.
- 5.19. Engagement has also been on-going in respect of highways, adult social care, extra care housing and education. This has included providing input to site selection, evidence sharing and joint commissioning of transport evidence. There has also been extensive engagement on providing inputs to the IDP, which is updated regularly. The outcome of the engagement has

been to inform the shaping of policy development, site allocations and updating the IDP.

- 5.20. NYCC has also provided data and input regarding the update to the Strategic Flood Risk Assessment (SFRA). This was commissioned by CDC, and the SFRA was received by the Council as evidence on 22 November 2016 under minute reference CSP 125.
- 5.21. CDC has worked particularly closely over the past 18 months with NYCC on forecasting the highway impacts of the proposed level of growth in Skipton. The preparation of the Craven Local Plan has taken into account a number of strategic and development management documents published by NYCC.
- 5.22. Appendix A provides details of the Council's on-going engagement with North Yorkshire County Council.

# Lancashire County Council (LCoC)

# Key Cross Boundary Issues: Transport Connectivity and Education Provision

- 5.23. There has been on-going engagement with LCoC, and the following cross boundary issues have been identified:
  - Improving east to west connectivity
  - Education provision in Lancashire and cross boundary effects of plan proposals on school places.
- 5.24. In particular, LCoC raised consideration of the effects of growth proposals on the highways network in Lancashire, particularly around Bentham and the B6480.

# Organisations with an interest in Craven Historic England

5.25. It is acknowledged that built environments in Craven are of strong historic character and this is reflected in the extent of Conservation Area designation. As a reflection of this quality and as an outcome of on-going engagement with Historic England, a primary outcome has been the joint commissioning of evidence in the form of Conservation Area Assessments to underpin the designations as evidence and to inform policy development, approach and development management. The jointly commissioned

evidence has been finalised and accepted by the Council under committee minute reference CSP 115.

5.26. In addition to this, there has also been on-going engagement regarding policy development, individual sites and preferred sites for allocation. This has served to inform and guide the shaping of planning policy in the local plan.

# Natural England

- 5.27. There has been on-going engagement with Natural England regarding evidence gathering, policy development and the assessment of sites. This includes the completion of a landscape visual impact assessment of sites on the setting of the Yorkshire Dales National Park and Forest of Bowland AONB, accepted under minute reference CSP.152, There has also been ongoing engagement regarding providing input to supporting assessments to accompany the plan including Sustainability Appraisal, Appropriate Assessment and Habitat Regulations Assessment.
- 5.28. Natural England has also engaged to assist the shaping of the plan by providing input into and guiding policy development. This has been in the form of providing feedback on drafts of the plan and drafts of policies.

# **Environment Agency**

5.29. The Council has worked with the Environment Agency throughout plan preparation. There has been on-going engagement primarily regarding evidence commissioning, and an update to the Strategic Flood Risk Assessment (SFRA) in particular. The SFRA (2017) is a key element of evidence that will underpin and inform the shaping of planning strategy, land allocations and associated mitigation. The report was received and accepted by the Council under minute reference CSP. 125.

# **Yorkshire Water**

- 5.30. There has been on-going engagement with Yorkshire Water as part of preparing the following evidence base documents:
  - SFRA
  - Infrastructure Delivery Plan.

5.31. An issue arising from on-going discussions has been the infrastructure limitations arising in the Aire Valley Trunk Sewer (AVTS). This constraint, in tandem with limitations imposed from flood risk have served to inform plan strategy, the result being that more limited growth has been directed towards Glusburn and South Craven to account for these constraints to development. The on-going engagement has served to inform preparation of the Infrastructure Delivery Plan (Appendix C of the Craven Local Plan).

# **United Utilities**

- 5.32. There has been on-going engagement with United Utilities as part of preparing the following evidence base documents:
  - SFRA
  - Infrastructure Delivery plan.
- 5.33. There has been engagement with United Utilities arising from their role as sewerage undertaker for the northern and western part of the plan area. In addition, on-going engagement has served to inform preparation of the Infrastructure Delivery Plan. (Appendix C of the Craven Local Plan)

# Wider Strategic and Other Partners

# **South Pennine Authorities**

# Key Cross Boundary Issue: Renewable Energy

- 5.34. The South Pennine Authorities is a group of planning authorities that covers an extensive area straddling the borders of Greater Manchester, Derbyshire, Lancashire, and parts of North, West and South Yorkshire, including Craven. In this regard, there is a history of cross-border consultation and cooperation on renewable energy proposals in particular, and associated issues dating back to the early 1990s primarily through the former Standing Conference of South Pennine Authorities (SCOSPA). Now, the South Pennine authorities below have worked together to establish a framework for cooperation and have established a Memorandum of Understanding (MOU) about strategic renewable energy planning and development issues.
- 5.35. In establishing a framework on renewable energy issues, the MOU sets out a framework for cooperation between partner South Pennine authorities on

planning issues related to renewable energy and wind turbine development. the South Pennine Authorities that are signed up to the MOU are as follows:

- Barnsley MBC
- Bury MBC
- Craven DC
- Hyndburn BC
- Lancashire CC
- Rochdale MBC

- Burnley BC
- Calderdale MBC
- High Peak BC
- Kirklees MBC
- Pendle BC
- 5.36. Craven District Council resolved to sign the MOU, under minute reference CSP 116. Joint working on issues such as wind turbines, and where the effects of development proposals may go beyond administrative boundaries can be beneficial in terms of taking forward planning management practice and refining planning policy development. A copy of the MOU is presented at Appendix 5.

# West Yorkshire Combined Authority (WYCA) including Leeds City Region LEP and Metro

- 5.37. There has been on-going engagement with West Yorkshire Combined Authority about the shaping of the emerging plan, and this has been achieved through participation in existing WYCA governance structures at officer and member level.
- 5.38. Primarily, engagement has been in the form of attending and presenting the emerging Craven Local Plan at WYCA Heads of Planning and portfolio holders meetings, whilst also participating in working groups on issues that are greater than local, and specific duty to cooperate groups. Of particular relevance is the presentation and consideration of the draft plan proposals by Heads of Planning and Planning Portfolio Holders at officer and elected member levels<sup>1</sup>. This shows that there has been ongoing engagement at member and officer levels.
- 5.39. The outcomes of the on-going engagement have served to refine plan proposals and to ensure that Duty to Cooperate matters have been addressed<sup>2</sup>.

<sup>&</sup>lt;sup>1</sup> Report to WYCA Heads of Planning meeting 14 July 2017 and Planning Portfolio Holders 21 July 2017

<sup>&</sup>lt;sup>2</sup> WYCA consultation response dated 16 August 2017

# York and North Yorkshire Local Economic Partnership (YNYLEP)

5.40. There has been on-going engagement with YNYLEP and comments have been sought and received on the plan proposals as they have come forward. The YNYLEP is supportive of the emerging plan and has offered assistance to ensure that the plan's infrastructure requirements can be delivered.

# York and North Yorkshire Local Nature Partnership (YNYLNP)

5.41. There has been on-going engagement with YNYLNP and comments have been sought and received on the plan proposals. Broadly, the YNYLNP is supportive of the emerging plan and policy framework, and correspondence received confirms that the Council has worked constructively with partners. See Appendix 6.

# Harrogate Borough Council

5.42. Whilst not an adjoining planning authority, the wider district adjoins Harrogate Borough. There has been on-going engagement with Harrogate primarily through WYCA and the Leeds City Region.

# Forest of Bowland AONB Funders Group

5.43. The Council is a member of the Forest of Bowland AONB funders group, a cross administrative boundary group that is interested in the Forest of Bowland AONB, of which Craven is part. Other group members include Ribble Valley Council, Pendle Council, Lancaster Council and Natural England. Engagement has been on-going particularly regarding informing AONB planning policy development and the review of the AONB management plan and overall approaches to policy development.

# **Civil Aviation Authority (CAA);**

5.44. Engagement with the Civil Aviation Authority confirms that, by virtue of relative remoteness to airports and a lack of aerodrome provision in Craven, there are no issues raised on the Local Plan. A copy of the confirmation is presented at Appendix 7.

# Homes and Communities Agency (HCA) (Now Homes England)

- 5.45. On-going engagement with the HCA shows broad support for the emerging local plan<sup>3</sup>. The engagement has reached several conclusions and raised several issues which can be summarised as follows:
  - Broad support for the development strategy;
  - Support for directing a proportion of growth toward smaller settlement thus stimulating SME activity;
  - Dealing with the ramping up of housing delivery and delivery of the planned for growth;
  - Addressing the implications of an ageing population;
  - Affordable housing delivery; and
  - Issues over density targets
- 5.46. Consideration of how the interaction has shaped emerging planning policy is set out at section 7 of this statement. In terms of subsequent engagement, the HCA has confirmed that there are no further observations to make<sup>4</sup>

# Primary Care Trust (Clinical Commissioning Groups (CCG))

- 5.47. Engagement has been sought with CCGs since the inception of preparation of the local plan. The CCGs that relate to Craven are:
  - Airedale, Wharfedale and Craven CCG; and
  - Morecambe Bay CCG.

# Morecambe Bay CCG

5.48. Specifically, Morecambe Bay CCG commented that the planned for population increases and challenges described in the demographic and age growth mirrors what the CCG envisaged in the wider population of the Morecambe Bay CCG area. In particular, the CCG confirmed that:

"The increased housing in Bentham and strategic plan for improving the current stock is welcomed and any impact on healthcare services that may be reported in the future please get in touch. At present we have not received any concern from our clinical colleagues from these plans."

5.49. With regard to the shaping of the plan, the CCG confirmed that

<sup>&</sup>lt;sup>3</sup> Correspondence with HCA dated 23 September 2016.

<sup>&</sup>lt;sup>4</sup> Consultation response 27-07-2017

"It is positive to see a proactive use of open social space and connectivity to the social fabric of the Craven communities. In particular improving access and cycle ways, footpaths etc. can only add to the ongoing support for an active lifestyle in those communities and help reduce negative burden as the population ages. "

5.50. Engagement shows how cooperation has been sought and the responses received confirm that the plan has been prepared positively and in cooperation with the CCG.

# Airedale, Wharfedale and Craven CCG

5.51. Engagement with Airedale, Wharfedale and Craven CCG has provided input to the shaping of plan proposals. There are established mechanisms for engagement. In particular, input is provided to the CCG 'Accountable Care Programme Board' where the Council is represented and provides ongoing engagement with the CCG. In addition, the CCG has provided more detailed input to the plan proposals through ongoing engagement. A response is presented at appendix 8.

# The Office of Rail Regulation (ORR)

**5.52.** The Leeds-Lancaster and Settle-Carlisle railway lines pass through/originate in Craven. Engagement with the ORR confirms that the plan proposals do not affect the interests of that office and vice versa. See Appendix 9.

# **Highways England**

5.53. Craven contains no trunk roads, and no motorways within its boundaries, and as such, there are limited direct effects on the Trunk Road network. However, it is recognised that growth proposals in the plan could influence the strategic highway network beyond Craven. (See Appendix 10.)

# Infrastructure providers

5.54. Whilst not forming prescribed bodies or surrounding planning authorities, engagement has been sought under the provisions of the duty in the preparation of an Infrastructure Delivery Plan that supports the Local Plan. North Yorkshire County Council, Yorkshire Water and United Utilities are also key duty partners in this regard, and details of on-going engagement are presented in preceding sections of this statement. In addition to this,

there has also been engagement with the following infrastructure providers who operate within and beyond Craven:

- National Grid
- Northern Gas Networks
- Northern Powergrid
- BT Openreach
- North Yorkshire Police
- Yorkshire Ambulance Service
- North Yorkshire Fire Service
- 5.55. The outcome of this engagement has served to inform preparation of the infrastructure delivery plan that accompanies the plan.

# Marine Management Organisation (MMO)

5.56. Whilst it is acknowledged that the MMO have no direct interest in Craven, the Council has engaged with the MMO to confirm this point, and to consider potential effects to the marine environment arising from Appropriate Assessment of plan proposals.

# 6. Key Cross Boundary Issues

6.1. As a result of the on-going engagement with partners under the duty (see section 5 above), several cross-boundary issues have been identified as key matters. These key issues, their relative significance, and organisations where on-going engagement has taken place are summarised in the table below:

Issue	Organisations engaged with	Significance (1-4, 1 = high, 4 = low)
Housing strategy and approach to housing delivery.	Yorkshire Dales National Park Authority North Yorkshire County Council Local Enterprise Partnerhships Homes and Communities Agency ( Homes England)	1
Alignment of approaches to settlement strategies including treatment of those split by Yorkshire Dales National Park Boundary.	Yorkshire Dales National Park Authority North Yorkshire County Council	1
Landscape relationship between Craven and Yorkshire Dales National Park, including consideration of National Park setting.	Yorkshire Dales National Park Authority Natural England	1

Issue	Organisations engaged with	Significance (1-4, 1 = high, 4 = low)
Meeting housing and employment needs in the Housing Market Area and the Functional Economic Market Area	Yorkshire Dales National Park Authority North Yorkshire County Council (NYCC)	1
Flood risk, flood resilience and taking account of climate change	Environment Agency, NYCC	1
Housing strategy, market area, migration patterns and, commuting patterns.	Bradford Council	2
Housing market area, strategy, commuting patterns, relationship between the Lancaster market, Bentham, and Ingleton	Lancaster City Council	2
Strategic transport linkages, including with West Yorkshire and Lancashire, the A56 and A629 corridors	Pendle Council, Bradford Council, Highways England, Lancashire County Council. North Yorkshire County Council	2
Consideration of the Forest of Bowland AONB and associated	Pendle Council, Lancaster Council, Ribble Valley Council, Natural England.	2

Issue	Organisations engaged with	Significance (1-4, 1 = high, 4 = low)
planning policy	Forest of Bowland	
approaches.	Funders Group.	

Table 2 – Cross Boundary Issues Summary

The nature of the on-going engagement means that it has been focussed with relevant duty partners, whilst also accounting for other groups and bodies.

# 7. How engagement with duty partners and prescribed bodies has shaped the plan

- 7.1. The preceding sections of this document show that there has been extensive and on-going engagement with duty partners and prescribed bodies in the preparation of plan proposals and associated documents. The on-going engagement is not limited to neighbouring planning authorities, and has served to inform the shaping of plan strategy, the commissioning of underpinning evidence, supporting documents and consideration of crossboundary matters.
- 7.2. A summary of how on-going engagement has informed the shaping of the plan, policies and underpinning evidence is presented in the table overleaf, and for the avoidance of doubt, is not presented in any priority order. In addition to the summary below, engagement with Natural England and other agencies as appropriate has taken place on the preparation of the plan's Habitat Regulations Assessment and Sustainability Appraisal.

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Issue	Bodies engaged with	Outcomes Summary
		In addition to Conservation Area assessments
		completed for Skipton, Settle and Giggleswick in 2008,
		joint commissioning evidence has been provided in the
		form of Conservation Area Assessments for Burton-in-
	Historic England	Lonsdale; Carleton; Cononley; Cowling; Eastby;
		Embsay; Farnhill; Gargrave; Ingleton; Kildwick; Kildwick
		Grange; Lothersdale; Low Bradley; Settle-Carlisle
		Railway (the area falling within the planning jurisdiction
		of Craven District Council); Sutton-in-Craven and
Consideration of the historic environment		Thornton-in-Craven as background evidence to inform
in the shaping of planning policy		planning policy making.
		Joint commissioning of evidence in the form of
		assessments to consider the designation of
		Conservation Areas in High Bentham, Low Bentham
		and Glusburn.
		Assessment work received and considered by the
		Council under minute reference CSP115.
		Policy ENV2 considers heritage and the conservation of
		heritage assets, policy amended arising from

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Issue	Bodies engaged with	Outcomes Summary
		engagement with partners.
Cooperation and development of planning practice on renewable energy	South Pennine Authorities	Signing of Memorandum of Understanding on Renewable technologies authorised under Committee minute reference CSP116. Policies SD2 and ENV9 of the Local Plan deal with the issue of Climate Change and Renewable Energy.
Growth Strategy and approach to meeting housing and employment need.	Yorkshire Dales National Park Authority	<ul> <li>Broad alignment of respective planning strategies. A</li> <li>Memorandum of Understanding between the YDNPA</li> <li>and CDC, and authorised by committee minute POL</li> <li>897 has been entered into and confirms the positions of</li> <li>respective planning authorities on</li> <li>The objectively assessed housing need</li> <li>The objectively assessed employment need</li> <li>Apportionment of housing and employment need</li> <li>between Craven District Council and Yorkshire</li> <li>Dales National Park Authority, and</li> <li>Strategy Alignment.</li> <li>Policies SP1, SP2 and SP4 of the Local Plan cover the</li> </ul>

Issue	Bodies engaged with	Outcomes Summary
		issues of housing and employment need and the spatial distribution of land to meet this need.
Alignment of settlement strategies split by Yorkshire Dales National Park Boundary in respective spatial strategies	Yorkshire Dales National Park Authority	Broad alignment of respective planning strategies and approach to settlements split by the National Park boundary as shown in the YDNPA and Craven Local Plans. Position confirmed via entering into MOU with YDNPA which broadly aligns plan strategies regarding split settlements.
Landscape relationship between Craven and Yorkshire Dales National Park, consideration of setting.	Yorkshire Dales National Park Authority Natural England	Setting of National Park accounted for in the forming of plan strategy and site allocations. Objective PO3, para 2.26, 5.7 – 5.10, policies ENV1, ENV9, and site development principles on sites allocated in the local plan relate.
Flood risk, and allowing for climate change	Environment Agency, North Yorkshire County Council	Update to SFRA commissioned to consider climate change effects and to inform selection of areas identified for development. SFRA accepted by the Council under committee minute CSP 125 into the evidence base. Policy SD2 considers this issue.

Issue	Bodies engaged with	Outcomes Summary
Housing strategy, market area, migration, commuting	Bradford Council	Discussions confirm that respective OANs are to be met within respective districts. The plan takes account of in commuting arising from Bradford and Leeds.
Housing market area, strategy, commuting patterns, relationship between Lancaster market, Bentham, Ingleton	Lancaster Council	The plan takes account of the influence of Lancaster in the plan proposals. Sections 2, 3, policy SP7, SP9 and SP11 (part), of the Local Plan are relevant.
Strategic transport linkages, including those with West Yorkshire and Lancashire including A56 and A629 corridors	Pendle Council, Bradford Council, West Yorkshire Combined Authority, North Yorkshire County Council	Reference included in Local Plan at para 2.41, plan objective PO1.
Highway impacts in Skipton	North Yorkshire County Council	Partnership working with NYCC has resulted in the provision of evidence on the highway impacts of the Local Plan growth proposals in Skipton. In the light of the importance of the delivery of the required highway improvements as raised by NYCC and the importance of the promotion of sustainable transport, a potential proposed modification to the Local Plan in the form of a new policy INF7 (Sustainable Transport and Highways)

Issue	Bodies engaged with	Outcomes Summary
		has been put forward.
Impacts on Forest of Bowland AONB.	Pendle Council, Lancaster Council, Ribble Valley Council, Natural England Forest of Bowland Funders Group North Yorkshire County	<ul> <li>Member of Forest of Bowland funders group and providing input to the AONB management plan review.</li> <li>AONB considerations are a thread in the plan.</li> <li>References in the vision, objective PO3, paras 5.3-5.10, policy ENV1 in particular,</li> <li>The plan recognises the ageing population profile and this is described and acknowledged at paras 2.33-2.36.</li> <li>The issue is acknowledged as a key issue at para 2.41</li> </ul>
Addressing the implications of an ageing population;	Council; Homes and Communities Agency (Homes England)	bullet point 1. Policy SP3 refers to enhancing housing mix to offset an ageing population profile, whilst policy H1 and paras 6.1-6.4 consider the specific housing needs of older people.
Affordable housing delivery	Homes and Communities Agency	Affordable housing delivery is recognised and policy H2 deals with affordable housing delivery as part of development proposals.
Issues over density targets	Homes and Communities Agency	Additional research on the approach to density and mix has been undertaken and published in a background paper to support the plan. Policy SP3 has been revised

Issue	Bodies engaged with	Outcomes Summary
		to account for both housing mix and density. Individual housing density targets are determined for individual sites and the plan has been refined to determine the approach.
Consideration of cross boundary effects of Bentham proposals on highway network in Lancashire.	Lancashire County Council	The Infrastructure Delivery Plan (IDP) considers this issue. See Appendix C of the plan.

Table 3 – Engagement Outcomes

7.3. The table above shows that the primary outcomes of the on-going engagement has served to inform and influence the shaping of the plan, related proposals, supporting documents and underpinning evidence with regard to cross boundary issues.

#### 8. Conclusions

- 8.1. The government is committed to addressing strategic planning for issues through cooperation, that need to be addressed at a larger than local scale, in the context of 'localism'. The form of this co-operation is not prescribed, but at the discretion of the local planning authority. From this, the Council has tailored the extent of engagement so that it is proportionate to the issue in hand.
- 8.2. To comply with the requirements of the Duty and meet the associated legal tests, the council and public bodies are required to engage constructively, actively and on an on-going basis in relation to planning for sustainable forms of development. In particular, local planning authorities, prescribed bodies and infrastructure providers should work together to consider and address development issues that cross administrative boundaries. One way to do this is to consider entering into agreements on joint approaches, and/or prepare joint evidence base documents and local plans. This statement shows that these approaches have been taken where appropriate and this has influenced preparation of the local plan, considering underpinning evidence and shaping planning policy.
- 8.3. To be found sound at examination, local plans must demonstrate that they have addressed any strategic issues in a proper and timely manner. This statement demonstrates that Craven District Council has embraced the spirit of partnership working on strategic cross-boundary issues from the outset; and that this co-operation has shaped and helped to increase the effectiveness of the final strategy to manage development and growth.
- 8.4. The extent to which co-operation should take place is not defined or prescribed, and it should be emphasised that it is a duty to co-operate, and not necessarily a duty to agree.
- 8.5. This statement demonstrates that Craven District Council has carried out sufficient co-operation and on-going engagement with local authorities and other public bodies in the preparation of the local plan. Where appropriate this has included the joint preparation of evidence and entering into memoranda of understanding on some issues.
- 8.6. This statement provides a summary of the collaborative work Craven District Council has carried-out to address the cross-boundary issues that have

been identified in the preparation of the local plan. The statement also shows how organisations have been involved in this work, the key issues that have been identified and how the plan has been shaped by the ongoing engagement. This statement sets out applicable committee minutes and resolutions, which serves to support the meeting of the duty.

## Appendices



Appendix A

**Craven Local Plan** 

Duty to Cooperate Update: Engagement Log

March 2018

## Craven Local Plan: Duty To Cooperate Engagement Log

Duty to Cooperate Partner:	Yorkshire Dales National Park Authority			
How Engaged	When Engaged	Issues	Why engaged	Engagement Outcomes
Meeting	9 <sup>th</sup> May 2016	<ul> <li>The preferred spatial option (and reasonable alternatives.</li> <li>Background to the housing requirement of 290 dwellings per annum for Craven overall. Craven was committed to progressing a housing figure of 256 dwellings pa for the Plan area.</li> <li>Background was given to the settlement hierarchy and at level 4b this identifies villages with basic services that are bisected by the NP boundary.</li> <li>The settlement strategy was explained and not intending to allocate sites in Bolton Abbey outside the NP primarily due to heritage constraints and associated sensitivities. YDNPA in support of this approach , neither planning authority sees Bolton Abbey being a strategic location for growth.</li> <li>Long Preston also no intention to allocate due to absence of land being put forward in Craven's boundaries.</li> <li>CDC informed YDNPA that an update to the SFRA will be procured as current evidence now out of date.</li> </ul>	Neighbouring planning authority – key duty to cooperate partner.	See below.

<ul> <li>the boundaries of the YDNPA to be a concern.</li> <li>YDNPA will look at pool of sites and outline any sites that they would have major concerns with.</li> <li>YDNPA will look over CDC Local Plan policies.</li> </ul>	
<ul> <li>Background given to progression of CDC Local Plan, consultation June on preferred sites. Publish LP in September and submit in December.</li> </ul>	
<ul> <li><u>Apportionment of YDNPA/CDC split.</u></li> <li>YDNPA have not commissioned own SHMA but have looked towards those produced by overlapping authorities. There is no national projection made for National Park on household projections.</li> <li>YDNPA commissioned Edge Analytics to do demographic work for them. This resulted in a potential OAN of 8 for the overall park. YDNPA have set a housing requirement of 55 dpa overall, the YDNPA not pinned down to this. This is not split up by each area and looks overall.</li> <li>CDC are looking to commission update on SHMA take account of latest figures, small areas. YDNPA interested in joint commission and joint commissioning of updated evidence.</li> </ul>	

		<ul> <li>YDNPA policy that on sites of 6 more, 50% will be open market. Step change for National Park, aiming to go some way to reversing ageing population.</li> <li><u>HRA</u> <ul> <li>David Feeney to set up meeting with Fran Graham to discuss.</li> <li>Natural England and YDNPA long discussions over impacts on European Sites and are now happy that the plan will not have likely significant impacts.</li> </ul> </li> <li><u>YDNP Plan – Examination and progress of issues arising</u> <ul> <li>Simon Berkeley appointed as examiner.</li> <li>2 letters received indicating work required to address soundness issues.</li> <li>YDNPA will hold consultation on housing development boundaries and modifications suggested. Hearings will be after this consultation.</li> <li>Hearing dates not set yet. Approx. 50 objections received overall.</li> <li>Would be useful if CDC looks to appoint further Open Space work that suggest joint commissioning with YDNPA.</li> </ul> </li> </ul>		
Correspondence	27 May 2016	Commentary received from YDNPA on draft Craven local plan proposals	Neighbouring planning authority – key duty to cooperate partner.	Comments received were considered, and fed into a revised draft plan, that was

Entering into Statement of Common Ground	18 July 2016	As part of examination of the YDNPA plan, CDC agreed entering into statement of common ground on cross boundary matters and areas of agreement/disagreement.	Neighbouring planning authority – key duty to cooperate partner.	issued for consultation in 2017 Statement of common ground prepared and finalised. It was issued to the YDNPA to assist with the YDNPA plan examination.
YDNP plan examination attendance	19 July 2016-21 July 2016	Attendance at Examination hearings in support of the Yorkshire Dales National Park Authority, and in support of Duty to Cooperate matters.	Neighbouring planning authority – key duty to cooperate partner.	Attendance in support of YDNPA at examination hearings in relation to the Duty to Cooperate.
Correspondence	19 August 2016	Comments received from YDNPA on proposed site allocations arising from the pool of sites.	Neighbouring planning authority – key duty to cooperate partner.	Comments were reviewed, the outcomes of which were incorporated into site commentaries and site parameters. This formed part of the consultation in 2017
Meeting	14 July 2017	<ul> <li>An outline was given as to the nature of the consultation and to the drivers behind it, in particular the change to the OAN and the implications for the local plan.</li> <li>The draft plan strategy has not changed substantively in terms of the direction</li> </ul>	Neighbouring planning authority – key duty to cooperate partner.	A draft Memorandum of understanding was drafted, and issued to the YDNPA for comment. It also was to confirm understanding of the respective authorities

<ul> <li>proportions of growth to specific settlements, settlement strategy overall and the way in which split settlements are dealt with.</li> <li>The key changes to the plan policies were identified as:</li> </ul>	and agree common ground.
<ul> <li>SP1: Meeting Housing Need</li> <li>SP2: Economic Activity and Business Growth</li> </ul>	
<ul> <li>SP3: Housing Mix &amp; Density (Significant change to existing Policy SP3 to include density considerations, Deletion of Policy H4 Housing Density)</li> </ul>	
<ul> <li>ENV10: Local Green Space (approved by the Sub*- Committee in January 2017)</li> </ul>	
<ul> <li>ENV11: The Leeds &amp; Liverpool Canal (new policy)</li> </ul>	
<ul> <li>ENV12: Footpaths, Bridleways &amp; Cycle Routes (new policy)</li> </ul>	
<ul> <li>ENV13: Green Wedges (new policy)</li> </ul>	
<ul> <li>Policy H2: Affordable Housing</li> </ul>	
<ul> <li>EC4A: Tourism-Led</li> <li>Development At Bolton</li> <li>Abbey(new policy)</li> </ul>	
<ul> <li>Policy INF6: Education Provision (new policy)</li> </ul>	

<ul> <li>Other changes to policies were also outlined on the back of changes in legislation or new evidence including:</li> </ul>	
<ul> <li>Updated Strategic Housing Market Assessment (SHMA) 2016,</li> </ul>	
<ul> <li>The Strategic Flood Risk Assessment 2017,</li> </ul>	
<ul> <li>Conservation Area Appraisals 2016,</li> </ul>	
<ul> <li>Employment Land Review 2017,</li> </ul>	
<ul> <li>*Craven Local Plan Viability Appraisal 2017</li> </ul>	
<ul> <li>Highway Modelling Report for Skipton 2017.</li> </ul>	
<ul> <li>Changes to policies are highlighted in red in the consultation documentation.</li> </ul>	
• The YDNPA indicated that they are 'more than happy' with the plan as the interactions with the YDNPA were visible. This led to the query as to whether they were too visible?	
<ul> <li>There was also a query over split settlements and their role in the spatial strategy. Care needed not to over-egg the split settlement issue.</li> </ul>	
<ul> <li>Comment that the ENV policies could be more robust than YDNPA plan</li> </ul>	

T	Т	
	policies.	
	<ul> <li>National park setting has more to it than landscape terms. The wider suite of the special qualities of the NP is also relevant.</li> </ul>	
	<ul> <li>It was queried as to why Settle and Giggleswick are not dealt with together?</li> </ul>	
	<ul> <li>Treatment of Tier 5 settlements including split settlements</li> </ul>	
	<ul> <li>The plan housing target and the limitations upon the contribution of the YDNP may be over egged in the plan – care needed.</li> </ul>	
	<ul> <li>Draft Policy EC4a – Bolton Abbey – too supportive? Options appraisal – open ended?</li> </ul>	
	<ul> <li>Sites – SG025 – setting needs consideration. SG079 – no issue</li> </ul>	
	<ul> <li>Gargrave and Ingleton – limited NP input</li> </ul>	
	Embsay – LGS	
	<ul> <li>Hellifield – some observations</li> </ul>	
	<ul> <li>HRA – care needed when interacting with NE. RSPB matters and the potential to trip up.</li> </ul>	
	<ul> <li>Should draw out role of Members as both CDC and YDNPA Members.</li> </ul>	
	YDNPA will comment in due course on	

		<ul> <li>the consultation.</li> <li>YDNPA to review MoU and progress.</li> <li>YDNPA comment 'it's a good plan.'</li> <li>YDNPA planning update;</li> <li>YDNP plan adopted.</li> </ul>		
		<ul> <li>Focus now on management plan, housing supply and monitoring.</li> </ul>		
Memorandum of Understanding – finalised and signed	02 August 2017	<ul> <li>Entering into a Memorandum of Understanding agreeing matters relating to:</li> <li>Objectively Assessed Housing Need (OAHN),</li> <li>Objectively Assessed Employment Need (OAEN),</li> <li>Apportionment between Craven District Council and Yorkshire Dales National Park Authority, and;</li> <li>Strategy Alignment</li> </ul>	Neighbouring planning authority – key duty to cooperate partner.	Memorandum of understanding signed and shared between parties.
Telephone Conference with YDNPA officers	14 November 2017	Consideration of the implications of the proposed increase in the Craven plan's housing and employment land requirement following the increase in the Objectively Assessed Need for Housing arising from the updated SHMA.	Neighbouring planning authority – key duty to cooperate partner.	Agreement was reached with officers of the YDNPA and the redrafting of the revised Memorandum of Understanding was subsequently agreed.
Finalising Revised MOU following	18 December 2017	Entering to a revised Memorandum of Understanding relating to: • Objectively Assessed Housing Need	Neighbouring planning authority – key duty to	Revised Memorandum of understanding signed

consideration by SPSC , to account for changes to the OAHN primarily.	<ul> <li>(OAHN),</li> <li>Objectively Assessed Employment Need (OAEN),</li> <li>Apportionment between Craven District Council and Yorkshire Dales National Park Authority, and</li> <li>Strategy Alignment</li> </ul>	cooperate partner.	and shared between parties.
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Duty to Cooperate Partner:					
How Engaged	When Engaged	Issues	Why engaged	Engagement Outcomes	
Meeting	16 May 2016	<ul> <li>Local plan consultation and cross boundary issues</li> <li>Background was given to the preferred spatial option (Option E) and the reasonable alternatives (A-D).</li> <li>Background was given to the housing requirement of 290 per annum for Craven overall. Craven are committed to progressing the housing figure of 256 for the Plan area.</li> <li>Pendle council identified that DTC with Craven was not an issue with their examination. Pendle are in a shared HMA</li> </ul>	Neighbouring planning authority	The local plan considers and accounts for cross boundary matters as part of the plan. A key consideration is the safeguarding of the Skipton-Colne railway trackbed for future transport use - a matter recognised in respective local transport plans. The scope of the plan was supported and identifies the main Duty to	

<ul> <li>with Burnley, movements with Craven less significant.</li> <li><u>Evidence updates.</u></li> <li>SHMA – market signals equates to approx 5 dwellings</li> </ul>	Cooperate issues between the Councils
<ul> <li>pa</li> <li>G&amp;T – use of roads for transit to other events</li> <li>Viability evidence</li> <li>Green belt review</li> <li>GI</li> <li>Playing pitch strategy</li> <li>Ecological network</li> </ul>	
Potential Cross Boundary issues	
<ul> <li>Made aware of west craven business park (4-5ha at Earby), main employment land development in Pendle is along M65 corridor.</li> <li>Enhancement to A56 – Colne Foulridge, bypass is not in LEP strategy document</li> <li>Policy N4 sustainable transport policy</li> <li>Retails – Aldi Barnoldswick, Boundary Mill extension</li> <li>SHMA update – liase with Pendle (would be willing to enter M.O.U if wanted)</li> </ul>	

		<ul> <li>No areas of search – renewables potential, JD can plot new consents for wind if wanted as shared evidence</li> <li>Next meet Sept 2016 (before publication)</li> <li>No major DtC issues, employment movements and household movements relatively limited.</li> </ul>		
Meeting	11 July 2017	<ul> <li>CDC Local Plan consultation; initial feedback and matters arising including;</li> <li>An outline was given as to the nature of the consultation and to the drivers behind it, in particular the change to the OAN and the implications for the local plan.</li> <li>The draft plan strategy has not changed substantively in terms of the direction proportions of growth to specific settlements.</li> <li>The key changes to the plan policies are identified as: <ul> <li>SP1: Meeting Housing Need</li> <li>SP2: Economic Activity</li> </ul> </li> </ul>	Neighbouring planning authority	Outcomes as per the previous engagement. No identified Duty to Cooperate issues outstanding.

and Business Growth	
<ul> <li>SP3: Housing Mix &amp; Density (Significant change to existing Policy SP3 to include density considerations, Deletion of Policy H4 Housing Density)</li> </ul>	
<ul> <li>ENV10: Local Green Space (approved by the Sub-Committee in January 2017)</li> </ul>	
<ul> <li>ENV11: The Leeds &amp; Liverpool Canal (new policy)</li> </ul>	
<ul> <li>ENV12: Footpaths, Bridleways &amp; Cycle Routes (new policy)</li> </ul>	
<ul> <li>ENV13: Green Wedges (new policy)</li> </ul>	
<ul> <li>Policy H2: Affordable Housing</li> </ul>	
<ul> <li>EC4A: Tourism-Led Development At Bolton Abbey(new policy)</li> </ul>	
<ul> <li>Policy INF6: Education Provision (new policy)</li> </ul>	
<ul> <li>Other changes to policies were also outlined on the</li> </ul>	

back of changes in legislation or new evidence including:
<ul> <li>Updated Strategic Housing Market Assessment (SHMA) 2016,</li> </ul>
<ul> <li>The Strategic Flood Risk Assessment 2017,</li> </ul>
<ul> <li>Conservation Area Appraisals 2016,</li> </ul>
<ul> <li>Employment Land Review 2017,</li> </ul>
<ul> <li>Craven Local Plan</li> <li>Viability Appraisal</li> <li>2017</li> </ul>
<ul> <li>Highway Modelling Report for Skipton 2017.</li> </ul>
Changes to policies are highlighted in red in the consultation documentation.
<ul> <li>No new cross boundary planning issues had been identified over and above those already considered by the plan specifically:</li> </ul>
<ul> <li>Skipton to Colne Railway trackbed</li> </ul>

		<ul> <li>A56, A59 and A6068</li> </ul>		
Correspondence	5 September 2017	Correspondence e from Pendle Council regarding the pre-publication draft plan and Duty to Cooperate engagement. Confirmation received that both Craven District Council and Pendle Borough Council have engaged constructively and on an ongoing basis ion preparation of respective plans and consideration of cross-boundary planning matters. Confirmation as follows: <i>"Thank you for your email of 19th July 2017 informing Pendle Council about the above public consultation, which concluded on Monday 31st July 2017.</i> Section 33A of the Planning & Compulsory Purchase Act 2004 (as amended by the Localism Act 2011) places a legal duty on local planning authorities "to engage constructively, actively and on an ongoing basis" with other local authorities in the preparation of their Local Plan. Furthermore the National Planning Policy Framework refers at paragraph 179 to the need for local planning authorities to "work collaboratively with other bodies to ensure that strategic priorities across local boundaries are properly co-	Neighbouring planning authority	Outcomes as per the previous engagement. No identified Duty to Cooperate issues outstanding and confirmation received that this is the case.

ordinated and clearly reflected in
individual Local Plans."
I write to confirm that officers of
Craven District Council have actively
engaged with, and formally
consulted, Pendle Council
throughout the preparation of their
Local Plan. In this respect, we feel
that the requirements placed on
Craven District Council by the Duty
to Co-operate have been met.
Pendle Council is pleased to note
that the 3rd Pre-Publication Craven
Local Plan:
recognises the potential for
transport improvements between
Craven and East Lancashire, both
by road (para 2.13) and rail (para
2.13)
acknowledges that the proposal for
the A56 Colne-Foulridge bypass and the support for this from the Foot
the support for this from the East
Lancashire Highways & Transport
Masteplan (2014), Pendle Core
Strategy (2015) and Lancashire
Enterprise Partnership in view of the
potential for the scheme to enhance
the economic linkages between
Lancashire and Yorkshire (para
2.13)
notes that the route of the former
Skipton-Colne railway line is

protected in the Pendle Core	
Strategy (December 2015) (para	
2.15)	
supports sustainable development	
that protects and enhances heritage	
and promotes tourism along the	
Leeds and Liverpool Canal (Policies	
ENV2, ENV11 and ENV12).	
Pendle Council is satisfied that the	
3rd Pre-Publication Craven Local	
Plan contains no other proposals	
that are likely to raise any significant	
cross boundary issues for the	
Borough of Pendle.	
I trust that this information is	
satisfactory for your requirements.	
Should you require a more detailed	
Statement of Common Ground	
addressing the scale and distribution	
of housing provision, employment,	
infrastructure and implications for	
the Borough of Pendle, please	
contact Neil Watson Planning,	
Building Control and Licensing	
Manager."	

Duty to Cooperate Partner:	Ribble Valley Council			
How Engaged	When Engaged	Issues	Why engaged	Engagement Outcomes
E mail	13 July 2016, 15 July	None identified	Neighbouring planning	No outstanding issues

	2016		authority	
Meeting	15 March 2017	None identified	Neighbouring planning authority	No outstanding issues
E mail	31 July 2017	None identified	Neighbouring planning authority	No outstanding issues

Duty to Cooperate Partner:	• •					
How Engaged	When Engaged	Issues	Why engaged	Engagement Outcomes		
Meeting	5 July 2016	Local plan consultation and cross boundary issues Bradford Plan The inspectors report into the Bradford CS is expected summer 2016	Neighbouring planning authority	No outstanding issues at that time.		
		<ul> <li>CDC Local Plan consultation –</li> <li>Introduction of spatial strategy options and preferred spatial strategy option</li> <li>Skipton and South Craven</li> <li>Draft policy framework</li> <li>Pool of sites</li> <li>SA</li> <li>Next steps</li> </ul>				
		Initial feedback and discussion of issues arising				
		<ul><li>Highways</li><li>Education</li></ul>				

Meeting	19 Jul 2017	CDC Local Plan consultation; initial feedback and matters arising including;	Neighbouring planning authority	No outstanding issues
		<ul> <li>An outline was given as to the nature of the consultation and to the drivers behind it, in particular the change to the OAN and the implications for the local plan.</li> <li>An outline of progress with the HRA was given.</li> <li>The issue of windfall in the HRA area was discussed and the possibility of adding an SPA policy was also discussed and will be given further consideration.</li> <li>Bradford Council to look at possibility of providing background data to visitor surveys.</li> <li>Adjoining neighbourhood planning areas look at engagement and Steeton and Silsden issues</li> <li>Bradford to feedback comments on draft plan in due course.</li> </ul>		
		Bradford planning update;		
		<ul><li>Core strategy adopted 180717</li><li>2 DPDs at examination</li></ul>		

		<ul> <li>Site allocations plan due for consultation on pref sites mid 2018, publication 2019, adoption 2020/2021.</li> <li>Tied in with GB review and update to SHLAA</li> <li>LDS to be reviewed autumn 2017</li> <li>There will be natural changes to NPPF and NPPG when reviewed</li> <li>Many areas are preparing NPs</li> <li>A main challenge will be meeting unmet housing need and OAN of 35,000 dwellings</li> </ul>		
Written correspondence	29 January 2018	Response to Bradford Council Green Belt review methodology	Neighbouring planning authority	Progress with preparation of the Bradford site allocations plan is noted, and implications of growth proposals in the Steeton, Silsden and Eastburn areasto be taken into account. Further engagement sought.

Duty to Cooperate	Lancaster City Council				
Partner:					
How Engaged	When Engaged	Issues	Why engaged	Engagement	

				Outcomes
Meeting	28 April 2016	<ul> <li>Local plan consultation</li> <li>Background was given to the Local Plan, including reviewing the spatial options that were considered and associated SA of these. Option E takes account of the good elements of other options to form a hybrid.</li> <li>A number of Wards were identified where the influence of the Lancaster housing market around the north of the district.</li> <li>The 2015 SHMA gives an OAN of 290 dwellings per annum for Craven as a whole. CDC has sought to direct 34 dwellings pa to the Yorkshire Dales National Park. The submitted plan for the National Park sets a housing requirement of 55 dwellings per annum. This includes 27 in the Craven part of the NP. Ongoing discussions with the YDNPA over the 7 dwellings per annum amongst other Duty to Cooperate matters. An update to the SHMA is to</li> </ul>	Neighbouring planning authority	The plan was supported by Lancaster City Council and there are not outstanding Duty to Cooperate issues.

be commissioned to take account of the updated position and change in dates, and the ongoing Newcastle University work which looks at strategic housing markets.
These have potential implications for Craven particularly with the relationship with Lancaster. The influence off Bradford now extends further. • There was discussion over the role of the Employment Land Review and the tying of
<ul> <li>OAN with employment land requirements.</li> <li>There was discussion around the cross-boundary roles of settlement in particular Wray, which is preparing a neighbourhood plan.</li> <li>Education provision was discussed, not least secondary education where</li> </ul>
craven residents may attend Lancashire Schools. A contact point at LCC on this issue is: <u>steph.rhodes@lancashire.gov</u> <u>.uk</u> • The role of Bentham was

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discussed as were the draft proposals to grow and reinforce its role as a service and employment centre. Account was also taken of the relationship with Lancaster and associated physical connectivity, in particular rail. • The potential for Auction Mart Reorganisation particularly in Lancashire and implications for Bentham and North Craven was discussed.
The draft policy framework     was discussed along with the     approach to be taken with the     pool of sites and next steps.
<b>Post meeting note:</b> Further evidence to be commissioned includes SFRA refresh.
<ul> <li>Next steps including consultation on preferred sites and steps to submission was set out.</li> <li><u>initial feedback</u></li> <li>Lancaster Council to provide feedback on the consultation documents although 3 observations were made prior to the meeting:</li> <li>OAN – this is now</li> </ul>

<ul> <li>being met</li> <li>Bentham sites were clarified including the pool approach</li> <li>Local Greenspace – comment that there are a lot of these – clarified that there are to be assessed and are not designations – forming part of the pool approach.</li> </ul>	
<ul> <li>Lancaster Planning update</li> <li>Recently adopted DM policies DPD</li> <li>Core Strategy dates from 2008 – now dated and pre NPPF.</li> <li>Looking to bolt on land allocations to DM policies DPD to form a defacto local plan.</li> <li>Consulted on 6 options including some non starters and some that had adverse reaction.</li> <li>Draft with site allocs for consultation due end 2016 – early 2017</li> <li>Silverdale AONB plan joint plan with SLDC – seeking to</li> </ul>	

		<ul> <li>align to Lancaster Plan. A number of sites allocated. Potential to take a similar approach in the Forest of Bowland.</li> <li>No 5 year HLS in place</li> <li>A number of Lancaster proposals coming to fruition including a new link road – NB potential effect on Craven requires consideration</li> <li>Lancaster to look at CIL later in 2016 (Craven to reconsider once new plan in place and infrastructure requirements identified)</li> <li>Lancaster Council Short Staffed following unsuccessful recruitment.</li> <li>Arcadis undertake SA work for Lancaster.</li> <li>Graphics undertaken by Preston CC.</li> </ul>		
Meeting	7 February 2017	<b>Craven update</b> Recent review of OAN, informed by 2014-based household projections, undertaken by Edge Analytics, followed by SHMA update undertaken by Arc4, resulting in a re-calculation of Craven's OAN,	Neighbouring planning authority	The plan was supported by Lancaster City Council and there are not outstanding Duty to Cooperate issues.

down from 290 to 214 dwellings per annum. The new OAN target focuses on development outside the YDNPA, following the Park Authority's Local Plan examination, where a Memorandum of Understanding was agreed between the two organisations on the derivation and application of housing targets, and the treatment of development in the setting of the National Park.	
Craven will undertake consultation on its Draft Plan in March-April 2017, and is currently reviewing sites, development densities and highway modelling in Skipton. Most housing and employment sites are identified in the southern part of the district. A Whole Plan Viability study, led by consultants Aspinall Verdi is under way. The intention is to publish the Plan in June 2017.	
Work still under way on final assessment of allocations at Bentham, which will be informed by SA, SHLAA and SFRA assessments. The share of development is likely to remain at 10% of the overall level of development in the district.	

Lancaster update	
Lancaster's two key Local Plan documents (Land Allocations and DM Policies) are currently out to consultation until 24 <sup>th</sup> March 2017. They include an OAN calculation of 675 dwellings per annum. The Land Allocations DPD includes the allocation of five strategic sites for development, including the recently approved Garden Village site at Bailrigg. All five strategic sites are situated west of the M6, with few allocations for development in the rural parts of the district east of the motorway. Two of the sites are dependent upon a review of the Green Belt between north Lancaster and Carnforth.	
Development opportunities and activity close to the Craven/Lancaster district boundary remains low, in keeping with the rural character or the area, and the relative shortage of services. A small housing site is currently being developed in Cowan Bridge, and the draft Site Allocations document identifies a site for housing development at Hornby. This scale of development seems broadly	

compatible with the proposals at Bentham, and indicates no significant change in commuting patterns, the demand for services or character of the area.	
Both councils are aware of the representations made on the Bradford Local Plan, in respect of Green Belt land release. Lancaster has contacted its neighbours to inform them of its Green Belt review, and to enquire about whether any could accommodate some of its housing requirements, as an alternative to releasing Green Belt land. None has offered to do so, and MC agreed to write formally to respond to this matter on behalf of Craven	
Lancaster has commissioned consultants to update the qualitative SHMA information on Housing Needs, appointing Arc4, who will report in May. It is also seeking consultants to undertake viability assessments, to inform the final draft of the Local Plan documents due to be published in the autumn.	
The meeting discussed the work done to increase the consistency of planning policies between the	

		planning authorities responsible for the Forest of Bowland AONB, in keeping with the objective set out in the AONB Management Plan. DP acknowledged the difficulty in achieving consistency, given how each district is at a different stage in preparing their Local Plans, but expected that the preparation of the DPD for the Arnside & Silverdale AONB would provide insight into the way forward, especially once it is adopted. <b>General</b>		
		The meeting briefly discussed the Duty to Co-operate working note prepared by Lancaster, which is designed to keep a record of all its Duty to Co-operate discussions and deliberations. The note is informed by the Inspector's approach at the St. Albans Local Plan examination: the intention is to keep the note up to date and to circulate the current version at each future meeting, to help direct discussion.		
Letter	8 February 2017	Correspondence with Lancaster Council to confirm position of Craven DC regarding accepting some of Lancaster's OAN and preceding discussions on the matter.	Neighbouring planning authority	No outstanding Duty to Cooperate matters.

Confirmation provided as follows:	
"To confirm matters and in response, the starting point is that there is a relative paucity of brownfield land available to accommodate development in Craven, and all of the available brownfield land has been, or will be, allocated to meet development needs in any event. Invariably, this is likely to mean that accommodating some of Lancaster's OAN will mean the release of additional greenfield sites of potentially of higher environmental value and sensitivity.	
As you will know, Craven is subject to a higher level of designation (e.g. SSSI, SPA, SAC, AONB and National Park setting) and as I am sure you will appreciate, one of the key challenges is balancing development needs against the extent of designation in Craven. It is a difficult balance to strike, and one that has proven a challenge for us, in the formation of emerging plan proposals, without consideration of accommodating a proportion of other housing needs as well.	
As such given the above, it is officer opinion that the Council will not be in	

		a position to accommodate a proportion of Lancaster's OAN.		
Letter	23 March 2017	Correspondence with Lancaster Council regarding the draft plan, as follows:	Neighbouring planning authority	No outstanding Duty to Cooperate matters.
		In particular, in the strategic policies DPD, the acknowledgement in the plan of the role of rail and road connectivity to locations beyond Lancaster district is noted and supported. In the case of Craven District the identification of the Leeds to Lancaster/Morecambe rail corridor and the A65 road transport corridor are key to cross-boundary connectivity, and the relationship of Craven to Lancaster and the wider sub-region. Craven District Council acknowledges and supports this recognition.		
		I also note that the strategic policies DPD identifies Hornby and Wray as sustainable settlements, and some growth is directed towards them, and sites allocated for development. This is supported, particularly as the directing of proportionate growth towards these settlements, also underpins, supports, and is complementary to the roles and		

		functions of settlements in North Craven - Bentham in particular. Bentham serves a wider local hinterland and the functional relationship to settlements in Lancaster district is recognised. In this regard the plan proposals for Lancaster are complementary to and supportive of emerging proposals and the roles and functions of settlements identified in the emerging Craven local plan where the role of Bentham as a service centre is to be supported and enhanced.		
Letter	29 June 2017	Letter from Lancaster City Council regarding cross boundary member cooperation and engagement.	Neighbouring planning authority	No outstanding Duty to Cooperate matters.
Letter	22 August 2017	Response from Craven Member Cllr Dawson regarding cross boundary strategic issues and Member engagement	Neighbouring planning authority	No outstanding Duty to Cooperate matters.
Meeting	7 July 2017	Duty to Cooperate meeting regarding the Craven Local Plan consultation; initial feedback and matters arising including;	Neighbouring planning authority	No outstanding Duty to Cooperate matters.
		An outline was given as to the nature of the consultation and to the drivers behind it, in		

<ul> <li>particular the change to the OAN and the implications for the local plan.</li> <li>The draft plan strategy has not changed substantively in terms of the direction proportions of growth to specific settlements. The proportion of growth directed towards High Bentham has changed from 10.2% to 10.5%.</li> <li>The key changes to the plan policies were identified as: <ul> <li>SP1: Meeting Housing Need</li> <li>SP2: Economic Activity and Business Growth</li> <li>SP3: Housing Mix &amp; Density (Significant change to existing Policy SP3 to include</li> </ul> </li> </ul>
Policy SP3 to include density considerations, Deletion of Policy H4 Housing Density)
<ul> <li>ENV10: Local Green Space (approved by the Sub-Committee in January 2017)</li> </ul>
<ul> <li>ENV11: The Leeds &amp;</li> </ul>

Liverpool Canal (new
policy) • ENV12: Footpaths, Bridleways & Cycle Routes (new policy)
<ul> <li>ENV13: Green Wedges (new policy)</li> </ul>
<ul> <li>Policy H2: Affordable Housing</li> </ul>
<ul> <li>EC4A: Tourism-Led Development At Bolton Abbey(new policy)</li> </ul>
<ul> <li>Policy INF6: Education Provision (new policy)</li> </ul>
<ul> <li>Other changes to policies were also outlined on the back of changes in legislation or new evidence including:</li> </ul>
<ul> <li>Updated Strategic Housing Market Assessment (SHMA) 2016,</li> </ul>
<ul> <li>The Strategic Flood Risk Assessment 2017,</li> </ul>
<ul> <li>Conservation Area Appraisals 2016,</li> </ul>
<ul> <li>Employment Land Review 2017,</li> </ul>

<ul> <li>Craven Local Plan</li> <li>Viability Appraisal</li> </ul>
2017
<ul> <li>Highway Modelling</li> </ul>
Report for Skipton 2017.
Changes to policies are
highlighted in red in the
consultation documentation.
Entering into am possible
MoU was discussed but further consideration was
needed as to practicalities.
Lancaster Council were to
respond to consultation in due course.
Lancaster planning update;
Consultation was undertaken     on the strategie policies and
on the strategic policies and land allocations DPD and DM
Policies DPD, ending March
2017. Officers are reviewing
responses and evaluating
new evidence with a view to
publishing the final version of the DPDs in late 2017/early
2018
An update as to planning in
Lancaster was given including
the collation of new evidence

		<ul> <li>e.g SFRA, SHELAA, Housing needs and viability</li> <li>Lancaster has agreed an OAN of 675pa, but currently has a small shortfall against that figure. It intends to meet the OAN within the district on sites close to and within the main urban areas, based in the findings revealed in the SHELAA (currently under way)</li> <li>The Arnside and Silverdale plan was discussed as was the issue of Major Developed sites in Hornby.</li> </ul>		
Email	5 January 2018	Correspondence from Lancaster City Council regarding the Publication Draft Craven Local Plan as follows: "I have reviewed the Publication Draft of Craven's Local Plan. In particular I have reviewed the sections on Housing Need, Spatial Strategy, Infrastructure, Countryside and Landscape, and the Rural Economy. I have found no matters contained in the text of the Local Plan that would cause Lancaster to make a formal submission to the examination. You may use this email as further evidence that the two councils have continued in	Neighbouring planning authority	No outstanding Duty to Cooperate matters.

dialogue through the duty to co- operate."		
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Duty to Cooperate Partner:	North Yorkshire County Council			
How Engaged	When Engaged	Issues	Why engaged	Engagement Outcomes
Ongoing engagement	September 2016 – June 2017	Continuous dialogue with NYCC Highways and Jacobs Consultants from September 2016 to June 2017 for the purposes of the production of Local Plan evidence base: Modelling Highway Impacts of Local Plan Developments in Skipton (June 2017).	Strategic planning and highways authority	Discussions and engagement ongoing
Meeting	6 January 2016	Minerals and waste plan consultation and agreement to provide comments on the draft plan.	Minerals and Waste joint plan engagement	No outstanding issues identified
Engagement response	4 February 2016	Issuing of engagement response to NYCC on minerals plan.	Minerals and Waste joint plan engagement	No outstanding issues identified.
Meeting	27 April 2016	<ul> <li>Engagement meeting to facilitate Local plan consultation and potential composite response</li> <li>Meeting identified as follows:</li> <li>Background was given to the Local Plan, including updating the position since 2014 including the evidence base.</li> </ul>	Strategic planning and highways authority. Duty to Cooperate partner	Comments received and taken into account in subsequent drafts of the plan.

The 2015 SHMA gives an OAN of 290
dwellings per annum for Craven as a
whole. CDC has sought to proportion
34 dwellings to the Yorkshire Dales
National Park. The submitted plan for
the National Park sets a housing
requirement of 55 dwellings per annum.
This includes 27 in the Craven part of
the NP. Ongoing discussions with the
YDNPA over the 7 dwellings per annum
amongst other Duty to Cooperate
matters.
Further evidence to be commissioned
includes SFRA and update of SHMA
and small area population projections
by Edge Analytics.
The Local Plan does not include
allocations at Long Preston (lack of
land availability despite several calls for
sites) and Bolton Abbey (heritage
constraint). These villages are
however, included within the settlement
hierarchy.
NYCC have an interest in the housing
figure but will not comment on its
acceptability.
HRA – NYCC have in house ecologists
who would be willing to help in the HRA
process. CDC explained that the HRA
Screening Report is currently being
prepared and did not go out alongside
this consultation as it is awaiting

	identification of preferred sites.	
•		
	important link between the SFRA and	
	the SA in terms of spatial strategy as	
	well as HRA.	
•	NYCC has a role in the SFRA as Lead	
	Local Flood Authority. In preparing the	
	waste and minerals plan NYCC did a	
	preliminary flood risk assessment.	
	Imp0rtant role in managing flood risk.	
	Stuart Edwards has been working on	
	the Local Flood Management Strategy.	
	Health impacts are an important	
	consideration of the SA. NYCC have	
	prepared a topic paper on health to try	
	and demonstrate the link between	
	health impacts and the Local Plan.	
	Rachel Richards is the contact in	
	NYCC Public Health.	
	NYCC have concerns re access to sites	
	IN049 and HB011.	
	Re HRA Bradford have sought to offset	
	potential impacts to European sites	
	through recreation by providing	
	sufficient levels of open space.	
	Water Framework Directive. River	
	Basin Management Plans have been	
	updated recently and seek to	
	implement the WFD. There needs to be	
	a check that the SA is compatible with	
	the WFD.	

	1	
<ul> <li>NYCC will provide an officer level</li> </ul>		
response. Member response will be		
done at preferred site stage.		
Initial feedback and discussion of		
issues arising. Further comments and		
observations of attendees:		
Highways		
<ul> <li>Jacobs Input Statement?</li> </ul>		
<ul> <li>£70,000 cost to prepare model –</li> </ul>		
this is not abnormal in comparison		
to other local plans. The cost is		
mainly for Skipton modelling alone.		
• There is potential to use a gravity		
model rather than a web compliant		
model. However, this risks criticism		
at examination and NYCC would put		
caveat that not as robust as could		
be		
<ul> <li>Data should be brought up to date</li> </ul>		
to the 2011 census, currently		
Craven uses 2001 data		
Skipton will be the main area of		
focus for modelling		
<ul> <li>There may be potential from North</li> </ul>		
Yorkshire County Council for some		
contribution towards costs, Melisa		
Burnham to speak to David Bowe.		
<ul> <li>Melisa Burnham is to speak to</li> </ul>		
Mouchel		
<ul> <li>Understanding that to get transport</li> </ul>		
evidence done by the end of June is		
working to a very tight timetable		
	<u> </u>	

<ul> <li>During Sian's annual leave David Smurthwaite able to make appointment</li> <li>Rail – Skipton station area identified</li> </ul>	
as being opportunity area for development	
<ul> <li>Cross Hills could be identified as safeguarded site</li> </ul>	
<ul> <li>MB will send through developer contribution matrix, trip based</li> </ul>	
<ul> <li>Skipton to Colne railway line to be safeguarded</li> </ul>	
<ul> <li>HC to check with Rachel Gunn that all sites have been sent over that may require highways comments</li> </ul>	
<ul> <li>Some sites may require more detailed comments to feed into</li> </ul>	
development principles, this is likely to be where issues have been identified	
<ul> <li>Pam Johnson will get in touch with HC re highways</li> </ul>	
Education	
<ul> <li>New housing is likely to mean either requirements for increased capacity</li> </ul>	
at existing schools or new provision where extensions cannot be made.	
<ul> <li>Preference to seek new schools through large sites. However, this</li> </ul>	
normally requires schemes of 1,000+ units. Where this cannot be	
achieved developer contributions	

are preferable to CIL as CIL	
mechanisms are difficult in	
education re timing.	
Need for new places changes as	
school rolls change annually	
<ul> <li>Skipton and Settle are likely to</li> </ul>	
require increases in capacity	
Water Street may be able to be	
redeveloped for housing and	
receipts used to help fund a new	
school (along with developer	
contributions) if the Gargrave Road	
site can accommodate a new	
school	
Bentham has potential capacity to	
accommodate new housing	
The infrastructure Delivery Plan will	
set out requirements, NYCC see	
this as an essential requirement	
<ul> <li>Secondary school no major</li> </ul>	
concerns with capacity	
New Education white Paper coming	
out, NYCC will still have role in	
ensuring school places are available	
Some concern that smaller	
settlements not seeing sufficient	
growth. CDC explained that	
Rathmell is taking as much as can	
in terms of existing size of the	
settlement and service provision	
<ul> <li>Explained that there are still</li> </ul>	
potential for changes in strategy but	

· · · · · · · · · · · · · · · · · · ·	need to know soon
	Heritage & Countryside
	NYCC have a team of Ecologists,
	Landscape Architects
	Would be good to have conference
	call to discuss technical matters
	including biodiversity offsetting,
	ecological networks,
	North Yorkshire Ecological Data
	Centre has evidence that is required
	to undertake mapping. Some NY
	authorities pay into this yearly
	Craven do not do this at present
	<ul> <li>NYEDC data now old, looking to</li> </ul>
	resurvey
	<ul> <li>Policy may be needed in plan to</li> </ul>
	provide commitment to working
	towards ecological mapping over
	the next 5 years
	DEFRA are about to release 25
	year Environment Plan, but it is
	thought likely that most authorities
	are working to this already
	<ul> <li>Archaeology – NYCC resources</li> </ul>
	currently down but expected to
	make appointment shortly
	NYCC have Historic Environment
	Record
	Heritage Impact Assessments will
	be done by CDC if allocations likely
	in areas of potential historic
	environment harm

<ul> <li>CDC to forward excel table with archaeological potential interest on development sites</li> <li>CDC to forward Historic England</li> </ul>	
comments	
Extra Care	
<ul> <li>Identified requirement of 203 extra care units over plan period, 81 have been delivered in Settle and Skipton</li> <li>Next immediate priority is delivery of site in Gargrave, 2016</li> <li>Bentham and Ingleton 1 site to cover both places</li> <li>Sutton in Craven – individual needs assessment required</li> </ul>	
<ul> <li>NYCC need more detail from CDC on how propose to meet increase in 65+ age groups</li> <li>CDC will contact Dale Owens at NYCC for more discussion, particularly in relation to the scale of extra care required in Gargrave on NYCC site at Eshton Road.</li> </ul>	
Economic Development	
<ul> <li>Needs to be alignment between projects proposed in Local Growth Fund and Local Plan</li> <li>May be need to revise housing mix policy to say how CDC intend housing development to meet the</li> </ul>	
needs of working age people	

		There is currently a study being prepared which seeks to look at economic impact of A59 upgrade, better Lancashire, West Yorkshire links		
Meeting	5 January 2017	Meeting with NYCC Highways and Jacobs: 5 January 2017: Discussion on emerging evidence base	Strategic planning and highways authority. Duty to Cooperate partner	
Meeting.	15 February 2017	Member Briefing by Jacobs and NYCC Highways (15 February 2017) on emerging evidence base	Strategic planning and highways authority. Duty to Cooperate partner	
Correspondence	7 July 2017	Preparation of note for Local Access forum meeting	Strategic planning and highways authority. Duty to Cooperate partner	Note provided and reported to Local Access Forum meeting.
Meeting	9 August 2017	Local plan consultation meeting and setting out provision of composite response.		5
Meeting	24 August 2017	Meeting with NYCC Highways and Jacobs: 24 August 2017 to discuss comments received on the Summer 2017 Pre- Publication Consultation Draft Plan	Strategic planning and highways authority. Duty to Cooperate partner	
Engagement response	18 November 2017	<ul> <li>Engagement response of NYCC on pre-publication draft local plan. Response includes composite response of relevant sections of NYCC.</li> <li>There are a few details that could be updated within section 9.</li> </ul>	Strategic planning and highways authority. Duty to Cooperate partner	Comments taken into account as part of the publication plan.

<ul> <li>Section 9.8- There are 26 primary schools including Embsay and Long Preston with a combined total number of pupils on roll in January 2017 of 3,606 Table 9 – we don't feel this table is neces</li> <li>We would reiterate our comments set out above that the County Council would strongly encourage the District to plan positively for sustainable economic growth by capitalising upon existing sectoral strengths but also seeking, where possible, to look to di</li> <li>We would reiterate our comments set out above that the County for sustainable economic growth by capitalising upon existing sectoral strengths but also seeking, where possible, to look to di</li> </ul>	
<ul> <li>set out above that the County Council would strongly encourage the District to plan positively for sustainable economic growth by capitalising upon existing sectoral strengths but also seeking, where possible, to look to di</li> <li>We welcome Policy EC3, and the contribution that tourism can make to the local economy in Policy EC4 is also welcomed. This helps contribute the delivery of County</li> </ul>	
<ul> <li>Council Priorities of 'Enhancing the environment and developing tourism and the green econo</li> <li>Draft Policy ENV1 (a) now includes</li> </ul>	

<ul> <li>reference to NCAs and the North Yorkshire and York Landscape Characterisation Project and this is welcomed. Please note the correct title of this document is the 'North Yorkshire and York Landscape Characterisation Proje</li> <li>I can confirm NYCC has no objections to any of your proposals For info site concerned is CA-LGS10</li> <li>I can confirm NYCC has no objections to any of your proposals For info site concerned is CA-LGS2</li> <li>I can confirm NYCC has no objections to any of your proposals</li> <li>For info site concerned is CA-LGS2</li> <li>I can confirm NYCC has no objections to any of your proposals</li> </ul>
<ul> <li>For info site concerned is KL-LGS2</li> <li>Although this site lies within an area identified under Policy S01 of the Minerals and Waste Joint Plan for safeguarding of the mineral resource it is not considered that any significant minerals safeguarding issues are likely to arise given the nature an</li> <li>Although this site lies within an area identified under Policy S01 of the Minerals and Waste Joint Plan for safeguarding of the mineral resource it is not considered that</li> </ul>

any significant minerals	
safeguarding issues are likely to arise given the nature an	
Č Č	
This site lies within an area	
identified under Policy S01 of the	
Minerals and Waste Joint Plan for	
safeguarding of the mineral	
resource and is adjacent to the rail	
sidings site identified under Policy	
S04 of the Minerals and Waste Joint	
Plan for safeguard	
I can confirm NYCC has no	
objections to any of your proposals	
For info site concerned is	
CA-LGS11	
The Draft Plan covers the need and	
desire for the protection and	
enhancement of PROW very well.	
However we would suggest that for	
consistency and completeness all	
PROWs are mentioned i.e.	
footpaths, bridleways and byways	
are mentioned throughout (as indic	
The continued use of Green	
Wedges is generally supported.	
Care is needed in defining Green	
Wedges to ensure that they do not	
unduly restrict flexibility to respond	
to growth needs, particularly in the	
Cross Hills (south of the railway	
adjacent to Cononley	
Policy ENV3 – The inclusion of the	

<ul> <li>criterion to seek improvements to, and the creation of, open public space is welcomed. In addition the requirement for accessible development and improving permeability for pedestrians and cyclists between spaces is welco</li> <li>Draft Policy ENV3: Design has more explicit policies on sustainability which is welcomed.</li> <li>It is suggested that the wording in policies within the Local Plan could be strengthened and clarified to ensure that development seeks to produce a net gain by designing in wildlife and by ensuring that any adverse impacts are avoided where possible or w</li> <li>As the section of the local plan concerned with flood risk recognises the requirement for SuDS and makes reference to NYCC design quidance we have nothing further to</li> </ul>	
<ul> <li>As the section of the local plan concerned with flood risk recognises the requirement for SuDS and</li> </ul>	

<ul> <li>Individual high level site assessments have been undertaken by the LHA to ascertain whether access can be gained from sites onto a publically maintained</li> </ul>	
<ul> <li>highway. Any impact on the surrounding local road network of site allocations will need to be assessed</li> <li>Infrastructure delivery plan</li> </ul>	
The LHA has reviewed the draft Infrastructure Delivery Plan published as part of the consultation documents, the following comments relate to that document.	
<ul> <li>Section 3 Infrastructure Requirements – Highways and Transportation</li> <li>Library and Community Services The Infrastructure Delivery Plan, paras 10.17 to 10.20 are about the library service and need updating as this was obviously written sometime</li> </ul>	
<ul> <li>last year. This will need to be updated to reflect the current position. The text</li> <li>When undertaking a Viability Assessment it is important to ensure that the infrastructure needs of developments are fully taken into account to ensure that the</li> </ul>	

<ul> <li>infrastructure is deliverable and that the costs are appropriately attributed to those giving r</li> <li>Public Health The Local Plan should fully integrate the planning, transport, housing, environmental and health systems to address the social determinants of health in each locality. Incorporating health issues in the Local Plan can contribute to the devel</li> <li>Thank you for consulting North Yorkshire County Council (NYCC) on the Draft Craven District Local Plan. The County Council welcomes the progress that has been made in developing a new Local plan for Craven District and opportunity to engage with the Distr</li> <li>Policy INF 1 – The use of planning obligations to secure necessary infrastructure that arises as a result of the proposed development is supported. There is compelling evidence of an infrastructure funding gap that means that the</li> </ul>	
<ul> <li>funding gap that means that the County Council is not in</li> <li>Legal Services From a County Council perspective it is considered important to ensure</li> </ul>	

that policies allow for S106	
agreements and contributions in a	
range of circumstances including,	
highways, education, and flexibility	
to cover other matters.	
<ul> <li>Individual high level site</li> </ul>	
assessments have been undertaken	
by the LHA to ascertain whether	
access can be gained from sites	
onto a publically maintained	
highway. Any impact on the	
surrounding local road network of	
site allocations will need to be	
assessed	
<ul> <li>Generally it has been noted that school playing field sites have been</li> </ul>	
classified as 'Open Space, Sport	
and Recreation Facilities', we would	
welcome the removal of this	
designation on the school sites to	
ensure there is flexibility of use in	
the event that	
The LHA is supportive of draft	
policies to further encourage the	
use of sustainable modes of	
transport.	
•	
The LHA supports Draft Policy INF4	
<ul> <li>Parking Provision and as such the</li> </ul>	
loss of on-street parking provision	
through site allocation would not be	
seen f	

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providers. The requirement for	
development to provide or enable	
the infrastructure needed to support	
it and achieve sustainable dev	
<ul> <li>Although there is a net outflow of</li> </ul>	
just 302 commuters there is a gross	
outflow of 9,220	
with a gross inflow of 8,981. Given	
that there are only 18,000 full time	
jobs in the district	
and 30,000 jobs in total this is	
significant and indicates a clear and	
The current proposed OAN for	
Craven is 214. It is noted that this is	
for the whole of the Craven area,	
including those parts of Craven	
within the Yorkshire Dales National	
Park.	
Although the County Council	
welcomes the intention to provide	
more than the Di	
<ul> <li>Although this site lies within an area</li> </ul>	
identified under Policy S01 of the	
Minerals and Waste Joint Plan for	
safeguarding of the mineral	
resource, it is not considered that	
any significant minerals	
safeguarding issues are likely to	
arise given the nature a	
<ul> <li>This lies within an area identified</li> </ul>	
under Policy S01 of the Minerals	

and Waste Joint Plan for
safeguarding of the mineral
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Joint Plan is adopted and the site
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the County Council should
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identified under Policy S01 of the
Minerals and Waste Joint Plan for
safeguarding of the mineral
resource and includes land which is
permitted for minerals extraction
which is technically still part of an
active quarry. There
<ul> <li>Although this site lies within an area</li> </ul>
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identified under Policy S01 of the
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allocated by Craven District Council,
the County Council should
We are pleased to see the
identification of land for new primary
school provision in Skipton in the
plan. We would be seeking to
acquire this land where required at
no cost to NYCC, and in addition to
the S106 financial contribution. We
note that for site
SK013 No existing PROW across     site. Detential to graphe additional
site. Potential to create additional

<ul> <li>can access the Settle Loop, which is part of the Pennine Brid</li> <li>No existing PROW across site. No further comments.</li> <li>Although this site lies within an area identified under Policy S01 of the Minerals and Waste Joint Plan for safeguarding of the mineral resource, it is not considered that any significant minerals safeguarding issues are likely to arise given the nature a</li> <li>Protect PROW through the site. The PROW should not be used as vehicular access to the development. Measures should be taken to provide a separate route for pedestrians.</li> <li>Protect PROW through the site.</li> <li>This lies within an area identified under Policy S01 of the Minerals and Waste Joint Plan for safeguarding of the mineral resource is in the event that the Joint Plan for safeguarding of the mineral resource so, in the event that the Joint Plan is adopted and the site allocated by Craven District Council, the County Council should</li> <li>Although this site lies within an area identified under Policy S01 of the Minerals and Waste Joint Plan for safeguarding of the mineral resource point Plan is adopted and the site allocated by Craven District Council, the County Council should</li> </ul>	
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Minerals and Waste Joint Plan for safeguarding of the mineral	<b>o</b>
	safeguarding of the mineral
	resource, it is not considered that

<ul> <li>any significant minerals safeguarding issues are likely to arise given the nature a</li> <li>Public Rights of Way Officers have commented on each of the 'Preferred Housing Sites' this assessment is attached. This information could be inserted in to the 'development principles' of each of the sites within policies SP5- SP11: HB036 No existing PROW</li> <li>The current allocation in the draft local plan is for extra care facilities on these sites. In the event that there is no demand for extra care facilities in these areas it is expected that a market housing allocation could be achieved on these sites. Nor</li> <li>Public Rights of Way Officers have commented on each of the 'Preferred Housing Sites' this assessment is attached. This</li> </ul>	
<ul> <li>Nor</li> <li>Public Rights of Way Officers have commented on each of the 'Preferred Housing Sites' this assessment is attached. This information could be inserted in to</li> </ul>	
<ul> <li>the 'development principles' of each of the sites within policies SP5- SP11: HB038 No existing PROW</li> <li>This site lies outside an area identified under Policy S01 of the Minerals and Waste Joint Plan for safeguarding of the mineral</li> </ul>	

resource and hence it is not
considered that any minerals
safeguarding issues were likely to
arise.
This lies within an area identified
under Policy S01 of the Minerals
and Waste Joint Plan for
safeguarding of the mineral
resource so, in the event that the
Joint Plan is adopted and the site
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and Waste Joint Plan for
safeguarding of the mineral
resource so, in the event that the
Joint Plan is adopted and the site
allocated by Craven District Council,
the County Council should
Public Rights of Way Officers have
commented on each of the
'Preferred Housing Sites' this
assessment is attached. This
information could be inserted in to
the 'development principles' of each
of the sites within policies SP5-
SP11: HB026 No existing PROW
Public Rights of Way Officers have
commented on each of the
'Preferred Housing Sites' this
assessment is attached. This

<ul> <li>information could be inserted in to the 'development principles' of each of the sites within policies SP5- SP11: HB025 No existing PROW</li> <li>Public Rights of Way Officers have commented on each of the 'Preferred Housing Sites' this assessment is attached. This information could be inserted in to the 'development principles' of each of the sites within policies SP5- SP11: HB039 Protect the adja</li> <li>Public Rights of Way Officers have commented on each of the 'Preferred Housing Sites' this assessment is attached. This information could be inserted in to the 'development principles' of each of the sites within policies SP5- SP11: HB039 Protect the adja</li> <li>Public Rights of Way Officers have commented on each of the 'Preferred Housing Sites' this assessment is attached. This information could be inserted in to the 'development principles' of each of the sites within policies SP5- SP11: HB024 Protect PROW thr</li> <li>Public Rights of Way Officers have</li> </ul>
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commented on each of the
'Preferred Housing Sites' this assessment is attached. This
information could be inserted in to
the 'development principles' of each
of the sites within policies SP5-
SP11: HB044 Protect the adja
Public Rights of Way Officers have
commented on each of the 'Preferred Housing Sites' this

<ul> <li>information could be inserted in to the 'development principles' of each of the sites within policies SP5- SP11: HB052 Protect PROW thr</li> <li>Public Rights of Way Officers have commented on each of the 'Preferred Housing Sites' this assessment is attached. This information could be inserted in to the 'development principles' of each of the sites within policies SP5- SP11: LB012 No existing PROW</li> <li>NYCC Extra Care Services</li> <li>North Yorkshire County Council is engaged in an ambitious project to facilitate the delivery of accommodation with care to meet the needs of our current and future communities. This includes working with partner organisations to</li> <li>We [NYCC Children and Young</li> </ul>	
communities. This includes working with partner organisations to	
People's Services] would request, as requested previously, that for site H038 at High Bentham, that 0.3ha of land adjoining the school, is	
<ul> <li>safeguarded to provide an extension to the primary school.</li> <li>[Original comment referred t</li> <li>There should be clear links set out</li> </ul>	

in the 'Development Principles' for
each site, identified in Polices SP5
to SP11, of the likely required
infrastructure contributions,
particularly in relation to education
provision and highways
improvements. The propo
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under Policy S01 of the Minerals
and Waste Joint Plan for
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safeguarding of the mineral
resource so, in the event that the
Joint Plan is adopted and the site
allocated by Craven District Council,
the County Council should
Public Rights of Way Officers have
commented on each of the
'Preferred Housing Sites' this
assessment is attached. This
information could be inserted in to
the 'development principles' of each
of the sites within policies SP5-
SP11: HB011 No existing PROW
<b>o</b>
Public Rights of Way Officers have

	commented on each of the	
	'Preferred Housing Sites' this	
	assessment is attached. This	
	information could be inserted in to	
	the 'development principles' of each	
	of the sites within policies SP5-	
	SP11: HB042: No existing PRO	
	This lies within an area identified	
	under Policy S01 of the Minerals	
	and Waste Joint Plan for	
	safeguarding of the mineral	
	resource so, in the event that the	
	Joint Plan is adopted and the site	
	allocated by Craven District Council,	
	the County Council should	
	<ul> <li>This lies within an area identified</li> </ul>	
	under Policy S01 of the Minerals and Waste Joint Plan for	
	safeguarding of the mineral	
	resource so, in the event that the	
	Joint Plan is adopted and the site	
	allocated by Craven District Council,	
	the County Council should	
	<ul> <li>This lies within an area identified</li> </ul>	
	under Policy S01 of the Minerals	
	and Waste Joint Plan for	
	safeguarding of the mineral	
	resource so, in the event that the	
	Joint Plan is adopted and the site	
	allocated by Craven District Council,	
	the County Council should	
	This site lies outside an area	
<u> </u>		L L

		<ul> <li>identified under Policy S01 of the Minerals and Waste Joint Plan for safeguarding of the mineral resource and hence it is not considered that any minerals safeguarding issues are likely to arise.</li> <li>IN049 - The current allocation in the draft local plan is for extra care facilities on these sites. In the event that there is no demand for extra care facilities in these areas it is expected that a market housing allocation could be achieved on these si</li> </ul>		
Meeting	17 January 2018	Attending local access forum meeting and presenting the publication draft plan for representation.	Strategic planning and highways authority. Duty to Cooperate partner	Comments received and broadly supportive.
Meeting	5 February 2018	Meeting with Skipton Town Council (5 February 2018), with NYCC highways and CDC planners in attendance to discuss highway improvements in Skipton required to accommodate the cumulative impact of the proposed level of growth in Skipton up to 2032.	Strategic planning and highways authority. Duty to Cooperate partner	
Correspondence		Summarised representation and submissions of NYCC <ul> <li>hank you for consulting North Yorkshire County Council (NYCC)</li> </ul>	Strategic planning and highways authority. Duty to Cooperate partner	Representations to be forwarded to the Inspector

<ul> <li>on the Publication Draft of the Craven Local Plan. NYCC welcomes the opportunity to continue to engage with Craven District Council on the preparation of the Local Plan and considers this part</li> <li>The NYCC Council Plan 2017-2021 sets the ambition that 'North Yorkshire is a place with a string economy and a commitment to sustainable growth that enables our citizens to fulfil their ambitions and aspirations' with</li> <li>The County Council welcomes the aspiration to provide 230 dwellings per annum in order to meet identified needs within the Plan area to support the local labour force to enable the delivery of the Plan's economic aspi</li> <li>North Yorkshire County Council's Plan for Economic Growth sets out</li> </ul>	
<ul><li>economic aspi</li><li>North Yorkshire County Council's</li></ul>	

supported. This will improve
confidence and certainty that the
sites will be
The County Council notes that the
Plan seeks to achieve a minimum of
30% affordable housing. We also
note the District Council's evidence
base advises that this level is viable,
whilst also meeting the funding
requir
We welcome the proposal for
securing contributions thorugh
planning obligations for education.
Strategy for Skipton - Tier 1:
We are pleased to see the
identification of land for new primary
school provision in Skipton in the
plan.
SK089 and SK090 Land to the north
of Airedale Avenue and Elsey Croft
and east of rainlay line, Skipton:
We welcome the inclusion in these
sites of 1.8 ha for the provisino of a
new school in Skipton; we suggest
that t
<ul> <li>SK081, SK082 and SK108</li> </ul>
·
(incorporating aite SK080a) Land
north of Gargrave Road and west of
Park Wood Drive and Stirtonber,
Skipton:
We welcome the inclusion in these
sites of 1.8 ha for the provision of a

new school i
<ul> <li>We are pleased to see the provision</li> </ul>
in site HB038 at High Bentham that
the eastern part of the site (0.3 ha of
land) is allocated for the provision of
an extension to Bentham Primary
School.
Infrastructure Plan Appendix C
NYCC Property Services
NYCC seeks clarification as to why
there is an additional area of green
infrastructure provided on the east
of the Eshton Road site (GA009).
There is concern that this additional
green infrastructure provision
restricts the most via
Library and Community Services
The text has been updated to reflect
the wording supplied a few months
ago; we are therefore happy with it
so there are no further comments to
make.
Draft Policy ENV6 - Flood Risk
Section 5.59 - North Yorkshire
County Council in its capacity as
Lead Local Flood authority recently
undertook a Section 19
Investigation for South Craven
following the 2015 boxing Day Flood Event. The
Mobile Communications
Mobile Infrastructure:

Meeting         12 March 2018         Meeting with NYCC highways (12 March         Strategic planning and
---

2018) to discuss matters arising from representations to the Publication Draft Plan and the proposed new Policy INF7: Sustainable Transport and Highways NYCC Children and Young People's Services regarding representations made	highways authority. Duty to Cooperate partner
to the Publication Draft Plan.	

Duty to Cooperate Partner:	West Yorkshire Com	bined Authority		
How Engaged	When Engaged	Issues	Why engaged	Engagement Outcomes
Meeting	16 September 2016	Attendance at Heads of planning meeting	Sub-regional prescribed body	Comments and engagement noted
Meeting	29 November 2016	Attendance at strategic planning duty to cooperate group	Sub-regional prescribed body	Comments and engagement noted
Meeting	31 January 2017	Attendance at strategic planning duty to cooperate group	Sub-regional prescribed body	Comments and engagement noted
Meeting	4 April 2017	Attendance at strategic planning duty to cooperate group	Sub-regional prescribed body	Comments and engagement noted
Meeting	14 July 2017	Attendance at Heads of Planning meeting and presentation of the draft Craven Local Plan	Sub-regional prescribed body	Comments and engagement noted
Meeting	21 July 2017	Presentation of the Craven Local Plan at the Planning Portfolio Holders meeting board	Sub-regional prescribed body	Comments and engagement noted

Correspondence	16 August 2017	Response from WYCA on the draft local plan	Sub-regional prescribed body	Comments and engagement noted and accounted for in the plan.
Meeting	30 January 2018	Attendance at strategic planning duty to cooperate group	Sub-regional prescribed body	Comments and engagement noted

Duty to Cooperate Partner:	Other	bodies			
Duty to Cooperate Body	How Engaged	When Engaged	Issues	Why engaged	Engagement Outcomes
Environment agency	Meeting	21 April 2016	<ul> <li>Local plan consultation, SFRA refresh and update</li> <li>EA have concerns with methodology used for allocations, it is not clear that a sequential approach has been applied to allocations. The CDC methodology guidance states that where sites have more than 0.1ha of land located within flood zone 1, these sites will be taken forward for consideration for allocation. This does not accord with National Policy and Guidance. In response, CDC would intend to take these sites forward but exclude land within higher flood risk zones within these sites or alternatively seek to reduce site boundaries to only include those areas which would fall within flood zone 1. EA are in agreement with this.</li> </ul>	Consultation and engagement body.	SFRA updated and accepted into the Council evidence base to inform site selection.

	•	The strategy should also reflect the sequential	
		approach. For example where there is insufficient	
		land within a settlement within flood risk zone 1	
		the sequential approach should be applied,	
		therefore considering whether there is capacity	
		within other settlements within flood zone 1 to	
		meet housing needs. CDC explained that this has	
		been the situation in Cross Hills.	
	•	EA gave two examples of Local Plans, Doncaster	
		where they needed to withdraw their Site	
		Allocations document as the inspector did not	
		believe that flood risk had been satisfactorily	
		addressed and East Riding who had successfully	
		negated the process despite significant flood risk	
		constraints. As part of this they produced a	
		separate supporting paper (reference **).	
	•	The easiest way to demonstrate alignment with	
		national policy re flood risk is to follow	
	•	SPZ's – the allocations methodology marks down	
		sites within SPZ. EA does not have policy to	
		refuse sites in Zone 1. However, development in	
		SPZ's/requiring private water supply would need	
		to consider viability of and capacity of private	
		water systems. Owen?? Contact.	
	•	Sewerage – limitations of Airedale Trunk Sewer,	
		will need to liaise with Yorkshire Water on this,	
		could affect phasing of development. Stephanie	
		Walden is the contact at YW, need to speak to	
		in aller to the contact at inty hood to opout to	

<ul> <li>them to understand their long term plans and capacity.</li> <li>EA are satisfied that most of the policies have now addressed comments from 2014 consultation. However, written comments will be provided once had full look at plan content and allocations.</li> <li>Question over how employment allocations are to take account of sequential approach.</li> </ul>	
<ul> <li>SFRA – in terms of the allocations methodology there is a weakness in using the EA maps. The EA maps do not cover all flood risk considerations and do not include climate change situation. An updated SFRA would consider climate change. Our Level 1 SFRA is now considered no longer up to date evidence. Updating it could be relatively straightforward. There is only a need for a level 2 SFRA where the Council could not meet its requirements in FZ1.</li> <li>In considering surface water, NYCC are body, Stuart Edwards and Cathy Stevenson are the contacts.</li> </ul>	
<ul> <li>NYCC have done an SFRA as part of their Minerals and Waste plan. However, this would not be able to be used as it uses existing information. Colin Holm the contact in NYCC Minerals and</li> </ul>	

			<ul> <li>Waste. YDNPA have piggy backed on NYCC's SFRA.</li> <li><u>Gargrave NP</u> <ul> <li>EA are concerned that Gargrave intend to take forward Old Saw Mill site. This is located within Flood Zone 3 and whilst has Certificate of Lawful Development this is not the same as planning permission therefore residential use has not been established in principle.</li> <li>Concerns with Systagenix site which lies within flood zone 3. CDC explained that support for growth around Systagenix will now be removed.</li> <li>EA are happy to meet with Gargrave. CDC suggested that once Gargrave have amended the plan, give this to the EA for observations can then be determined whether a meeting is necessary.</li> </ul> </li> <li>Duty to Cooperate <ul> <li>EA would like to be involved in our CIL and Infrastructure Delivery Plan. CDC explained the situation with CIL and that should we take it forward this will be done after the Plan has been adopted. EA have a five year plan and this would be useful that this would feed into our own work including policy wording.</li> </ul> </li> </ul>	
Historic England	Meeting	20 April 2016	Local plan consultation and consideration of additional evidence preparation.	Conservation area

					assessment work commissioned and completed in liaison with Historic England. Assessment work accepted into Council evidence base. No outstanding issues.
Lancashire County Council	Meeting	30 September 2016	<ul> <li>Meeting to consider and discuss cross boundary issues and connectivity interactions already had with Lancashire duty partners, summarised as follows:</li> <li>Pendle: ongoing engagement and key issues identified including connectivity and east- west links</li> <li>Lancaster: ongoing engagement and key issues identified including housing markets and influence</li> <li>Ribble Valley – no issues identified and confirmation received that this is the case.</li> <li><u>CDC Local Plan Consultation</u></li> <li>MC updated colleagues on progress and the stage reached with the emerging local plan.</li> <li>MC briefed colleagues on new evidence, including 2014 SNPP population projections and</li> </ul>	Neighbouring strategic planning authority.	No outstanding issues identified

<ul> <li>barrister advice and the implications for the local plan preparation timetable.</li> <li><u>Cross boundary issues</u> <ul> <li>East – west connectivity identified as a key issue. Studies are underway to look into this issue. East Lancs Connectivty study looking at improving E-W connectivity Due mid Dec 2016.</li> <li>Study could influence A56 schemes e.g. Foulridge bypasses.</li> <li>Pendle supportive of Colne Foulridge schemes</li> <li>This could also influence reinstatement of Skipton-Cole rail line. SELRAP pressure group</li> <li>Lancaster masterplan relevant</li> <li>A6068 and M65 schemes. A6068 carries significant traffic</li> <li>No intention to remove route protections</li> <li>Education comments already received but further detail needed on position in Lancaster</li> <li>Connectivity study also to include A65 and Bentham rail line.</li> </ul> </li> </ul>	
<ul> <li>Next steps and actions</li> <li>MC to provide link to consultation documentation and LCC to provide comments by w/c 17/10/16</li> <li>Further education comments to be sought to take</li> </ul>	

			<ul> <li>account of Lancaster</li> <li>LCC to provide links to consultation documentation in particular masterplans and city deal info.</li> </ul>		
South Pennine authorities	Meeting	22 January 2016	Meeting of a group of planning authorities in the South Pennines are on strategic planning and renewable energy proposals. A memorandum of understanding on cooperation on cross boundary effects arising from renewable energy development proposals in the South Pennines.		CDC signed a Memorandum of Understanding entered into in September 2016 relating to cross boundary effects of renewable energy technologies.
Yorkshire Water	Meeting	17 May 2016	Meeting to consider cross boundary effects of plan proposals on infrastructure SFRA update/Refresh YW advised of refresh of SFRA. To send SFRA to YW and to account for climate change effects Infrastructure implications arising from emerging strategy YW to provide map of areas of responsibility Sewerage reinforcement program – timings of investments and implications for phasing and development delivery Aire Valley trunk sewer has limited capacity post 2020. Work has ben undertaken to maximise existing capacity There is potential for upgrades to capacity at Snaygill to accommodate growth proposals – details needed to	Infrastructure provider	No outstanding Duty to Cooperate Issues

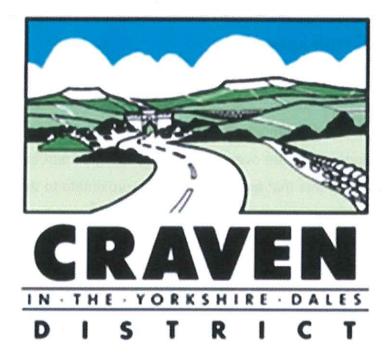
United Utilities	Meeting	01 July 2016	<ul> <li>check Skipton. But 2020 - 2025</li> <li>1) Beyond 2020 AVTS not known</li> <li>2) A new asset management plan due back end of 2017. Limited detail.</li> <li>3) Settle water supply OK but likely pressure issues will require attention arising from effects of growth</li> <li>Meeting to consider cross boundary effects of plan proposals on infrastructure</li> </ul>	Infrastructure provider	No outstanding Duty to Cooperate matters
York and North Yorkshire LEP	Email	01 August 2016	<ul> <li>Correspondence from LEP to consider plan proposals and emerging strategy. Comments as follows:</li> <li>The preferred strategy (E – 'A Balanced Hierarchy') for distribution of growth is welcomed and provides the best balance between a sustainable growth focus and supporting the rural economy. This option provides an appropriate concentration on Skipton and the larger settlements in order to achieve transformational change, whilst providing smaller opportunities in more rural locations for economic activity, meeting rural housing needs and supporting the SME builder sector (which is much reduced and needs to be supported in order to meet local and national house building targets).</li> <li>The proposed policy in the emerging Plan of 256 units per year (290 including the YDNP) over the Plan period to deliver a minimum total of 5120 units is welcomed and is helpful in achieving the LEP and Housing Board target of doubling house building in York, North Yorkshire and East Riding to deliver over 5000 units each year. In terms of</li> </ul>	Prescribed body	No outstanding Duty to Cooperate matters

			and NYCC regarding the duty to cooperate."		
South Pennine authorities	Meeting	13 December 2016	Meeting of a group of planning authorities in the South Pennines are on strategic planning and renewable energy proposals. A memorandum of understanding on cooperation on cross boundary effects arising from renewable energy development proposals in the South Pennines.	Duty to Cooperate group	No outstanding issues
Forest of Bowland funders group	Meeting	26 January 2017	As discussed I attended the Forest of Bowland AONB Funders Group Meeting on Thursday, 26 January 2017. Attendees of the meeting represented the Forest of Bowland AONB Unit, Craven District Council, Lancaster City Council and Wyre Borough Council. The main points discussed included: <u>Planning Policies in AONBs</u> No further progress had been made in arranging a Planning Policy Offer event to discuss options for harmonising planning policies or identifying shared principles of planning policies. The AONB Unit has been approached by the University of Manchester for postgraduate placement suggestions with a planning focus. A potential project has been suggested that would research the approach taken by other AONBs in England and presents the finding and recommendations to the FoB AONB. I suggested a feedback session could be the opportunity for Policy Officers to attend and discuss. <u>Craven Update</u> I provided an update on a number of points including: • Further informal consultation on the Craven Local Plan will take place towards the end of March / early April 2017; • The Clapham Hyperfast Broadband Project had	Duty to Cooperate group	No outstanding issues

South	Letter	19	<ul> <li>won the 'Digital Innovation in the Community' Award at the Craven Community Champions Awards for their extension to the B4RN broadband network;</li> <li>Two new ERDF funded business support programmes will be launched in the next few weeks; Digital Enterprise and Ad:venture focusing on increasing digital capacity and pre and new start business support.</li> <li><u>Other Updates Provided</u></li> <li>Lancaster City Council will be undertaking further consultation on their Local Plan – a meeting with Craven has already been arranged;</li> <li>Wyre gave an update on their countryside and environmental events planned for 2017;</li> <li>The Pendle Hill Landscape Partnership bid to the Heritage Lottery Fund is progressing and due to be submitted in September 2017.</li> </ul>	Proximate	No outstanding
Lakeland DC		December 2017	preparation on the Arnside and Silverdale AONB. Response provided as follows: "Thank you for the opportunity to review and comment on the above DPD. As you know, we have no specific comments to make but we are pleased to have had the opportunity to respond. Under the provisions of the Localism Act, Local Planning Authorities have a duty to cooperate. Section 110 of the Localism Act 2011 establishes the legal duty to cooperate in relation to the planning for sustainable development and requires that councils to engage constructively, actively and on an on-going basis in any process relating to the preparation of development plan	planning authority	issues

			documents. Planning authorities must have regard to the activities (insofar as they relate to a strategic matter) of any relevant local planning authority, county council or other prescribed body or person. In this regard, I am pleased to confirm that South Lakeland District Council and Lancaster City Council have cooperated with Craven District Council under the Duty to Cooperate in the preparation of the Arnside & Silverdale AONB DPD. I trust that this provides appropriate confirmation, and I would be pleased to discuss this with you if appropriate.		
Forest of Bowland funders group	Meeting	11 January 2018	Meeting to consider and discuss implications for the AONB management plan review.	Duty to Cooperate group	Discussions ongoing No outstanding duty to cooperate issues.

Appendix 1 - Memorandum of Understanding between Craven District Council and Yorkshire Dales National Park Authority



## Craven Local Plan.

## Craven District Council. Yorkshire Dales National Park Authority.

Approach to:

- Objectively Assessed Housing Need (OAHN),
- Objectively Assessed Employment Need (OAEN),
- <u>Apportionment between Craven District Council and</u>
   <u>Yorkshire Dales National Park Authority, and</u>
- <u>Strategy Alignment</u>

Memorandum of Understanding

## 1. Introduction

- 1.1 This Memorandum of Understanding (MOU) sets out the positions of Craven District Council (CDC) and the Yorkshire Dales National Park Authority (YDNPA) regarding:
  - Treatment of the OAHN) and OAEN in Craven District;
  - Apportionment of the OAHN and OAEN between CDC and the YDNPA as planning authorities for the whole of Craven District; and
  - Alignment of the overall planning strategies particularly in terms of settlements that are bisected by or proximate to the National Park boundary.
- 1.2 This MOU identifies areas where there is agreement between CDC and the YDNPA and where there is not. In turn, this approach and agreement informs preparation of the Craven Local Plan, and provides evidence of on-going engagement between CDC and the YDNPA under the provisions of the Duty to Cooperate. The Yorkshire Dales Local Plan has been examined and adopted.

### 2. Background and Context

#### OAHN, OAEN, Housing, and Employment Land Evidence

- 2.1 The starting point for consideration is the evidence base. In this regard, CDC initially commissioned an update to the Strategic Housing Market Assessment (SHMA) for Craven in 2015, along with an Employment Land Review (ELR), which was undertaken separately. The SHMA was updated again in November 2016 due to the release of 2014 Sub National Population Projections (SNPP). Due to the geographies of housing markets, the SHMA considered the entire Craven District as a single housing market in its' own right.
- 2.2 The 2015 SHMA identified an OAHN for the whole of Craven District of 290 dwellings pa for the period 2012-2032. Of the 290 dwellings pa for the District, additional work undertaken by Edge Analytics determined that 256 dwellings pa be directed towards the district outside the Yorkshire Dales National Park, and 34 dwellings pa within. The apportionment of the OAHN was not agreed with the YDNPA, and the matter was examined by the Inspector into the YDNPA local plan. The Inspector concluded that disaggregation (apportionment) was not necessary for soundness.
- 2.3 The release of the 2014 Sub-National Population Projections gave rise to the need for a review of the OAHN arising from an update of the SHMA, which was undertaken in 2016. The 2016 SHMA update identified an OAHN of 214 dwellings pa for Craven District, of which 182 was directed to the District outside the YDNP and 32 pa within. The ELR which takes account of the revised OAHN identified that 26-29 Hectares of employment land is required for Craven District for the period to 2032. The findings of the 2016 SHMA and ELR were considered by the Council Spatial Planning Sub Committee (SPSC) and Policy Committee in November/December 2016 and the SPSC considered a Craven Local Plan: Housing Growth Option Paper in June 2017. The latter concluded that the housing requirement for the Craven Local Plan should be 214 dpa.

- 2.4 In response to representations received during consultation on a prepublication draft plan the following evidence documents were updated/published:
  - SHMA (Nov 2017) and Employment Land Review(Nov 2017) (alignment of housing and employment forecasts/market signals uplift/higher rates of younger age groups household formation); and
  - Publication of more recent data: (ONS mid year estimates; REM jobs growth forecast March 2017; OBR Economic Activity Rates).
- 2.5 The SHMA and ELR were updated subsequently. The outcome of the additional work is to:
  - Increase the District's OAN to 242 dwellings per annum (from 214 dpa); and
  - Increase the Plan areas OAN to 204 dpa (from 182 dpa).
- 2.6 A Housing Growth Options Paper: Addendum November 2017 assesses these latest figures as new Housing Growth Options, along with a higher figure of 280 dpa.
- 2.7 This paper rejects all the above and concludes that 230 dpa should be the Craven Local Plan's housing requirement. This will more than meet the Plan Area OAN.

#### **Strategy Alignment**

- 2.8 As part of the preparation of the Craven and YDNP local plans, there has been broad alignment of respective local plan strategies particularly with regard to settlements bisected by the YDNP boundary or in proximity to it. This is reflected in table 1 of the adopted YDNP local plan and table 2 of the publication draft Craven local plan.
- 2.9 Both strategies recognise the roles and functions of bisected settlements as service centres and hubs that serve a wider hinterland beyond the boundaries of the Craven plan area.
- 2.10 The National Park Authority is supportive of housing, employment and infrastructure growth in the service settlements outside the National Park.

# 3. <u>Understanding between Parties, cooperation and on-going</u> <u>engagement.</u>

#### **OAHN, OAEN and Apportionment**

- 3.1 With regard to the housing OAHN arising from the 2016 SHMA and 2017 update, the following has been agreed between CDC and the YDNPA:
  - That 230 dwellings pa is an appropriate housing requirement for the Craven Local Plan (outside the Yorkshire Dales National Park)
- 3.2 With regard to the employment OAEN arising from the ELR, the following has been agreed between CDC and the YDNPA:
  - That 27-32 Hectares of employment land is the identified employment OAEN for Craven District; and
  - The substantive OAEN is to be accommodated in Craven District outside the Yorkshire Dales National Park. However allocated employment sites at Threshfield Quarry, Giggleswick Quarry and Linton Camp in the YDNP will provide additional flexibility of provision.

#### **Strategy Alignment**

- 3.3 With regard to strategy alignment, the following has been agreed between CDC and the YDNPA:
  - That the settlement hierarchies set out at:
    - Policies SP3 and table 1 of the Yorkshire Dales Local Plan; and
    - Policy SP4 and Table 2 of the Publication draft Craven Local Plan;

Broadly align and complement each other, particularly in terms of approaches to the roles and functions of bisected settlements.

It is agreed that this forms an appropriate basis for plan making. 3.4

Date:

Signed on behalf of Yorkshire Dales National Park Authority

Signed on behalf of Craven District

Council SHL : 21/12/17

P.R. Stahten

Date: 20<sup>th</sup> December 2017 Peter Stockton Head of Sustainable Development



David Smurthwaite Strategic Manager for Planning and Regeneration



Appendix 2 – Response of Bradford Metropolitan District Council



Department of Place City of Bradford Metropolitan District Council, 4<sup>th</sup> Floor , Britannia House, Hall Ings, Bradford BD1 1HX

W www.bradford.gov.uk

Tel: (01274) 434050 Email: andrew.marshall @bradford.gov.uk

Date: 31<sup>st</sup> July 2017

Dear Matthew

RE: CONSULTATION ON THE PRE-PUBLICATION DRAFT CRAVEN LOCAL PLAN

Thank you for consulting City of Bradford MDC on the above document.

Following a review of the document and supporting documents and in light of the on-going work as part of the Duty to Cooperate through the Leeds City Region and on a one to one basis, we are content with the approach to strategic matters and cross boundary issues.

In particular it is noted that Craven is proposing to meet its Objectively Assessed Need (OAN) in full. In this respect, I can confirm that Bradford Council (as set out in the recently adopted Core Strategy) is planning to meet it's own OAN within the District and therefore it is unnecessary for Craven Council to consider whether any of the development needs of Bradford District are able to be met within Craven District.

The Council will continue to engage with Craven on strategic and cross boundary issues as you progress the Plan to submission and also in light of Bradford's emerging site allocations work in order to align both Local plans and in our discharge of the Duty to Cooperate..

Yours faithfully

Andrew Marshall (Planning & Transport Strategy Manager) Appendix 3 – Response of Pendle Council



Matthew Collins Planning Support Officer **Planning Policy Team** Craven District Council 1 Belle Vue Square Skipton BD23 1FJ

## Strategic Services

#### Planning, Building Control & Licensing Town Hall, Market Street, Nelson, Lancashire, BB9 7LG

Telephone: (01282) 661661 www.pendle.gov.uk Tuesday 5<sup>th</sup> September 2017 Date: Our ref: Your ref: Ask for: Direct line: Email: Service Manager: Neil Watson

John Halton (01282) 661330 john.halton@pendle.gov.uk

Dear Mr. Collins,

## Consultation on the 3<sup>rd</sup> Pre-publication Draft Craven Local Plan (June 2017)

Thank you for your email of 19<sup>th</sup> July 2017 informing Pendle Council about the above public consultation, which concluded on Monday 31<sup>st</sup> July 2017.

Section 33A of the Planning & Compulsory Purchase Act 2004 (as amended by the Localism Act 2011) places a legal duty on local planning authorities "to engage constructively, actively and on an ongoing basis" with other local authorities in the preparation of their Local Plan. Furthermore the National Planning Policy Framework refers at paragraph 179 to the need for local planning authorities to "work collaboratively with other bodies to ensure that strategic priorities across local boundaries are properly co-ordinated and clearly reflected in individual Local Plans."

I write to confirm that officers of Craven District Council have actively engaged with, and formally consulted, Pendle Council throughout the preparation of their Local Plan. In this respect, we feel that the requirements placed on Craven District Council by the Duty to Co-operate have been met.

Pendle Council is pleased to note that the 3<sup>rd</sup> Pre-Publication Craven Local Plan:

- recognises the potential for transport improvements between Craven and East Lancashire, both by road (para 2.13) and rail (para 2.13)
- acknowledges that the proposal for the A56 Colne-Foulridge bypass and the support for • this from the East Lancashire Highways & Transport Masteplan (2014), Pendle Core Strategy (2015) and Lancashire Enterprise Partnership in view of the potential for the scheme to enhance the economic linkages between Lancashire and Yorkshire (para 2.13)
- notes that the route of the former Skipton-Colne railway line is protected in the Pendle Core Strategy (December 2015) (para 2.15)
- supports sustainable development that protects and enhances heritage and promotes tourism along the Leeds and Liverpool Canal (Policies ENV2, ENV11 and ENV12).





Continued over

Page 2

Pendle Council is satisfied that the 3<sup>rd</sup> Pre-Publication Craven Local Plan contains no other proposals that are likely to raise any significant cross boundary issues for the Borough of Pendle.

I trust that this information is satisfactory for your requirements. Should you require a more detailed Statement of Common Ground addressing the scale and distribution of housing provision, employment, infrastructure and implications for the Borough of Pendle, please contact Neil Watson Planning, Building Control and Licensing Manager.

Yours sincerely,

Show Walton

John Halton Principal Planning Officer Planning Policy & Conservation





Appendix 4 – Details of interactions and engagement with Lancaster City Council

From: Porter, David <dporter@lancaster.gov.uk>

Sent: 28 July 2017 15:26

To: Matthew Collins

Subject:RE: Duty to co-operate

Attachments: Craven DTC meeting notes 070717.docx

Follow Up Flag: Follow up

Flag Status: Flagged

Dear Matthew,

Thank you for the plan making update when we met at Skipton on 7th July. I have reviewed the draft

notes which are a good record of the meeting, and added some comments on the Lancaster situation (as

attached). I trust you will finalise the document if you agree with my additions.

I have reviewed the latest draft consultation version of Craven's Local Plan. As you would expect, may

main concerns on behalf of the City Council are whether Craven has calculated and is planning to meet

its OAN, and on whether Craven and Lancaster's planning policy approach is broadly compatible in and

around the areas where we have a common border.

On the subject of the OAN I can see that this version of the Local Plan has made an adjustment to the

OAN, based on an assessment of new evidence. I can also see that Craven is planning to meet the OAN

of 214 dwellings pa between 2012 and 2032 (option C). In this sense I believe the Plan to be sound and

that there is no conflict in the approach taken by Lancaster, where we have a similar intention to meet

our OAN calculation of 675 dwellings pa, entirely within our district boundaries.

On the detailed policies I have reviewed the settlement hierarchy and distribution of development and

note the proportion and number of dwellings proposed in High and Low Bentham. There is some

interaction between these settlements and parts of Lancaster district, notably with settlements along

and close to the Lune valley. I believe the level of development proposed in High and Low Bentham is

appropriate and compatible with the modest levels of growth proposed in the neighbouring part of Lancaster district.

I have also reviewed policies on matters including landscape, biodiversity, tourism and flood risk, and

am content that these are consistent with national policy, compatible with Lancaster's policies and

appropriate for Craven. I am especially glad to see reference made to the conservation of the landscape

within the Forest of Bowland AONB (in Policy ENV1(d), because as you know I am keen to see a greater

alignment of key policy approaches between the six district authorities responsible for planning within

the AONB.

I trust that you will accept this email as a formal response by Lancaster City Council to Craven's consultation.

#### Regards,

David Porter BA MA MRTPI | Senior Planning Officer Regeneration and Planning Service | Lancaster City Council Morecambe Town Hall | Marine Road East | Morecambe | LA4 5AF E: dporter@lancaster.gov.uk | T: 01524 582335

From: Matthew Collins [mailto:MCollins@cravendc.gov.uk] Sent: 13 July 2017 11:40 To: Porter, David <dporter@lancaster.gov.uk>

Subject: RE: Duty to co-operate

Dear David,

It was good to meet with you last week. Please find attached a draft meeting note for your attention. If

you may be able to add a few word on the position with Lancaster, that would be great – I'm not sure I

caught everything. Hopefully the note will then be finalised.

I look forward to hearing from you.

Kind regards

Matthew

Matthew Collins

**Planning Support Officer** 

t: 01756700600

e: MCollins@cravendc.gov.uk

1 Belle Vue Square, Broughton Road, Skipton, BD23 1FJ

www.cravendc.gov.uk

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From: Porter, David [mailto:dporter@lancaster.gov.uk]

Sent: 06 July 2017 09:44

To: Matthew Collins

Subject: RE: Duty to co-operate

Matthew,

Thank you for the email and draft agenda. There is not as much to update you on from our side, so the

general agenda item for Lancaster is fine. I look forward to meeting up again tomorrow.

Regards,

David

David Porter BA MA MRTPI | Senior Planning Officer Regeneration and Planning Service | Lancaster City Council Morecambe Town Hall | Marine Road East | Morecambe | LA4 5AF E: dporter@lancaster.gov.uk | T: 01524 582335

From: Matthew Collins [mailto:MCollins@cravendc.gov.uk] Sent: 30 June 2017 12:07 To: Porter, David <dporter@lancaster.gov.uk> Subject: RE: Duty to co-operate

Dear David,

Thank you for your email. I will double check the most appropriate Member contact, (although I see that

you have written to Cllr Sutcliffe) and come back to you. In the meantime, I attach an agenda for our meeting next week. I hope this is in order.

Kind regards

Matthew

Matthew Collins

**Planning Support Officer** 

t: 01756700600

e: MCollins@cravendc.gov.uk

1 Belle Vue Square, Broughton Road, Skipton, BD23 1FJ

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From: Porter, David [mailto:dporter@lancaster.gov.uk]

Sent: 27 June 2017 09:46

To: Matthew Collins

Subject: Duty to co-operate

Matthew,

Following our duty to co-operate meeting in February, I am about to circulate a members' letter on the

subject (see attached draft). Our portfolio holder, Janice Hanson, is keen to ensure that there is duty to

co-operate engagement with fellow councillors, so that there is a proper political contact as well as through the executive. In practice, most of the liaison and discussion will continue to be through officers, and you will see that the letter links in to you for this reason.

The main purpose of this email is to notify you of the letter, and to ask whether we are addressing the

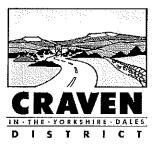
correct councillor, Mr Sutcliffe? We will be posting and emailing the letter, so could you please also confirm the email address we should use as well as the recipient. Thank you.

Regards,

#### David

David Porter BA MA MRTPI | Senior Planning Officer Regeneration and Planning Service | Lancaster City Council Morecambe Town Hall | Marine Road East | Morecambe | LA4 5AF E: dporter@lancaster.gov.uk | T: 01524 582335

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Councillor Janice Harrison Lancaster City Council PO Box 4 Town Hall Dalton Square Lancaster LA1 1QR

Telephone: 01756 706287 E-mail: cllr.jdawson@cravendc.gov.uk

Please address correspondence on this matter to: Councillor John Dawson Date: 22 August 2017

Dear Councillor Hanson,

# **Planning Policy Duty to Cooperate**

Thank you for your letter dated 29 June 2017 and I apologise for the delay in replying. This was due to me not receiving the letter until recently.

At the outset, Craven District Council is supportive of co-operation between planning authorities on matters that cross administrative boundaries. There has been ongoing engagement and co-operation between Craven District Council and Lancaster City Council on this matter, the most recent meeting taking place on 7<sup>th</sup> July 2017, as part of consultation on a Craven District pre-publication draft local plan. A note of that meeting is attached.

The outcome of the ongoing engagement is that the dialogue has not given rise to any strategic planning challenges or disagreements. The ongoing dialogue between the authorities has been positive and constructive.

In particular, there are no issues between Craven District Council and Lancaster City Council that require further discussion or resolution, and the Council is keen to ensure that the Duty to Co-operate is fulfilled accordingly.

I hope that this sets out our understanding of the position between our Councils and I look forward to Officers continuing the dialogue as Craven District Council moves towards publication of the Craven Local Plan.

Yours sincerely

Couneillor John Dawson Chair Spatial Planning Sub Committee



INVESTOR IN PEOPLE

Paul Shevlin, Chief Executive Calls may be recorded for training and monitoring purposes For general enquiries telephone 01756 700600 www.cravendc.gov.uk





#### Record of meeting with Lancaster City Council Duty to Cooperate.

### Friday 7 July 2017

#### Craven District Council Offices, Skipton

#### In attendance: David Porter, Matthew Collins

#### Apologies: Sian Watson

- 1) Introductions;
- 2) Purpose of meeting;
- 3) CDC Local Plan consultation; initial feedback and matters arising including;
  - An outline was given as to the nature of the consultation and to the drivers behind it, in particular the change to the OAN and the implications for the local plan.
  - The draft plan strategy has not changed substantively in terms of the direction proportions of growth to specific settlements. The proportion of growth directed towards High Bentham has changed from 10.2% to 10.5%.
  - The key changes to the plan policies were identified as:
    - o SP1: Meeting Housing Need
    - o SP2: Economic Activity and Business Growth
    - SP3: Housing Mix & Density (Significant change to existing Policy SP3 to include density considerations, Deletion of Policy H4 Housing Density)
    - o ENV10: Local Green Space (approved by the Sub-Committee in January 2017)
    - o ENV11: The Leeds & Liverpool Canal (new policy)
    - o ENV12: Footpaths, Bridleways & Cycle Routes (new policy)
    - o ENV13: Green Wedges (new policy)
    - o Policy H2: Affordable Housing
    - o EC4A: Tourism-Led Development At Bolton Abbey(new policy)
    - o Policy INF6: Education Provision (new policy)
  - Other changes to policies were also outlined on the back of changes in legislation or new evidence including:
    - o Updated Strategic Housing Market Assessment (SHMA) 2016,
    - o The Strategic Flood Risk Assessment 2017,
    - o Conservation Area Appraisals 2016,
    - o Employment Land Review 2017,
    - o Craven Local Plan Viability Appraisal 2017
    - Highway Modelling Report for Skipton 2017.
  - Changes to policies are highlighted in red in the consultation documentation.

- Entering into am possible MoU was discussed but further consideration was needed as to practicalities.
- Lancaster Council were to respond to consultation in due course.
- 4) Lancaster planning update;
  - Consultation was undertaken on the strategic policies and land allocations DPD and DM Policies DPD, ending March 2017. Officers are reviewing responses and evaluating new evidence with a view to publishing the final version of the DPDs in late 2017/early 2018
  - An update as to planning in Lancaster was given including the collation of new evidence e.g SFRA, SHELAA, Housing needs and viability
  - Lancaster has agreed an OAN of 675pa, but currently has a small shortfall against that figure. It intends to meet the OAN within the district on sites close to and within the main urban areas, based in the findings revealed in the SHELAA (currently under way)
  - The Arnside and Silverdale plan was discussed as was the issue of Major Developed sites in Hornby.
- 5) AOB
  - None.

Appendix 5 – South Pennine Memorandum of Understanding on Renewable Technologies

# South Pennine Memorandum of Understanding on Renewable Technologies

## PURPOSE

This Memorandum of Understanding establishes a framework for co-operation between South Pennine local authorities with respect to strategic planning and development issues relating to renewable energy, in particular wind energy. It is framed within the context of the Section 110 of the Localism Act 2011 and the duty to cooperate in relation to the planning of sustainable development. It sets out the way in which the authorities have, and will continue to, consult one another and work together on matters which affect the South Pennine area.

In line with the National Planning Policy Framework, particularly paragraphs 97 and 98, Planning Authorities will seek to take a positive approach to renewable energy development both in development planning and management. This will include taking opportunities to maximise strategic cross-border benefits as well as ensuring that any potential negative impacts are minimised or avoided.

### PARTIES TO THE MEMORANDUM

The Memorandum is agreed by the following Local Authorities:

Barnsley MBC Burnley BC Bury MBC Calderdale MBC High Peak BC Hyndburn BC Kirklees MBC Lancashire CC Pendle BC Rochdale MBC Rossendale BC Craven District Council

#### OBJECTIVES

The Memorandum has the following broad objectives:

- To help secure a process and framework enabling a consistent strategic approach particularly to Wind Energy and also to other Renewable Energy issues as appropriate; including development management, strategic planning and monitoring between neighbouring local authorities
- To enable a sharing of information and views and, where appropriate, to facilitate joint working on strategic issues which affect more than one local authority area
- To facilitate joint research and procurement between neighbouring authorities
- To facilitate strategic co-operation and partnership on issues of shared interest with statutory consultees such as the Environment Agency, Natural England and English Heritage and other key consultees including planning, delivering, managing and mitigating renewable energy and its impacts

## **TOPIC ISSUES**

The principal topics where co-operation are considered to be valuable are:

- Effective and timely consultation on planning applications, EIA Screening Opinions and Environmental Scoping Reports of cross-border significance in the South Pennines and related areas
- Development of mutually consistent databases on planning applications to enable "cumulative impact" issues to be addressed particularly on wind energy but also other technologies
- Consistent application of landscape character assessments such as the "Julie Martin Study" (or successor documents); the Peak District National Park Landscape Strategy and Action Plan and, as appropriate, other evidence base documents or cross-border landscape studies, when assessing planning proposals
- Joint procurement of evidence base documents and professional expertise where this would bring economies of scale and be mutually beneficial
- An approach to Planning Policy development and Development Management that takes into account as appropriate cross border effects on:
  - o Landscape and visual impact
  - Cumulative impact
  - Historic landscape character
  - Ecology including flora, fauna and peat
  - Water supply, hydrogeology and flood risk
  - Recreational assets, bridleways and footpaths
  - Green infrastructure
  - o Noise
  - Cultural and built heritage
  - o Shadow Flicker
  - Socio-economic benefits
  - Access and grid connections
  - Telecommunications and radar
- Co-operation on planning issues relating to the implementation of renewable networks such as District Heating schemes; energy from waste or biomass particularly where these are

identified in studies such as the Greater Manchester, Yorkshire and Humber, Lancashire and East Midlands Renewable and Low Energy Studies and have clear cross-border affects

- Joint working as appropriate on policy development and implementation relating to low carbon development including Allowable Solutions and Zero Carbon development
- Consultation on Local Plan policies and SPD's on renewable energy beyond immediate neighbours where proposals are innovative or of wider interest
- Support as appropriate at Planning Inquiries
- Information sharing on current "good practice" at local and sub-regional level

## MECHANISMS FOR CO-OPERATION

- Regular meetings will be held (at least 3 times per year) with special meetings if necessary, such as when triggered by an application of major cross-border significance or other specific issues of common interest
- Renewable energy databases will be regularly updated and circulated in particular to inform Local Authority Monitoring Reports
- Consultations on wind energy planning applications, Screening Opinions and Environmental Scoping opinions with neighbouring planning authorities will occur in the following circumstances :
  - Affected neighbouring authorities where the Zone of Visual Influence shows an impact on land outside the host authority area
  - Where there are significant impacts on Recreational Trails of sub-regional or greater significance
- Consultations on non-wind renewable energy applications and Environmental Scoping Opinions will be considered on a case by case basis
- Liaison on development of Planning Policy documents and SPD's
- Sharing of development management policies and validation requirements to facilitate a standardised approach to planning applications across the South Pennines

## LIMITATIONS

The Local Authorities recognise that there will not always be full agreement with respect to all of the issues on which they have agreed to cooperate. For the avoidance of doubt, this Memorandum shall not fetter the discretion of any of the local authorities in the determination of any planning application, participation in evidence base studies or in the exercise of any of its statutory powers and duties.

Signed: Duattiont

Organisation: Craven District Council

Position: Strategic Manager for Planning and Regeneration

Date: 8/9/16

#### Annex One – Background Context

#### BACKGROUND

The South Pennine landscape straddles the borders of Greater Manchester, Derbyshire, Lancashire and North, West and South Yorkshire. Upland areas are particularly attractive for wind energy developments, ranging from very large wind farms to small individual turbines. While parts of the area such as the Peak District National Park, Forest of Bowland Area of Outstanding Natural Beauty and the South Pennine Special Protection Area/Special Area of Conservation are subject to national landscape or conservation designations substantial areas are not. Issues of cumulative visual impact from wind energy proposals are the major cross-border issue and were clearly identified in the "Landscape Capacity Study for Wind Energy Developments in the South Pennines" (2010) commissioned jointly from Julie Martin Associates by a number of authorities. There is a history of cross-border consultation on renewable energy dating back to the early 1990's through the Standing Conference of South Pennine Authorities (SCOSPA).

While wind power is the dominant cross-border energy issue other forms of renewable energy that are being developed in the area include solar power, biomass and small scale hydro. These can have localised cross-border impacts. Opportunities for development were identified in the jointly commissioned "Renewable and Low Carbon Energy Study" (Maslen 2010). Other separate studies exist for the East Midlands (LUC, CSE and SQW 2011) Greater Manchester (Aecom 2009), Lancashire (SQW/Maslen 2011/12) and Yorkshire and Humber Low Carbon and Renewable Energy Capacity Study (Aecom 2011).

Appendix 6 - Local Nature Partnership Response



North Yorkshire and York Local Nature Partnership c/o Waste & Countryside Services County Hall Northallerton North Yorkshire, DL7 8AH

Matthew Collins Planning Support Officer Craven District Council 1 Belle Vue Square, Broughton Road, Skipton, BD23 1FJ

> Contact: Matt Millington Direct dial: 01609 532127 E-mail: <u>matthew.millington@northyorks.gov.uk</u> Web: <u>www.northyorks.gov.uk</u>

17 November 2017

Dear Matthew,

# Re: North Yorkshire & York LNP comments on Craven Local Plan.

I am writing to you on behalf of the North Yorkshire and York Local Nature Partnership (LNP) and the Partnership Chair, David Sharrod. Thank you for providing the LNP with the opportunity to engage in your Local Plan process. While the LNP cannot endorse Local Plans, as we do not have this responsibility under our governance arrangements, the LNP feels it is important that Craven District Council is aware of the aims and aspirations of the LNP and that, where possible, these are reflected in your plan.

The vision of the LNP is to "To see the natural environment of North Yorkshire and York conserved, enhanced and connected across the whole LNP area for the benefit of wildlife, people and the economy." To do this the LNP is focussing its work on 4 themes: Habitats and Species; Economy; People & Communities; Climate Change. Each of these has objectives and targets detailing how these will be progressed. For more information please see the LNP strategy at www.nypartnerships.org.uk/lnp.

The LNP welcomes the inclusion within the plan the statement, "Craven's growth includes growth in biodiversity." We also welcome the inclusion of the role of the LNP in achieving this. We welcome the range of policies under the Environment, including Landscape, Heritage, Biodiversity, Green Infrastructure and Flood Risk, that outline how investment in the natural and historic environment can promote sustainable growth and better health and wellbeing in the district.

I have one minor point of clarity on 5.46 (page 113), which refers to the North and East Yorkshire Biological Recrods Centre. Its title is actually the North and East Yorkshire Ecological Data Centre.



Section 33A of the Planning & Compulsory Purchase Act 2004 (as amended by the Localism Act 2011) places a legal duty on local planning authorities *"to engage constructively, actively and on an ongoing basis"* with other local authorities in the preparation of the Local Plan. Furthermore the National Planning Policy Framework refers at paragraph 179 to the need for local planning authorities to *"work collaboratively with other bodies to ensure that strategic priorities across local boundaries are properly co-ordinated and clearly reflected in individual Local Plans."* 

I write to confirm that officers of Craven District Council have actively engaged with, and formally consulted, York and North Yorkshire Local Nature Partnership during preparation of the Craven Local Plan. In this respect, we feel that the requirements placed on Craven District Council by the Duty to Co-operate have been met.

If you require further information, please do not hesitate to contact the LNP via <u>matthew.millington@northyorks.gov.uk</u>.

Yours faithfully

Matt Millington Local Nature Partnership Development Officer North Yorkshire County Council Appendix 7 – Civil Aviation Authority Response

From: CAA Aerodrome Standards Department

<CAAAerodromeStandardsDepartment@caa.co.uk>

Sent: 03 November 2016 11:59

To: Matthew Collins

Subject:RE: Craven Local Plan - Duty to Cooperate

#### Dear Matthew

Thank you for your email of this morning. I would like to confirm that the CAA will not be affected by

the Local Plan and therefore has no comment to make. I hope this answers your enquiry.

Kind Regards

Emma Forrest

**Business Support Officer** 

Approvals and Certification

**Civil Aviation Authority** 

Tel: 01293 768374

Follow us on Twitter: @UK\_CAA

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From: Matthew Collins [mailto:MCollins@cravendc.gov.uk] Sent: 03 November 2016 11:40 To: CAA Aerodrome Standards Department Subject: RE: Craven Local Plan - Duty to Cooperate

Dear Emma,

Thanks for your email and attachment, which I have seen previously.

My enquiry relates to Section 110 of the Localism Act (2011) and demonstrating compliance with the

Duty to Cooperate. We do not think that the interests of CAA will be affected by the plan - Craven is

beyond safeguarding zones relating to Leeds Bradford International Airport or any other airport.

However to meet the provisions of the Duty to Cooperate, please could you confirm this to be the case

and that the Duty to Cooperate has been met?

I look forward to hearing from you.

Yours faithfully

Matthew Collins

Matthew Collins

**Planning Support Officer** 

t: 01756 70

e: MCollins@cravendc.gov.uk

1 Belle Vue Square, Broughton Road, Skipton, BD23 1FJ

www.cravendc.gov.uk

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From: CAA Aerodrome Standards Department [mailto:CAAAerodromeStandardsDepartment@caa.co.uk]

Sent: 02 November 2016 12:49

To: Matthew Collins

Subject: RE: Craven Local Plan - Duty to Cooperate

Dear Matthew

Thank you for your email enquiry of this morning. Please find attached some guidance on the Planning

Application process.

Kind Regards

Emma Forrest

**Business Support Officer** 

Approvals and Certification

Civil Aviation Authority

Tel: 01293 768374

Follow us on Twitter: @UK\_CAA

Please consider the environment. Think before printing this email.

From: Matthew Collins [mailto:MCollins@cravendc.gov.uk]

Sent: 02 November 2016 11:36

To: CAA Aerodrome Standards Department

Subject: FW: Craven Local Plan - Duty to Cooperate

Dear Sir/Madam,

Further to my email below, could you be in a position to provide confirmation please? This would assist

with demonstrating compliance with the Duty to Cooperate.

Many thanks and kind regards,

Matthew

Matthew Collins

**Planning Support Officer** 

t: 01756 70

e: MCollins@cravendc.gov.uk

1 Belle Vue Square, Broughton Road, Skipton, BD23 1FJ

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From: Matthew Collins

Sent: 19 September 2016 12:34

To: 'aerodromes@caa.co.uk'

Subject: Craven Local Plan - Duty to Cooperate

Dear Sir/Madam,

I am writing to you in connection with the above local plan, section 110 of the Localism Act (2011) and

the Duty to Cooperate. As you may be aware, we have recently consulted on a second draft plan, which

makes provision for 5,120 dwellings and 28 Hectares of employment land over the period 2012-2032.

Please see below for a link to the consultation documents:

http://www.cravendc.gov.uk/newlocalplan

With regard to aviation, the nearest airport is Leeds Bradford International Airport but is not within associated safeguarding zones. We understand that there are no aerodromes in Craven.

Overall, we do not think that the interests of CAA will be affected by the plan. However to meet the provisions of the Duty to Cooperate, please could you confirm this to be the case and that the Duty to

Cooperate has been met?

I look forward to hearing from you.

Yours faithfully

Matthew Collins

\*\*\*\*\*\*\*\*\*\*\*\*\*\*

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Appendix 8 – Response of Airedale, Wharfedale and Craven CCG

### DRAFT CRAVEN LOCAL PLAN FOR CONSULTATION

June 2017

## Background

The council's third draft local plan is out for public consultation until 31 July 2017. This follows consultation on an initial draft in autumn 2014 and a second draft in spring 2016.

#### Purpose of the plan:

- to inform decisions on planning applications;
- sets out how land is to be used for things like housing, business, recreation and conservation;
- describes how the right development is to be achieved in the right location at the right time;
- describes how sustainable development can be achieved overall.

## Area and timescale

The area covered is the Craven District outside the Yorkshire Dales National Park and the period is until 2032.

### Monitoring

Progress on achieving the objectives in the plan will be reported in an annual report.

## Relevant points for the CCG

<b>New housing:</b> The plan sets the ambition to create 214 new dwellings per annum, which equates to 4,280 dwellings between 2012 and 2032.	Implication for CCG - This will create additional demand for acute, community and GP services. The additional patients will need to be registered at the 5 GPs in the Craven area (4 of which sit in the AWC area).
Attracting staff to the area: The report notes issues with affordability of housing and the fact that existing housing stock is increasingly occupied by one or two person older/retired households. The plan addresses the need for more affordable housing and housing that appeals to younger households.	<i>Implication for CCG</i> - The health system would benefit from any actions to attract more potential staff to the area.
<b>Aging population:</b> The percentage of the population aged 65+ in Craven is expected to increase from 25% in 2014 to 34% by 2032 (a 9% increase), with the percentage aged 80+ expected to increase from 7% to over 12% (a 5% increase). The plan recognises the need for both traditional care homes and extra care accommodation.	<i>Implication for CCG</i> – A site has been identified in Gargrave for 50 extra care homes. This will create additional demand for acute, community and GP services.
<b>Transport:</b> The plan notes that there are opportunities for improved connectivity and economic links with Lancashire and West Yorkshire via road and rail networks. However, it is not within the scope of the plan to address transport links.	Implication for CCG – Access to health services continues to be an issue for residents in rural areas.
Internet access: The plan commits to making sure that	Implication for CCG – Improved access to

new developments have access to high quality broadband.	broadband has positive implications for health schemes, such as, telemedicine. However, this plan does not cover the improvement of access to broadband for existing dwellings.
<b>Gypsy, Traveller, Showmen and Roma communities:</b> It is not proposed in the local plan to make a specific allocation of land for a public site for these communities.	Implication for CCG – None
<b>Healthy developments:</b> The plan commits to new developments having easy access for pedestrians, cyclists and people with disabilities by improving existing routes, adding new ones and creating connections to enhance the local network.	<i>Implication for CCG</i> – Encouraging people to walk and cycle will have positive benefits for the health of local residents.

## Summary

The plan is high level, but makes a number of commitments that are in keeping with the CCG's objectives, such as encouraging people to walk and cycle. The main issue for the CCG to take note of is the increase in the number of dwellings and the impact that this will have on health and social care services.

Appendix 9 – Response of Office of Road and Rail

 
 From:
 CCT Contact

 To:
 Matthew Collins

 Subject:
 Craven Local Plan - Duty to Cooperate

 Date:
 Tuesday, December 20, 2016 11:14:37 AM

 Attachments:
 jmage001.png image002.png image003.png

Dear Mr Collins,

Thank you for your correspondence regarding the Craven Local Plan.

It was forwarded to the Inspector responsible for the area, who has advised that, as the proposals do not involve level crossings, because there aren't any in the area, it is unlikely to affect railway safety. We, therefore, do not have any comments.

Apologies for the delayed response and Season's Greetings!

Yours Sincerely,



Customer Correspondence Team
020 7282 2000

ORR.gov.uk One Kemble Street London WC2B 4AN Follow us on twitter @railandroad

From: Matthew Collins [mailto:MCollins@cravendc.gov.uk] Sent: 15 December 2016 11:31 AM To: CCT Contact Subject: FW: Craven Local Plan - Duty to Cooperate

Dear Sir/Madam,

Further to the email below, I am yet to receive a response. It would be helpful please if someone email me some contact information so that we can address this point?

Many thanks

**Matthew Collins** 

Matthew Collins Planning Support Officer

t: 01756 70 e: <u>MCollins@cravendc.gov.uk</u>

#### 1 Belle Vue Square, Broughton Road, Skipton, BD23 1FJ www.cravendc.gov.uk

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From: Matthew Collins Sent: 14 November 2016 13:08 To: 'contact.cct@orr.gsi.gov.uk' Subject: FW: Craven Local Plan - Duty to Cooperate

Dear Sir/Madam,

Further to my telephone conversation with your office, please could the ORR contact me with regard to the email below?

I would be keen to establish contact with the ORR, the Craven Local Plan and next steps.

Many thanks and kind regards

Matthew Collins

From: Matthew Collins Sent: 18 August 2016 10:46 To: 'dutytocooperate@orr.gsi.gov.uk' Subject: Craven Local Plan - Duty to Cooperate Confirmation

Dear Sir/Madam,

I am writing in connection with the emerging Craven Local Plan and the provisions of the duty to cooperate. The consultation documentation can be found here:

http://www.cravendc.gov.uk/newlocalplan

I would be grateful if you could have a look at this and come back to me with regard any observations. If possible please could you also confirm that the provisions of the Duty to Cooperate have been met?

We have had confirmation from Network Rail that they have no comments to make.

Kind regards

Matthew Collins

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The views expressed in this email are not necessarily the views of the Office of Rail and Road.

Appendix 10 - Response and confirmation of Highways England



For the attention of Matthew Collins

Our ref: <<<Insert ref (where applicable)>>> Your ref: <<<Insert ref (where applicable)>>>

Matthew Collins Planning Support Officer 1 Belle Vue Square Broughton Road Skipton BD23 1FJ Highways England Operations Lateral 8 City Walk Leeds LS11 9AT

Direct Line: 0300 470 2472

http://www.highways.gov.uk

19 December 2017

Dear Sir

## CRAVEN DISTRICT COUNCIL, PRE-PUBLICATION DRAFT CRAVEN LOCAL PLAN

Highways England welcomes the opportunity to provide comments on the Craven District Local Plan, Pre-Publication Draft dated June 2017, and has undertaken a review of this in accordance with its responsibilities and aims. This letter provides a summary of our response to your Email dated 29<sup>th</sup> November 2017 in relation to the Local Plan, Policy Approach and Maps including site allocations.

## The Strategic Road Network [SRN] within the Craven District

Following the de-trunking of the A65, the Craven District lies somewhat remote from the SRN. However, travel to/from the district could potentially impact on nearby sections of the SRN. The M6 motorway provides a north-south link to the west of the district and the A1(M) provides a north-south link to the east of the district. The nearest SRN connections to the south of the district are the M65 which provides an east – west link from Burnley to the M6, and the M62 which provides an east – west link ultimately connecting Hull and Liverpool. The M62 also provides connections to the M606 in Bradford and the M621 in Leeds.

## Pre-Publication Draft Craven Local Plan

Highways England welcomes the collaborative approach to the Local Plan. Given the location of the Craven District in relation to the SRN, it is unlikely that development activity with the area will have any direct impact on the SRN. However, traffic commuting in and out of the district is likely to make use of the SRN and as such any development that could increase the commuting levels on the SRN will be of interest to Highways England.

It is noted that Housing Growth Option C is the accepted option and provides 214 dwellings per annum from 2012 to 2032 (4,280 dwellings). It is understood that Draft Policy SP1: Meeting Housing Need sets out that this provision is a minimum provision equating to an annual average housing requirement of 214 net additional dwellings per annum. The traffic impact of these dwellings at the SRN will need to be understood by Highways England, however, once the traffic associated by these dwellings has been distributed across the various SRN routes surrounding Craven, Highways England considers that this is unlikely to have a significant impact at any particular SRN location. However, evidence will need to be provided to confirm this conclusion.

It is also noted that Draft Policy SP2: Economic Activity and Business Growth identifies a provision will be made for a minimum of 28 hectares of employment land over the plan period

for B1, B2 and B8 Uses. It is understood that 15.5 hectares of additional employment land for B1, B2 and B8 uses will be allocated in Skipton (Policy SP5), Settle (Policy SP6) and Ingleton (Policy SP9). Highways England will need to understand the traffic impact of the employment allocations at the nearby SRN, however, given the distance of the employment locations from the SRN, it is likely that once development traffic is distributed across various routes, the traffic impact at the SRN will not be significant. However, evidence will need to be provided to confirm this conclusion.

Draft Policy SP4: Spatial Strategy and Housing Growth identifies how new dwellings will be distributed across a settlement hierarchy. The only settlement identified with a notable number of dwellings is Skipton. However, given the distance between Skipton and the nearest SRN junctions, once any traffic from the developments is distributed across various routes, it is unlikely that the impact at the SRN will be significant. This conclusion should also be confirmed with evidence.

Draft Policies SP5 to SP11 detail the strategies for each area. Given the above, it is unlikely that developments identified within each of these policies will have significant individual impacts at the SRN. However, Highways England will need to understand the cumulative impact of all the allocations at the SRN.

In relation to Draft Policy SP12: Infrastructure, Strategy and Development Delivery, Highways England welcomes the principles set out by the Infrastructure Delivery Plan [IDP] and support the updating of the IDP on a regular basis.

Notwithstanding the above, any development that could potentially have a detrimental impact upon the SRN, particularly which would lead to increased commuting in the area, would require further assessment in accordance with the provisions of Circular 02/2013 'The Strategic Road Network and the Delivery of Sustainable Development.' Highways England would welcome the opportunity to be continually involved in the development of the Local Plan and the identification of the potential impact of the Plan sites on the SRN, in order to ensure that the impact of all the Plan sites is fully understood and if necessary mitigated.

I trust this response will be helpful, however should you require any further information, please do not hesitate to contact me. I look forward to receiving confirmation that our comments have been received.

Yours sincerely

Simon Jones Asset Manager Highways England Email: <u>Simon.Jones@highwaysengland.co.uk</u>